

Milton Showground



Plan of Management

Adopted 1st February 2010

Crown Reserve No D580042
Council Reserve No SM I921



SCC PoM No 19
SCC File 35744

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1. INTRODUCTION

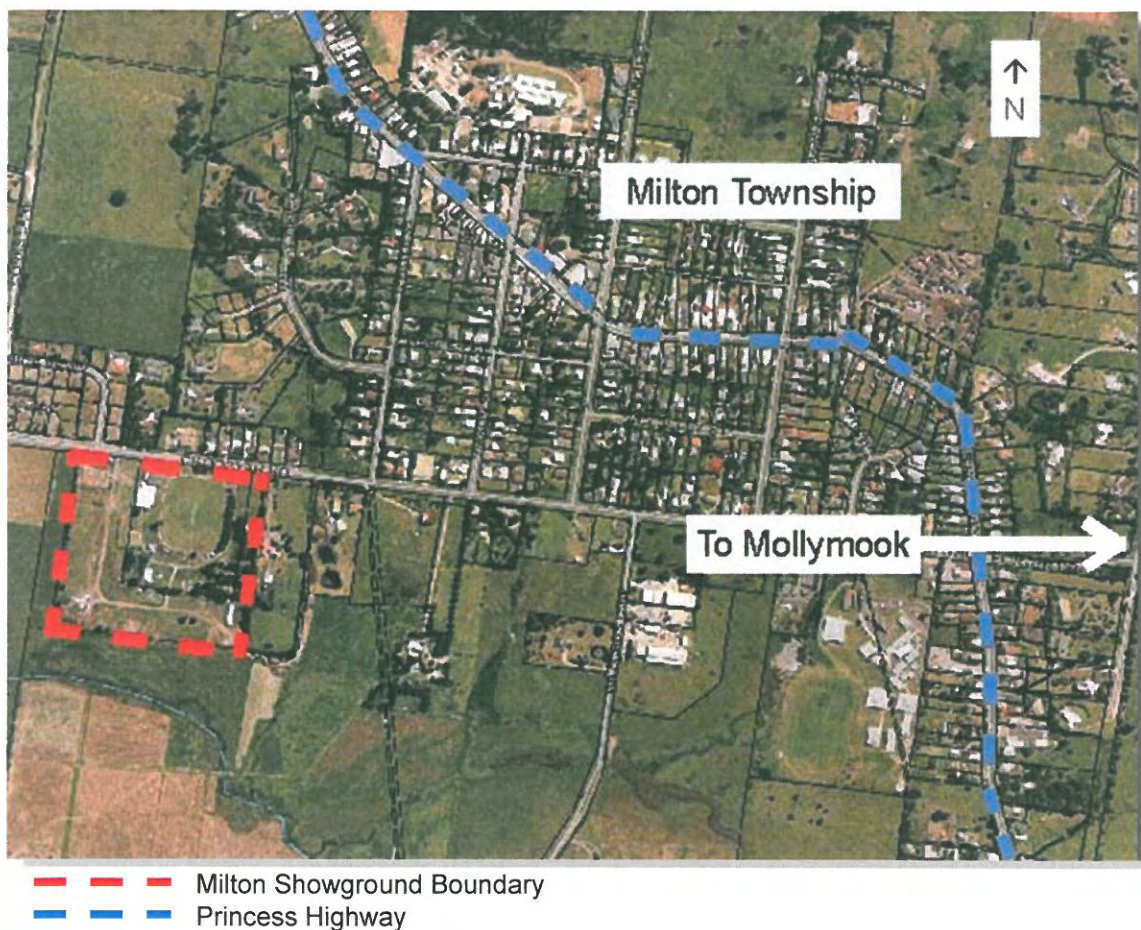
1.1 Background

The Milton Showground is public land located on Croobyar Road on the south west outskirts of the Milton township in the City of Shoalhaven (see Figure 1). The Showground is made up of three separate property titles. One part (Lot 1 DP 630910) is Council owned Community Land whilst the other two (Lot 7031 DP 1031354 and Lot 1 DP 575779) are Crown Land under the authority of the Land and Property Management Authority (LPMA) for which Shoalhaven City Council is trust manager (Refer to Table 1 (page 7) and Figure 2 (page 6) for full land parcel descriptions).

Milton Showground is one of four showgrounds within the City of Shoalhaven. It is located within what has traditionally been a farming area of Milton. However, proposed developments may result in a Seniors Living to the east and south of the Showground whilst further residential development will greatly reduce the vacant and/or farming land which is to the west and north-west of the Showground.

The Milton Showground is an important public space used by many people, both Shoalhaven residents and visitors, with flow-on social and commercial benefits to the local community. This multi-purpose facility is a major recreational asset for not only Milton but the entire Ulladulla District. It is of high social value for past and present generations and a reminder of the enterprise of volunteer labour in providing facilities for the district.

Figure 1: Location of the Milton Showground



1.2 Purpose of this Plan

A plan of management is a document that provides a framework for how a particular resource will be managed. With such a range of facilities and uses as are present at the Milton Showground, management is challenging. This plan has been prepared by LPMA and Council to assist the day to day management of the Showground, and to guide future use and development of facilities. It sets out how the Showground can be promoted, used, managed, developed and conserved.

The preparation of a plan of management allows for an integrated approach recognising the history and traditional use of the site as well as an assessment of future needs of the community which takes into account the needs of all regular user groups, as well as the wider community and visitors that use the reserve. Through doing this, it is anticipated that the needs of all user groups will be met and subsequently, well managed.

As part of the planning process for the Showground, a review of its current condition and uses has been carried out, in an effort to determine which uses are sustainable in the long term and to identify priority works that need to be undertaken which will benefit both current and potential future users.

This Plan of Management does not aim to freeze the Showground in time. Use of the Showground has changed often in its lifetime and should be allowed to continue to evolve in response to community needs and desires. However, the plan aims to protect the significant values of the Showground and to provide for possible opportunities for recreational uses.

1.3 What the Plan Aims to Achieve

In preparing this plan, and in consultation with the community, this plan has:

- Identified the significant values of the Showground, i.e. what's important about the place;
- Established a broad basis for management of the Showground to protect and enhance the identified values. This describes broad objectives and a basis for making further decisions;
- Identified appropriate, specific management objectives that will ensure the maintenance of recreational, social, natural, cultural and scenic values;
- Documented issues or problems that may detract from the Showground's values;
- Developed a comprehensive action plan, including a landscape master plan, to show how each objective will be put into practice; and
- Considered how to maximise opportunities for the community to generate social, cultural, sustainable and economic benefit from this reserve.

1.4 Legislative and Policy Framework

The management of public land requires compliance with existing government legislation and policy. This plan has been prepared according to the provisions of the Crown Lands Act 1989. The basis for management that is provided for in the Act is set out in Section 3 of this plan.

In addition to the requirements of the Crown Lands Act, the Plan of Management must comply with all other relevant legislation and policy, across all three levels of government. Examples of other legislation and policy which must be taken into account include the Local Government Act 1993 and the Environmental Planning and Assessment Act 1979 and associated instruments such as the Shoalhaven Local Environment Plan 1985. A description of these, and other relevant legislation and policy, is provided in Appendix 7.

1.5 Related Planning Documents

A number of important planning documents have been prepared in recent years that affect the management of the Milton Showground. They have provided essential information and direction for the development of this Plan of Management by Council and LPMA. They include:

- Milton Showground Tree Survey and Management Report;
- Generic Community Land Plan of Management – Sportsgrounds. Shoalhaven City Council, July 2001;
- Access Areas for Dogs Policy; and
- Recreation Needs Study.

1.6 Plan Review

This plan is recommended to be reviewed at least every five years to ensure that it remains relevant and useful. The plan should also be reviewed if there are significant changes to the factors that guided the development of the “Basis for Management” (Section 3) or if significant issues arise that are not covered by the plan. The Minister for Lands administering the Crown Lands Act may adopt a new plan, following consideration of any comments made during public exhibition of such a plan.

2. EXISTING SITUATION

2.1 Land to Which This Plan Applies

This Plan of Management applies to three (3) separate parcels of land which, combined, form the area known as the Milton Showground. The Showground consists of those parcels of land labelled 1 to 3 in Figure 2 and described in Table 1 (page 7). Based on the approximate land areas shown in Table 1, the overall size of the Showground is about 7.6 hectares.

Figure 2: Public land that makes up the Milton Showground, outlined by the dotted line. The numbers 1 to 3 refer to parcels of land as described in Table 1.

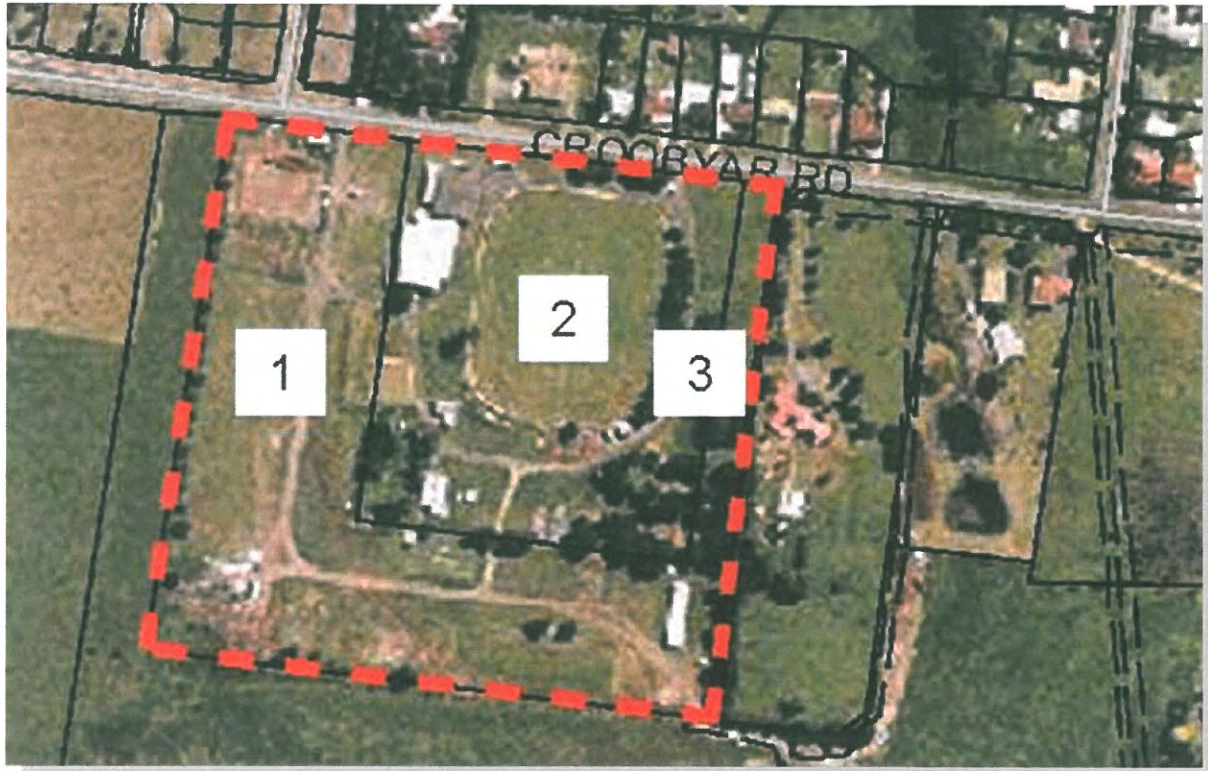


Table 1: Parcels of land that make up the Milton Showground. The numbers in the list column correspond with those in Figure 2.

	Property Description	Council Reserve No.	Crown Reserve No.	Reserve Name	Land Tenure	Crown Land Purpose or Community Land Category	Current Management Arrangement	Approximate Land Area (m2)
1.	Lot 1 DP 630910 Croobyar Road, Milton	SM1921	-	Milton Showground	Community Land	Sportsground - 01/07/1993	Council Owned	40,337
2. *	Lot 7031 DP 1031354 107 Croobyar Road, Milton	SM1921	D580042	Milton Showground	Crown Reserve	Public Recreation and Showground - 22/08/1906	Administered for LPMA by Council Trust Manager	32,621
3. *	Lot 1 DP 575779 Croobyar Road, Milton	SM1921	D580042	Milton Showground	Crown Reserve	Public Recreation Addition to Milton Showground - 02/10/1978	Administered for LPMA by Council Trust Manager	4,074

*** Status - Regional Crown Reserve**

Crown Land, the Reserve System and Trust Management

The Crown Lands Act 1989 governs the planning, management and use of Crown land, including provisions to reserve or dedicate lands for a prescribed public purpose and for leasing and licensing.

The collection of Crown land which has been set aside for a public purpose is called the Crown reserve system.

The Land and Property Management Authority, together with reserve trusts appointed by the Minister, is responsible for the administration and management of the Crown reserve system Shoalhaven City Council is the reserve trust manager appointed by the Minister to care, control and manage Milton Showground.

2.2 Overall Context

The township of Milton is popular for its scenic rural coastal setting, its living history, rich cultural life, range of colourful shops, fascinating galleries and lively food places. Milton is located a few kilometres to the north of Ulladulla, has a population of over 1,500 and is very popular with tourists throughout the year.

Milton is a good base from which to discover the magnificent wilderness and escarpment country of the Morton National Park and the Upper Clyde River. The beautiful Narawallee and Mollymook beaches are only a few minutes from the Milton Township and the township of Conjola is to the north.

The Showground is bordered by Croobyar Road to the north and private property to the east, south and west. The nearest sportsground to the Showground is Frogs Holla Sporting Reserve which is over 1.5km to the east of the Showground and the nearest park is Mick Ryan Reserve located on the northern side of Milton on the Princes Highway.

There are two main public entry ways to the Showground, both of which are off Croobyar Road and remain open for access the majority of the time. Another gate exists at the end of an internal road in the south east of the Showground. This road is mainly used by Shoalhaven Water staff to access the sewerage pumping station located at the back of the Showground.

2.3 Surrounding Development

A Development Application for a proposed seniors living project on private property to the south and south east corner of the Showground is being proposed by private investors. This proposed development is a subdivision of the adjacent land which is planned to deliver over the next 20 years, "self care accommodation for (up to) 350 residents (or more depending on detailed planning assessment), distributed amongst 5 discrete development precincts within Claydon Park".

Should this proposal be approved, the impact of such a development should be considered in future planning of the Showground with potential needs being identified for both the Showground and Claydon Park residents which may include but not be limited to:

- Linking pathways;
- General access to the Showground;
- Availability and access to croquet facilities; and
- Access along Croobyar Road from Claydon Park to the Showground.

2.4 Brief History of Milton

The Milton Ulladulla district is on the NSW South Coast, being part of the City of Shoalhaven. Captain Cook first saw Aborigines on the beaches near Milton in 1770. The first white settler was Rev Thomas Kendall in 1828 who started cedar cutting at Narawallee Creek near Milton.

The boat harbour at Ulladulla was used for shipping of timbers and farm produce for trade to Sydney. The post office at Ulladulla was established in 1842 with the mail arriving by steamer. The first hotel was the George Inn at Ulladulla in 1841. It was followed by the Royal in 1860 then the Harbour View in the late 1880's. Many farms were established around "The Settlement", which became Milton.

The post office opened as The Settlement on 1 January 1860. It was renamed Milton almost immediately, to distinguish it from Ulladulla, as proposed by Post Master George Knight in his letter to the PMG on 20 December 1859. Milton was the name of an adjoining farm, but legend had it that John Booth chose the name himself for the private township he established at The Settlement on 40 acres of Joseph Whatman's Myrtle Forest farm, purchased by him for development. Surveying work was done by H G Morton and a newspaper report of 1924 states that he suggested the name to Booth.

Milton is today classified with the National Trust, with many homes and buildings dating back to 1870.

2.5 Brief History of the Milton Show and Showground

Ploughing matches were a part of the Shoalhaven area throughout the 1860's, 70's and 80's. One such ploughing match took place in Ulladulla on the property of T R Kendall known as "Whopindilly" on 27 July 1866; this followed the election of a committee from a public meeting on Monday 4 June 1866. The ploughing match occupied the morning and in the afternoon a shooting match took place.

The decision to hold an exhibition of livestock, dairy produce and other farm products was reached following a meeting of the committee on 5 November 1866. It was decided to hold the Show on the property of Mr W Martin at East Milton. Classes included in the Show were for cattle, pigs, poultry, grain, fruit, vegetables, butter, potatoes, horses and floral arrangements.

So successful was this exhibition that the committee resolved that it be made an annual event and at its first Annual Meeting on 13 June the following year, plans were completed for another ploughing match. Owing to the drought and bushfires there was no Show in 1867 but the following year a ploughing match attracted more than 300 spectators.

In the following year a Show was held although entries were on a reduced scale compared to the 1867 Show. It seemed that the annual Show was to be dogged by bad luck, for in 1870 floods caused havoc throughout the area and many farms lost all their crops and, in many cases, some of their prize cattle, pigs and poultry. In 1873 a novelty was introduced, the sale of cattle on the day following the Show. By 1874 the annual Show had been really established as an event in the lives of the district which then boasted a population of around 2,000. The town itself was developing and with the opening of the telegraph office at Ulladulla on 15 June 1875, the southern isolation was greatly reduced. The Show of 1888 went ahead without cattle being exhibited because of an outbreak of pleuro pneumonia.

The continued dry weather and general depression in the dairying industry forced the Ulladulla A & H Society to abandon its February Show in 1899.

In 1898/99 Local MP, Captain Millard, secured a special government grant of one hundred and fifty pounds towards the purchase of some 16 acres of John Ingolds farm opposite the central butter factory and included the cricket ground as a site for a new showground.

On 1 July 1899, the old showground at East Milton was put to auction but the best offer for the five acres was only one hundred and ninety pounds.

In 1900, the annual Show was transferred after removal of the pavilion. Later the old Show building was dismantled and re-erected on the north west corner of the present site.

Because of bushfires the Show of 1905 was abandoned, the fires sweeping not only the Milton district but a great part of New South Wales in abnormal heat.

The Shows in their schedules over the years reflected the changes in district production and development, adding from time to time new features and eliminating those which became superseded as the years passed.

The new century saw the golden harvest of the Shoalhaven district change from one of wheat to butter which proved the mainstay of the district in those days before the growing metropolitan area of Sydney brought a new demand for milk supply. This in turn again changed the pastoral production of the district to the advantage of farmers who wrested their living from its fertile soil.

In 1922, the name of the Association (Ulladulla A & H Society) was changed to the Milton Agricultural and Horticultural Association to more properly identify the farming and dairying nature of the district.

The Centenary Show held on 21 and 22 February 1969 was officially opened by the Governor of New South Wales, Sir Roden Cutler, VCKCMG, CBE, and was one of the most outstanding events of its kind to be held on the South Coast up to that time. A donation of \$100 to the Milton A & H Association to assist in presenting an historic display at the Centenary Show of 1969 was Council's contribution to this outstanding milestone of the Association's long record of promoting products from the district.

Table 2: Historical Chronology of the Development of Milton Showground

1898/99	Showground site including cricket oval was purchased along Croobyar Road, Milton The show building from the old showground at East Milton was re-erected on the north west corner of the Showground
Unknown	Control of the Showground was vested in Council "The Municipality of Ulladulla"
Between 1940 & 1969	Construction of the bar/kiosk Erection of the cattle yards Erection of the horse yards Construction of wood chop facility and surrounding fences Erection of the arena fencing Construction of original pavilion/basketball court on north western area of the Showground
1977	Construction of the Secretary's Office
1984	Designs for second pavilion/basket ball court finalised
1985	Poultry pavilion constructed
1988	New pavilion/basketball court completed
1989	Construction of horse stables
1989	Construction of the sportsground announcers booth
1996	Piping of the south west gully
1996	New synthetic turf on cricket pitch
2001	Extension to the dog agility club facility
2001	Fence around sportsground replaced
2003	Eastern perimeter fence replaced
2003 - 2005	Significant power upgrade including underground power and installation of RCD's
2005	Dog agility training facility relocated to its current location
2005	New front fence erected
2006	Construction of croquet facility
2008	Replacement of floor, Northern Basketball Stadium

2.6 Native Title

The introduction of the Commonwealth Native Title legislation in 1993 recognised the existence of native title and made provision for Aboriginal and Torres Strait Islanders to lodge claims over Crown land. The legislation also sets out the requirements for the Crown (and appointed Crown reserve trusts) in dealing with Crown land in the future, unless it can be clearly established that any native title rights and interests that may have existed have been extinguished.

In the case of Milton Showground, native title is not an issue as it has been excluded from the whole area.

Milton Showground is also covered by Reserve 1011528 gazetted on 12th January 2007 for public purposes of access and public requirements, tourism purposes and environmental and heritage conservation. This over-arching reservation has the effect of:

- Reinforcing the fact that this area of Crown land has been set aside for public use and enjoyment;
- Strengthening the underlying management principle that the Crown Reserve system is not only intended to meet the needs of current users but to also provide for the changing and future needs of local communities;
- Acknowledgment of the role the Showground plays in relation to supporting tourism due to its use as a venue for the holding of important community events and functions; and
- Recognising the need to ensure the environmental and cultural heritage values of the Showground are protected and where appropriate enhanced.

The gazettal of this over-arching reservation in no way changed the existing reserve trust management arrangement for the Milton Showground established for the original reserve D580042.

2.7 Landscape and Trees

The main landscape elements of Milton Showground are:

- Main Arena - well grassed and synthetic cricket pitch;
- Croquet green;
- Horse dressage area;
- Animal nursery area;
- Woodchop area;
- Dog arena;
- Cattle yards;
- Informal open areas throughout the site including the large grassed area along the western side of the Showground; and
- Undeveloped land – south west corner.

There are approximately 132 established trees within the Showground, the majority of which are Coral Trees. As part of the development of the Plan of Management an Arborist's Tree Survey and Management Report has been prepared which revealed that the majority of trees are 20th and early 21st century plantings.

Trees of any great age are the two Radiata Pines which appear to be late 19th century vintage. One is located past the southern end of the stadium, towards the sportsground, whilst the other is located at the southern end of the woodchop area.

The most significant plantings are the row of well established Coral Trees along the eastern side of the Showground and another row of Coral Trees along the western boundary of the Showground which were planted in 2001. Consultation has revealed that the Coral Trees are identified as significant and important to the Showground for the following reasons:

- The visual and aesthetic quality;
- Provision of shade for the Show, for both parking and spectators at the Show;
- Provision of shade for cricket participants;
- Provision of shade for other users of the main area including school groups;
- The visual image as seasons change, and
- The value they add to the open space.

In addition to the Coral Trees there are several native trees along the Croobyar Road fence line which are a mix of well established and more recent plantings.

There are a number of other trees throughout the Showground site including Bangalay-Sydney Blue Gums, Sydney Blue Gums, Tea Trees, Mearns Wattle, Brush Box and Bluey Leafed Stringybark.

2.8 Buildings and Other Structures

A detailed survey of the grounds, buildings, trees and other elements is shown in Milton Showground. Existing Site Plan (page 40). No Heritage items are listed at the Showground. Buildings and other elements located within the Showground include the following:

- 20 Horse Stables, 44 Horse Stalls;
- Bitumen Access Track;
- Horse Dressage Area;
- Cattle Loading Bay;
- Cattle Yards;
- Animal Nursery Area (14 bays);
- Brick Amenities Building;
- Dog Judging Building;
- Eastern Grassed Area;
- Cattle Judging Arena;
- Horse Judging and Secretary's Office Building;
- First Aid Building;
- Southern Access Road;
- Arena Storage Shed;
- Dog Agility Area;
- Milton Ulladulla Dog Training Club;
- Poultry Pavilion;
- Bar/Kiosk Building;
- Woodchop Office;
- Woodchop Area;
- Camping Area;
- Western Grassed Area;

- Southern Grassed Area;
- Western Access Road;
- Croquet Green;
- Croquet Clubhouse;
- Basketball Stadium/Pavilion;
- Secretary's Office; and
- Main Arena.

Car Parking Areas:

- Western area (adjacent northern basketball stadium);
- Western strip (used during the Milton Show);
- Sealed area behind Secretary's Office;
- Around eastern side of Main Arena;
- North east section (used during Milton Show); and
- Southern grassed area (used for car and horse float parking).

2.9 Who Manages the Showground?

The Milton Showground consists of Council owned community land and dedicated Crown Land for Public Recreation and Showground. Council acts as Trust Manager under the authority of LPMA.

Like many other Council facilities, day to day management of the Milton Showground is carried out by a management committee, the Milton Showground Management Committee, with authority delegated by Council under Section 377 of the Local Government Act 1993 and under Section 97A of the Crown Lands Act 1989, in accordance with Management Committee Guidelines.

The Milton Showground Management Committee is responsible for routine maintenance, taking bookings and collection of fees for use of the Showground. The Committee is an extension of Council rather than a separate entity. The facilities and funds handled by the Committee belong to the community through Council. The Committee is in effect Council when acting within the terms of its delegated authority and is therefore obliged to operate in accordance with the rules and regulations which govern Council's and LPMA activities.

This form of management can be cost effective for Council, but perhaps, more importantly, it allows for the facilities to be managed by the local community and gives the local community opportunities for developing skills, local ownership and pride in achievement. Council greatly values the voluntary efforts of the community-minded citizens who contribute their time and energy in managing the facilities.

Through consultation many positive comments were received about the condition of the Showground and this is due to the Milton Showground Management Committee's pride in the facility and their commitment to continuously improve and upgrade the infrastructure.

2.10 Funding

Funding for showground maintenance and improvements comes from a variety of sources.

The major source of income for the Milton Showground Management Committee is the annual maintenance subsidy from Council. Council provides subsidies to bridge the difference between maintenance costs and fees received for use of the facilities.

The hire fees and charges by users of the buildings, grounds and other facilities is the other main source of income for the Management Committee. This includes hire by the Milton Show Society for the Annual Show as well as camping on the grounds. A full list of the Milton Showground Management Committee Income/Expenditure Statements for 2005/06 and 2006/07 is displayed in Appendix 1.

Minor improvements and major capital works items are often funded in partnership between the Management Committee, user groups (especially the Milton Show Society), Council and other levels of government or funding sources.

The NSW Government's Showgrounds Assistance Scheme managed by the LPMA is a program designed to fund the balance of the costs of projects beyond the extent of funds available locally. It requires local contribution whether monetary and/or in kind. The Showground's Standing Committee, comprising representatives of the LPMA and the Agricultural Societies Council of NSW, is responsible for reviewing applications for financial assistance and making recommendations to the Minister for Lands on the proposed allocation of funds for Showground improvements. Grant and loan funds are also available through the program.

2.11 Uses of the Showground

Community Use

The Milton Showground is the largest open space area in Milton and is a substantial multipurpose community facility used by many individuals and groups, both from the Shoalhaven and visitors. The Milton Showground is well recognised as a focal point for community interaction, relaxation and celebration.

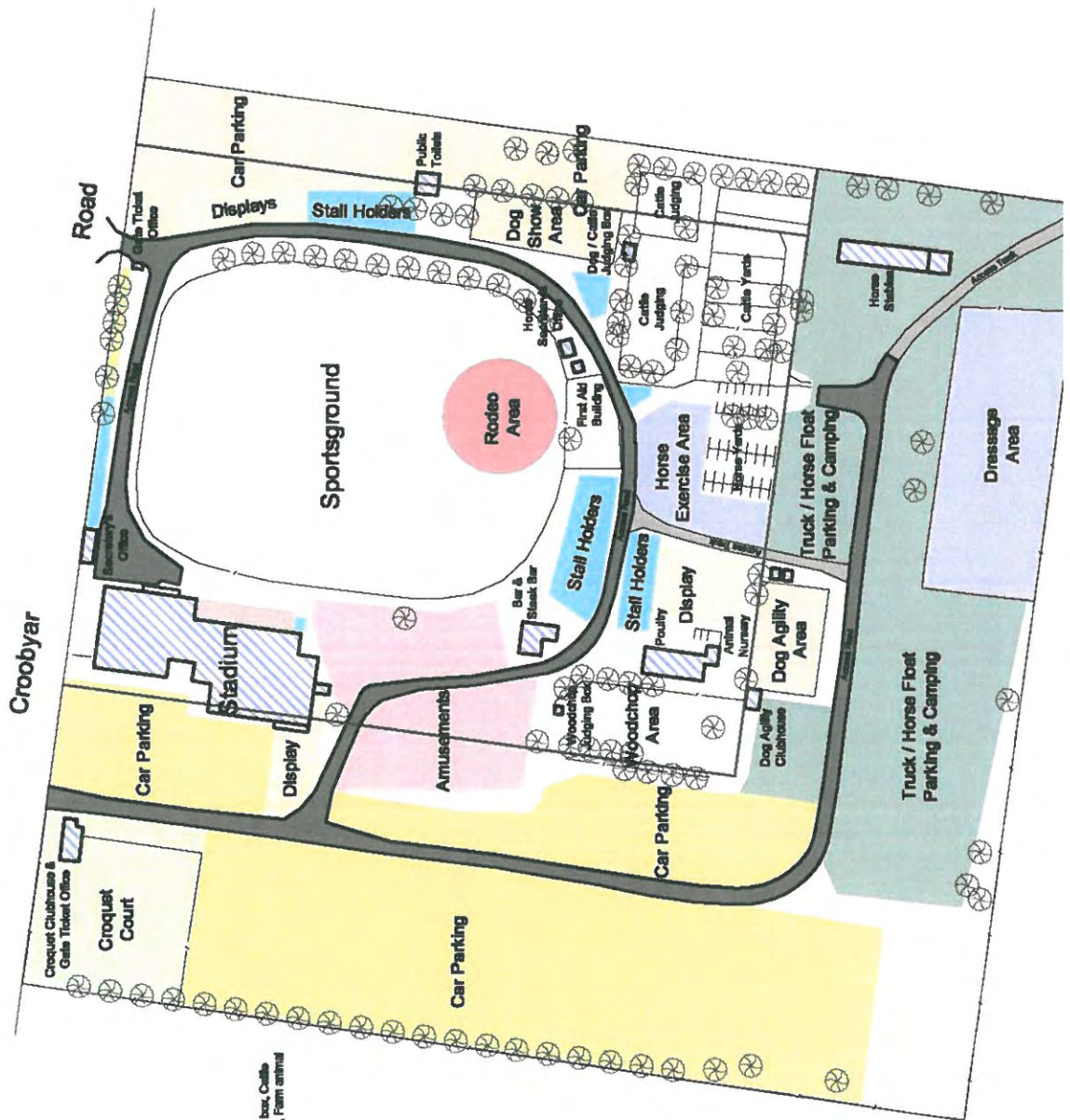
The Showground provides for organized community activities such as the annual Milton Show, organised sporting and recreational activities such as cricket, croquet, dog training, pigeon racing, basketball, gymnastics and equestrian events; regular use by a variety of community groups and occasional use for concerts, camping and other events.

The grounds are also enjoyed for casual use and provide active and passive recreation opportunities such as:

- Walking;
- Walking the dog;
- Exercising dogs in the dog off-leash area;
- Bike riding;
- Use of the oval for kites, boomerangs, gliders etc;
- Relax, enjoy the open space and atmosphere, e.g. People having lunch under shade of trees;
- Exercising and riding of horses;
- The Showground complex is regularly used as a venue by learner drivers to learn driving skills and gain confidence in road rules, and
- Evacuation centre.

Milton Showground - Usage Plan Annual Show

3273_24.dwg



Show Usage Legend

Existing Buildings:
Stadium, Showground offices, Ticket office, Toilets, Commentary box, Cattle judging office, Horse stables, Dog agility office, Poultry pavilion, Farm animal pavilion, Bar, Wood shop, Croquet clubhouse

	Croquet
	Car parking
	Truck / horse float parking and camping
	Displays
	Amusements
	Stall holders
	Horse exercise and dressage area
	Rodeo
	Dog show / dog agility, car and trailer parking
	Marquee

As well as being diverse in their nature, the uses of the Showground vary in intensity. There are regular frequent users throughout the year, seasonal users and irregular casual users. Some users are present most days while others are weekly, monthly or annual activities.

There are a number of pre-emptive existing uses of Showground facilities that always need to be taken into consideration when new bookings are taken. For example:

- The annual Milton Show hires all facilities for a period of 9 days around the end of February/start of March each year to coincide with the two days of the annual Show. All other regular users that use the facilities need to ensure that the facilities are vacated and available for the Show unless advised otherwise;
- The Milton Showground Management Committee and the Milton Show Society meet regularly in either the Secretary's Office or the foyer of the basketball stadium;
- Other than at Show time, the Milton/Ulladulla Basketball Association use the stadium on 3-4 nights per week plus occasional weekend tournaments throughout the year. The office space is used year round except during the Show period;
- The Ulladulla Gymnastics Club use the top basketball court on Monday and Wednesday mornings from 9am-11am;
- The Milton Show Society use 2 areas within the stadium for storage of equipment;
- The main arena is used most Saturdays during the cricket season by the Ulladulla United Cricket Club;
- The Milton/Ulladulla Dog Training Club use the dog agility area on Sunday mornings as well as some Tuesday and Friday mornings;
- The Milton/Ulladulla Croquet Club uses the croquet lawn and clubhouse most days of the year (except when the lawns are being maintained);
- The Australian Stockhorse Society (South Coast Branch) use the western grassed area and the main arena for the annual stockhorse and working cattle show each September;
- The Ulladulla & District Riders conduct a show or gymkhana once a month, usually on a Sunday. They use the main arena and dressage area, as well as associated parking areas, cattle yards and horse Secretary's Office and First-Aid Building;
- The Ulladulla Pigeon Club use the poultry pavilion on Saturday evenings and Sundays throughout their racing season from late May until the first week of October each year; and
- The Rotary Club of Milton Ulladulla conducts a number of swap meets per year in and around the pavilion.

Other groups like Milton Public School, Ulladulla High School and the Redeemer Baptist School from Sydney hire the grounds and pavilion on a casual basis for sporting activities.

Commercial and Corporate Use

The Milton Showground is used for commercial and corporate use for various activities including:

- Illawarra Area Health use the northern basketball court, adjacent rooms and foyer area to conduct 7 week Pulmonary Rehabilitation Programs throughout the year; and
- Sakura Bana Budo Institute conduct their Judo classes on the southern basketball court of the pavilion on Thursday and Friday evenings and Sunday mornings.

In addition to these regular commercial uses, the Showground is used in a sporadic but organized way for such things as:

- Group camping by motorhome / caravan clubs;
- Meetings and AGM's of camping and caravanning organisations;
- Concerts;
- Festivals; and
- Markets.

Council's policy on use and hire of community facilities for commercial activities applies to all Council managed/owned building and reserves. The policy provides that, prior to approval, there be an adequate consultation with other users of the community facility and potential businesses that may be affected by the proposed commercial activity. Proposals will not be supported for a commercial activity that may conflict with the normal function of the community facility or if the proposal contravenes the Local Environment Plan. Commercial fees, in accordance with Council's adopted Management Plan's Fees & Charges, shall apply for each day the community facility is required for setting up and dismantling of structures. Appropriate insurance and a bond are required to protect the community facility from damage or necessary clean up following commercial use.

Advertising signs at the Showground must comply with Council's Signage Strategy (Development Control Plan No 82). Advertising signs on fences on public land are exempt from requiring development consent if they meet certain criteria, including the following:

- Facing inwards towards playing field and not visible beyond the site; and
- Content does not relate to alcoholic beverages, tobacco products, etc.

2.12 Evacuation Centre

The Milton Showground has been identified as a possible Evacuation/Welfare/Recovery Centre by the NSW Department of Community Services. This is based on criteria which include adequate kitchen and toilet facilities.

The Shoalhaven Displan (Shoalhaven Local Emergency Management Committee) recognises the above and lists the Showground in this document. The use of the Showground for emergency purposes needs to be considered in any detailed design and/or construction of future facilities to ensure that, if necessary, optimum use can also be made during evacuation periods.

2.13 Fees and Charges

The Management Committee does not have the power to set its own fees and charges – fees must be determined by a Council Resolution. The Management Committee provides recommendations to Council on what are considered to be appropriate fees and charges (Appendix 2). Council then adopts fees and charges as part of its annual Management Plan.

In recommending the fees and charges applicable to the facilities under the control of the Committee, Council requests that care be taken to ensure that the income received will meet the costs of managing and maintaining the facilities, including periodical maintenance of a major nature.

Incorporated sporting groups in the Shoalhaven for the following sports are not subject to fees for use of grounds: soccer, cricket, rugby league, rugby union, touch football, netball, softball, hockey, AFL and athletics. Council's "Sportsgrounds User Group Responsibilities Policy" (POL04/81) provides that sportsground fees shall not be charged for Shoalhaven based competition matches or training. However, user groups shall pay full costs associated with the lighting of sportsgrounds for the duration of their allocated use and shall meet the cost of line marking (including the line marker/materials) and the preparation of goal posts, cricket pitches, etc. Based on this policy the Ulladulla United Cricket Club is not charged for the use of the arena during the cricket season.

3. BASIS FOR MANAGEMENT

The Basis for Management is what underpins the way the Showground is managed. The Basis for Management describes stakeholders' fundamental expectations and provides directions for making decisions. Stakeholders include resident and visiting community members, existing user groups, community organisations, Council and LPMA. The Basis for Management is therefore derived from:

- Community values; and
- Legislative and policy requirements.

3.1 Values – What's Important About the Place?

The Milton Showground is a major focus of the Milton area, the largest public open space area for active and passive recreation within Milton. The buildings and open areas continue to be used for community purposes and private functions, as intended when first established. It is clear that the Showground is valued greatly by the community.

The importance of the Milton Showground to the local community has been further highlighted through the public consultation process undertaken for this Plan of Management (Summary in Appendix 4 and 5). Some of the consistent themes and values that people have of the Showground include:

Recreation

The showground provides scope for a diverse range of recreation opportunities, with multi purpose use of the facilities. The showground has a long history of recreational use which includes equestrian activities, sporting events as well as casual informal recreation activities such as walking, dog walking and relaxation.

Historical

The Milton Showground is a significant asset for the Southern Shoalhaven as all other showground's are located in the north of the City. The current site, including the cricket oval was purchased in 1898/99. Construction of various facilities was undertaken between 1940 and 1969 with the bar/kiosk, wood chop facility, surrounding fences, and the erection of horse and cattle yards a part of the use for the Annual Show. The 150 year anniversary of the Showground will be celebrated in 2010.

There are no heritage items listed at the complex.

Social

The facilities at the Showground provide numerous opportunities for social interaction, stimulation and enjoyment for both locals and visitors. It provides a place for community get together/meeting place, informal gatherings outdoor concerts and displays.

Economic

The Showground attracts tourists and visitors during the local agricultural show, commercial activities such as auctions and larger events of key importance to the local economy.

Open Space/Rural Setting

The Showground provides a natural setting nestled within the rural country side providing a visually interesting and appealing passive open space within a rural setting with views of distant rolling hills and pastures. The site is provided with shaded by Coral Trees which are a distinct feature.

The primary purpose of the Showground has always been to provide a venue for the annual Milton Show, which has been held at the facility since 1900. The facilities and buildings on the Showground have been developed over time by the Management Committee, Show Society and various users groups, which now provide facilities not only for the Show but all year round community use as well.

3.2 Management Objectives

The following management objectives for Milton Showground aim to protect the identified values of the reserve and comply with legislation and policy requirements:

Objective 1: To provide for a range of community activities and ancillary uses of the Showground and to balance potentially competing uses.

Objective 2: To provide for appropriate expansion and/or redevelopment of the Showground & to allow for appropriate new uses.

Objective 3: To protect and enhance the visual character of the Showground.

Objective 4: To minimise physical and health risks to users of the Showground.

3.3 Principles of Crown Land Management and Purpose of Reservation

A large section of the Showground covered by this plan are dedicated Public Reserves and/or Showground under the Crown Lands Act 1989 which requires that the Showground must be managed for the benefit of the people of New South Wales according to the following principles:

- a) That environmental protection principles be observed in relation to the management and administration of Crown land;
- b) That the natural resources of Crown land (including water, soil, flora, fauna and scenic quality) be conserved wherever possible;
- c) That public use and enjoyment of appropriate Crown land be encouraged;
- d) That, where appropriate, multiple use of Crown land be encouraged;
- e) That, where appropriate, Crown land should be used and managed in such a way that both the land and its resources are sustained in perpetuity; and
- f) That Crown land be occupied, used, sold, leased, licensed or otherwise dealt with in the best interests of the State consistent with the above principles.

3.4 Local Government Act Classification and Core Objectives for Community Land

The area covered by this plan is Council owned community land categorised as sportsground and general community use (Refer Table 1, page 7).

Section 36F of the Local Government Act 1993 specifies the following core objectives for management of land categorised as sportsground:

- (a) To encourage, promote and facilitate recreational pursuits in the community involving organised and informal sporting activities and games; and
- (b) To ensure that such activities are managed having regard to any adverse impact on nearby residences.

The core objectives for management of community land categorised as Sportsground are to promote, encourage and provide for the use of the land, and to provide facilities on the land, to meet the current and future needs of the local community and of the wider public:

- (i) In relation to public recreation and the physical, cultural, social and intellectual welfare or development of individual members of the public; and
- (ii) In relation to purposes for which a lease, licence or other estate may be granted in respect of the land (other than the provision of public utilities and works associated with or ancillary to public utilities).

3.5 How Can Crown Reserves Be Used?

The types of uses and activities that can occur on Crown reserves are broadly defined by the gazetted public purpose of the reservation/dedication together with any conditions and provisions specified in Council's local environmental plan.

In addition, case law judgements influence the policy and practice of the LPMA and the Trust Manager. The body of case law which helps define acceptable uses and activities on public recreation reserves provides the following guidance:

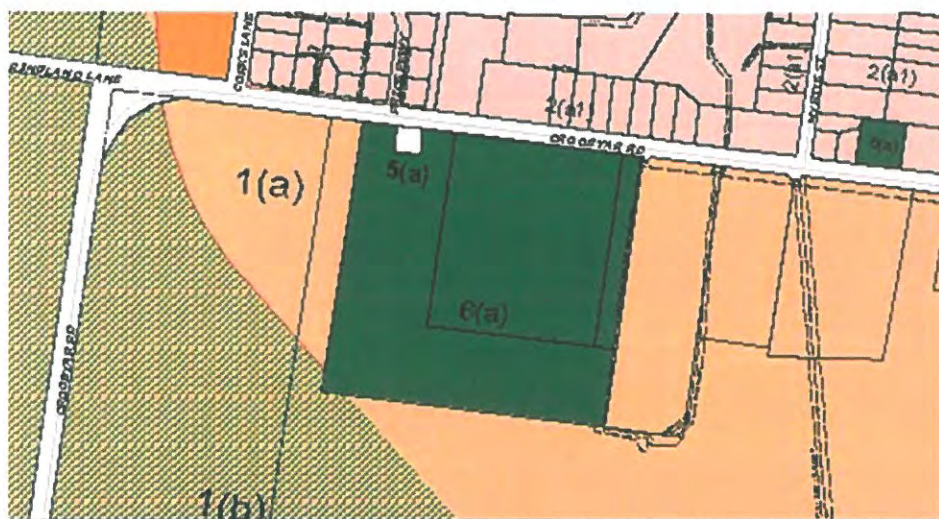
- Improvements and developments to land which is reserved or dedicated are confined to those which support, or are incidental or ancillary to, the public purpose of the reservation;
- Land reserved or dedicated for public recreation must be open to the public generally as a right. The public may only be restricted from access to parts of the reserve and buildings thereon, if it is necessary for the public's enjoyment of the reserve to be excluded, e.g. a workshop, equipment storage or operational facilities;
- Right of access does not mean entirely free access. Reasonable entry fees and charges may be imposed as well as other legal constraints to entry, such as those relating to health and safety;
- Use of the reserve must be consistent with the public purposes for which the land is dedicated or reserved;
- A lease or licence must be consistent with the reason or purpose of the land's reservation or dedication.

Any use which significantly impacts on the amenity of a public recreation reserve or public park or precludes an individual or group from using a public recreation reserve or public park is not generally acceptable.

3.5.1 Environmental Planning & Assessment Act (EP&A Act)

Under the EP&A Act, the permissible uses are primarily determined by the land use zoning specified in Council's Local Environmental Plan. All three parcels of land that make up the Milton Showground are zoned 6 (a) (Open Space – Recreation) under the Shoalhaven Local Environmental Plan 1985. Lot 1 DP 630910 is also currently zoned 5 (a) Special Uses (Reservoir) and, as this no longer applies, should be amended as part of Council's review of the Local Environmental Plan (Refer Figure 3, page 22).

Figure 3: Land use zoning from Shoalhaven Local Environmental Plan 1985. The Showground is zoned 6 (a).



The following clauses from the current Local Environmental Plan set out the objectives of the zone and what types of development could be considered for the reserve.

Zone No. 5 (a) (Special Uses "A" Zone)

1. Objectives of zone
The objectives are to identify land for certain community facilities and services including areas for off-street parking in private ownership.
2. Without development consent
Nil.
3. Only with development consent
The particular purpose indicated by scarlet lettering on the map; drainage; roads; utility installations (other than gas holders or generating works).
4. Prohibited
Any purpose other than a purpose for which development may be carried out only with development consent.

Zone No. 6 (a) (Open Space – Recreation "A" (Existing) Zone)

1. Objectives of zone
The objectives are to identify land where existing recreation facilities for the general use of the community are provided.
2. Without development consent
Nil.
3. Only with development consent
Agriculture; buildings for the purposes of landscaping, gardening or bush fire hazard reduction; caravan parks; community facilities; drainage; drill grounds; forestry; racecourses; roads; showgrounds; sports grounds; uses or buildings associated with those purposes which are under the care, control and management of the council; utility installations (other than gas holders or generating works).
4. Prohibited
Any purpose other than a purpose for which development may be carried out only with development consent.

Notwithstanding the above provisions, under section 54C of the Local Environmental Plan, development consent is not required for:

- (a) the erection or installation of bins, bus shelters, fencing, lighting (excluding of sportsgrounds), minor shelters, park and street furniture, seats or viewing platforms (not exceeding 25m² in area); or
- (b) the erection in public parks, recreation areas and reserves of barbeques, buildings or structures for the purpose of bridges, boardwalks or staircases, picnic tables or playground equipment; or
- (c) the erection or installation of goal posts, sight screens and similar ancillary sporting structures on sporting or playing facilities (excluding grandstands, dressing sheds and the like); or
- (d) the construction of pedestrian paths and cycleways; or

- (e) the erection or installation of signs (including name, directional, interpretive and regulatory warning signs in parks, foreshores and natural areas),

by or on behalf of the Council.

Further, under Clause 39C, Council can approve temporary uses, such as exhibitions:

39C Temporary use of land

- 1) Notwithstanding any other provision of this plan, the Council may grant consent to the temporary use of any land for any purpose (not being designated development or development prohibited by the provisions of any other environmental planning instrument applying to the land) for a maximum period of 28 days (whether or not the days are consecutive) in any one year.
- 2) In determining whether to grant consent as referred to in subclause (1), the Council shall take into consideration:
 - a) the protection of the environment and the amenity of the locality during and immediately after the carrying out of the proposed use;
 - b) whether appropriate arrangements will be made for the provision of utility services, vehicular and pedestrian access, parking and restoration of the site to the condition prevailing immediately before the carrying out of the proposed use; and
 - c) whether the period for the carrying out of the proposed use is reasonable in the circumstances or whether a lesser period would be more appropriate.

SEPP Infrastructure - Development within Public Reserves

In January 2008, the NSW Department of Planning introduced a new policy, **State Environmental Planning Policy (Infrastructure) 2007**, which defined a range of infrastructure which was permitted without consent and also, those Developments which are considered exempt development if carried out by or on behalf of a public authority in connection with a public reserve or on land referred to in clause 65 (1), and if it complies with clause 20 (2) (Exempt development).

Clause 65 defines Development permitted without consent as:

- (1) Development for any purpose may be carried out without consent:
 - (a) on land reserved under the National Parks and Wildlife Act 1974, if the development is in the exercise of a function under that Act; or
 - (b) on land declared under the Marine Parks Act 1997 to be a marine park if the development is in the exercise of a function under that Act; or
 - (c) on land declared under the Fisheries Management Act 1994 to be an aquatic reserve if the development is in the exercise of a function under that Act.
- (2) Development for any purpose may be carried out without consent:
 - (a) on Trust lands within the meaning of the Centennial Park and Moore Park Trust Act 1983, by or on behalf of the Centennial Park and Moore Park Trust; or
 - (b) on trust lands within the meaning of the Parramatta Park Trust Act 2001, by or on behalf of the Parramatta Park Trust; or
 - (c) on Trust land within the meaning of the Western Sydney Parklands Act 2006, by or on behalf of the Western Sydney Parklands Trust; or
 - (d) in the case of land that is a reserve within the meaning of Part 5 of the Crown Lands Act 1989, by or on behalf of the Director-General of the LPMA, a trustee of the reserve or (if appointed under that Act to manage the reserve) the Ministerial Corporation constituted under that Act or an administrator,

if the development is for the purposes of implementing a plan of management adopted for the land under the Act referred to above in relation to the land.

- (3) Development for any of the following purposes may be carried out by or on behalf of a council without consent on a public reserve under the control of or vested in the council:
 - (a) roads, cycleways, single storey car parks, ticketing facilities and viewing platforms;
 - (b) outdoor recreational facilities, including playing fields, but not including grandstands;
 - (c) information facilities such as visitors' centres and information boards;
 - (d) lighting, if light spill and artificial sky glow is minimised in accordance with AS/NZS 1158: 2007, Lighting for Roads and Public Spaces;
 - (e) landscaping, including irrigation schemes (whether they use recycled or other water);
 - (f) amenity facilities;
 - (g) maintenance depots;
 - (h) environmental management works.

Clause 66 defines Infrastructure that is considered Exempt Development

- (1) Development for any of the following purposes is exempt development if it is carried out by or on behalf of a public authority in connection with a public reserve or on land referred to in clause 65 (1), and if it complies with clause 20 (2) (Exempt development):
 - (a) construction, maintenance and repair of:
 - (i) walking tracks, boardwalks and raised walking paths, ramps, minor pedestrian bridges, stairways, gates, seats, barbecues, shelters and shade structures;
 - (ii) viewing platforms with an area not exceeding 100m²; or
 - (iii) sporting facilities, including goal posts, sight screens and fences, if the visual impact of the development on surrounding land uses is minimal; or
 - (iv) play equipment where adequate safety provisions (including soft landing surfaces) are provided, but only if any structure is at least 1.2m away from any fence.
 - (b) routine maintenance (including earthworks associated with playing field regrading or landscaping and maintenance of existing access roads).
- (2) Development of a kind referred to in subclause (1) is exempt development if it is carried out on land referred to in clause 65 (2) by or on behalf of the person specified in respect of that land in that subclause, if the development:
 - (a) complies with clause 20 (2) (Exempt development); and
 - (b) involves no greater disturbance of native vegetation than necessary; and
 - (c) does not result in an increase in stormwater run-off or erosion; and
 - (d) for the purposes of implementing a plan of management adopted for the land under the Act referred to in clause 65 (2) in relation to the land.

3.5.2 Temporary Licences

Temporary licences for specific, short term uses may be granted under Section 108 of the Crown Lands Act 1989 and Clause 31 of the Crown Lands Regulation 2006, or under Section 46 of the Local Government Act 1993 and Clause 116 of the Local Government (General) Regulation 2005.

Set out below are those purposes for which Council will consider applications for the granting of a temporary licence at the Milton Showground. Any application will be considered in terms of its impacts on the reserve and on other recreational uses of the reserve and, if approved, will require rehabilitation of the reserve at the conclusion of the activity. Unless it is revoked sooner or is granted for a shorter period, a temporary licence ceases to have effect one year after it is granted.

Purposes for which granting of a temporary licence may be considered for the Milton Showground, provided they do not involve the erection of any building or structure of a permanent nature, are:

- Advertising;
- Camping using a tent, caravan or otherwise;
- Catering;
- Emergency occupation;
- Entertainments;
- Equestrian events;
- Exhibitions;
- Filming;
- Functions;
- Hiring of equipment;
- Markets;
- Military exercises;
- Meetings;
- Sales;

- Shows;
- Sporting and organised recreational activities;
- Stabling of horses;
- Storage; and
- Grazing.

Other activities would require a longer term licence or a lease. All large event coordinators are encouraged to contact Shoalhaven City Council's Waste Management services to assist with recycling and rubbish removal management. Council are currently assessing options for the implementation of a public place recycling system for major reserves.

3.6 Future Uses of the Showground

As has been the case in past years and through the Plan of Management process, individuals and groups periodically approach Council and the Management Committee to establish themselves at the Showground for, but not limited to, the following:

- Sporting use;
- Passive recreation;
- Purpose built facility or building; and
- Commercial activities.

The Showground is the largest public reserve within Milton and has the capacity for an increase in usage and maximize income for the Management Committee to become self sustained financially.

Council and the Management Committee are conscious that the annual Milton Show is historically associated with the site for the period required to prepare for the annual two day Show and dismantle after the Show, and the importance that the Show is to the area.

Based on the current needs of the Show a number of criteria are proposed to handle future submissions for use of the Showground (permanent or temporary). In addition to legislative approvals, any new activity or development should meet the following criteria:

1. Any area used is to be made available to the Milton Show Society for use as part of the nine day hire for the Milton Show. This would include removal of any equipment etc that may be deemed necessary;
2. Any new building or structure (including design, location, materials, impact on services etc) is to be considered by the Management Committee prior to any other approvals (Development Application etc) being sought;
3. Any new proposal to be in accordance with the adopted Plan of Management;
4. Meets an expressed or latent need of the local community;
5. Increases the diversity of opportunities available to the local residents;
6. Increase use of the Showground and/or facilities therein;
7. Payment of appropriate fees and charges;
8. Is visually comparable with the existing structures and landscape;
9. Minimal or no impact to current users and activities;
10. Can offer benefits for, or not impact on, the coordination and management of the Milton Show; and
11. Does not adversely impact on adjoining properties.

4. MANAGEMENT ISSUES AND ACTIONS

A number of issues that impact on the values of the Showground were identified during the preparation of this plan. Showground-wide issues included:

Showground visual integrity

- Lack of consistency in design and themes of buildings;
- Entrances into Showground off Croobyar Road;
- Need for additional signage throughout the site; and
- Fencing along Croobyar Road is unattractive.

Trees

- Safety, dropping limbs – maintenance; and
- Succession planting.

Access Roads/Vehicles/Carparks

- Lack of formal carparking;
- Pedestrian safety and lack of paths;
- Traffic movement patterns within the Showground; and
- Drainage.

Stadium

- Leaking roof;
- Lack of air management system;
- Insufficient storage;
- Poor access; and
- Lack of disabled access.

General Use

- Drainage;
- Impact on surfaces by horses (arena surface);
- Dog access; and
- Camping/Caravan use.

The main issues and actions that need to be addressed in order to achieve the objectives set out in the Basis for Management section of this plan (Section 3) are listed on the Precinct Plans in Section 5. The Precinct Plans then set out the design principles and actions which describe ways in which the Milton Showground can be developed and managed in the future. A number of the issues are discussed in greater detail in the following subsections.

Improvements and upgrades of the Showground could take place progressively over a number of years, as resources become available through various sources and as circumstances demand. Major improvements will need to compete with projects across the City for funding under reserve management budgets or for inclusion in Council's capital works program, or be funded through Public Reserves Management Funds, external grants, sponsorships, Management Committee or user contributions.

4.1 The Milton Show and the Show Society

The annual Milton Show is a primary consideration in planning for the development of the Showground.

The Milton Show is generally held on a Friday and Saturday around the first Saturday of March each year and has been held at the current site since 1900. The Show is regarded as one of the best on the South Coast of NSW and is one of the biggest events for the Ulladulla and District area (refer page 14 which provides a layout of Show use of the site).

In order to ensure all infrastructure and activities for the Show are set up, the Society books the entire complex for a period of eight days from Sunday to Sunday. All other users must vacate the Showground in order to enable the Showground complex full utilisation. The Milton Show Society Inc. is responsible for the management and coordination of the Milton Show, including the competitions, exhibitions and entertainment. The Milton Show Society does an excellent job in showcasing the living agricultural, horticultural and commercial heritage of the Milton/Ulladulla area.

In addition to the Milton Show, the Society stages other events at the Showground from time to time which include wine shows. Show Girl interviewing and meetings of the Ladies Auxiliary also take place in the Showground's Secretary's Office.

The Milton Show Society incurs many expenses in putting on the annual Show, which are reduced to a large extent by the voluntary activities of its many members. Expenses are further offset with income from various sources including the following: commercial site charges (sideshows, corporate displays etc), camping fees, admission charges, competition entry fees, car parking fees and sponsorships.

The Milton Show Society Inc, in partnership with Council, the Management Committee and other organisations, has often been a major contributor to the establishment of many of the buildings and infrastructure at the Showground and contributes to their maintenance.

The Management Committee has primary responsibility for maintenance of the grounds and many of the buildings within the facility. Both the Management Committee and the Show Society contribute greatly to maintenance through working bees and replacement of infrastructure.

As part of the Community Survey consultation phase of the Plan of Management, the Milton Show Society provided a detailed submission based on a number of concerns raised at one of their meetings, these included:

- They use the Showground for its original purpose, staging of the Milton Show;
- All areas of the Showground are used and required by the Show Society for the annual Show;
- Support for retaining all Coral Trees;
- Kitchen upgrade and undercover function area are a priority development for the coordination of the Show;
- The Milton Showground is the only Showground without a grandstand;
- The Show Society is concerned about the Plan of Management proposing exclusive use areas for various groups, in particular fenced areas or additional buildings; and
- Many of the fixtures within the Showground have been built by the Show Society at its expense often using voluntary labour.

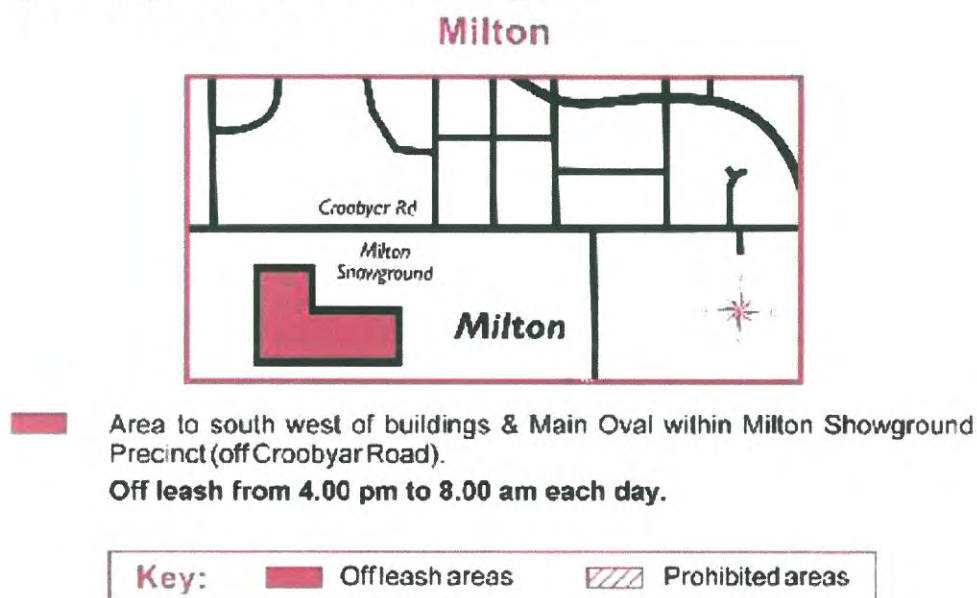
PROPOSED ACTIONS:

1. All users of the Showground and facilities thereon be subject to a formal written agreement that the site and facilities used be vacated for the entire period of the annual Show booking.
2. Any future potential users and uses of the Showground complex be permitted subject to vacating the grounds for the duration of the Show, unless advised otherwise by the Show Society.
3. Any future permanent infrastructure developed at the complex be in accordance with the needs of the annual Show or be removable.

4.2 Dog Access

Based on community input and in accordance with section 13 of the Companion Animals Act 1998, Council has set aside specific places throughout the City as dog off-leash areas. In addition dog prohibited areas have also been identified.

Figure 4: Dog off-leash area at Milton Showground.



As shown in Figure 4, at the time of writing this plan, dogs were permitted off-leash in the area south west of buildings and arena within the Showground between the hours of 4.00pm and 8.00am each day. Dogs are allowed on lead at all other times. This is the only dog off-leash area in the Milton area.

It has been suggested through the consultation for this plan that the whole of the Showground, except the arena, be made a dog off-leash area 24 hours per day. Many residents use the area to exercise their dogs and the general feeling through the consultation undertaken as part of the development for the Plan of Management is to keep the area "dog friendly".

It is proposed that the area set aside for dog off-leash should remain the same but the hours of dog off-leash be extended to 24 hours per day. The reason for not proposing to expand the dog off-leash area is based on the following:

- Use of the sportsground (cricket, school sport, horse events etc); and
- Traffic throughout the sportsground and near buildings, in particular spectators and parents collecting children from sport and gymnastics at the stadium etc.

The off-leash area would only apply when there are no major events being held at the Showground(eg Milton Show, gymkhanas etc).

PROPOSED ACTIONS:

1. Review existing Policy;
2. Install advisory signage including a reminder to people to clean up after their dogs; and
3. Develop a signage strategy for the Milton Showground.

4.3 Stadium

The building consists of two basketball courts. The northern court has associated storage for the Milton & Ulladulla Basketball Association, Show Society and Management Committee, as well as a small office. The northern court is slightly smaller than a full sized basketball court and does not meet basketball standards for run off space.

The southern court is a full sized basketball court (although not meeting basketball standards for run off space). Via an adjacent hallway leading from the foyer there are change and amenity facilities.

The foyer area consists of a carpeted area capable of seating 40-50 people, an office area and kitchen which has a sliding window facing the sportsground, change rooms and amenities. The stadium is available for commercial and community hiring, and prices are established for such use.

Public toilets incorporated into the building at the south west corner are accessible from outside of the building by users of the Showground.

The primary use of the building is that of the Milton Ulladulla Basketball Association who use both courts 3-4 nights per week for basketball competition and occasional weekend tournaments. The Basketball Association have contributed significantly to the development of the stadium and associated infrastructure. The office within the foyer area is used by the Basketball Association and they also have their own small canteen area, although there is no current agreement for this use.

The Management Committee, along with the Basketball Association, has previously developed plans for an upstairs seating area looking over the southern court. Such a design could incorporate associated meeting rooms and free up the current rooms adjacent to the northern court for other storage or use. The southern court has been designed and constructed to cater for such an expansion.

During the Show the building is converted to a display pavilion and is used for a variety of displays and exhibits.

Currently the stadium has regular day time use from the Ulladulla Gymnastics Club and for the Pulmonary Rehabilitation Program conducted by Illawarra Area Health which provides income for the Management Committee. There is spare capacity for increased use during low peak times (until 4pm) to provide a greater presence at the facility throughout the day.

Local schools use the stadium throughout the year for school sport and other activities; predominately this use is by the Ulladulla High School. The Shoalhaven Anglican School were once regular users of the stadium until the construction of a stadium at their school site.

The lack of storage within the stadium is an issue for all users. The Show Society stores the majority of its equipment, including synthetic carpet which is used to protect the sports floor when the building is used as a display pavilion. This equipment takes up much of the storage for the stadium and impacts on other users.

The grassed area to the west of the stadium is used as car parking by users of the building. Access to the foyer area of the building is generally from an undercover area on this side of the stadium. Another access door to the stadium foyer exists on the eastern side of the building to provide access from the sportsground, whilst there are double doors and stairs leading into both ends of the southern court and also at the northern end of the northern court.

The stadium is an important building in terms of its use throughout the year by the local community and the function it plays during the Show.

Due to the age of the building there are several issues with the building which are identified in Section 5 (pages 54 and 55) of this document. An upgrade and extension of the stadium could include, but not be limited to:

- Upgrading the entrance way;
- Increasing storage for user groups (basketball, judo);
- Major upgrade of the kitchen facilities;
- Permanent undercover area between the eastern side of the stadium and sportsground;
- Increasing access doorways to both stadium courts to enable access for scissor lifts and contractors to change basketball lighting and for bigger display items; and
- Development of indoor seating and adjacent meeting rooms upstairs overlooking the southern court.

The idea of a central administration centre with provision for meetings, photocopier, computers etc has been supported in discussions with several user groups. Currently the Secretary's Office provides a meeting facility and some administration equipment for the Management Committee and Show Society.

Future plans for the Showground could look at the possibility of establishing an administration headquarters as part of the stadium building for all user groups. Assessment as to the use and future of the Secretary's Office should be made as part of this planning process.

PROPOSED ACTIONS:

1. Formalise the agreement between the Milton/Ulladulla Basketball Association and the Management Committee in terms of the Association's use of the stadium, including the office area.
2. Install signage promoting use of the stadium with contact details on how to do so.
3. Further promote and market the stadium for use by local groups, in particular use during the day.
4. Work with user groups on developing additional storage areas throughout the stadium as and when required.

4.4 Croquet Facility

The Milton/Ulladulla Croquet Club is one of the newer clubs in NSW and formed in 1999.

The croquet clubhouse and green (one lawn) were constructed in early 2006 on the north western side of the Showground with the assistance of Council and the NSW Department of Sport and Recreation and Australian Government Regional Partnership Program. Works included the construction of a croquet green with significant drainage works and establishment of a club house using a re-fitted cabin from one of Council's Holiday Haven Parks, with associated service connections and ramped access.

The Croquet Club pay an annual fee to the Management Committee and undertake the costs of maintaining the croquet lawn which are approximately \$5,000 per year.

When the development of the croquet lawn was being considered for the Showground site the Management Committee reviewed the requirements of the facility and identified that it would only be feasible to allocate such a large space within the grounds with limited capacity for alternate use during Show time, if it were to be used as the "dog show" area during the show, which would free-up the exclusive dog ring area on the eastern side of the Showground for alternative uses.

It was proposed that the croquet lawn would be made available to the Show Society to conduct dog events and displays during the annual Show as opposed to using the dog area on the eastern side of the Showground. The size of the croquet lawn is currently not big enough to include three dog rings (25m x 16m), however the addition of another croquet lawn would enable this to take place.

The croquet members use the facility on most days of the year and the club is keen to develop a second croquet lawn to the south of the current lawn by 2010. The development of second croquet lawn should include the provision of additional shade for both lawns (structures and trees), to enable dog events to be held on the lawns during the annual Show.

The development of an additional croquet lawn should also be designed and constructed to consider maximum use for dog events (ie built at the same level) in order to enable the transfer of the Annual Dog Show events from the existing location, to free-up the current dog ring for other uses.

PROPOSED ACTIONS:

1. Formalise an agreement between the Milton Show Society and the Milton Ulladulla Croquet Club in relation to the croquet lawn being made available to the Show Society to conduct dog events and displays during the annual Show. This agreement would include any works required to reinstate the lawn after the Show.
2. Formalise use of the croquet facility through a lease or licence arrangement between the Management Committee and Milton Ulladulla Croquet Club.

4.5 Camping and Caravans

Council resolved in December 2005 that it supports in principle the use of showgrounds by vehicles such as large recreation vehicles, e.g. campervans, caravans etc.

Two kinds of camping happen at the Milton Showground:

- Camping at Show time or in association with other events; and
- Casual camping by individuals throughout the year in caravans and motorhomes.

4.5.1 Event Camping

There are the occasional events (equestrian events etc) where people camp at the Showground. Most commonly event camping occurs during the Show where members of the Show Society, Management Committee, people associated with the amusement rides and others such as horse and cattle owners camp at the Showground adjacent to their vehicles on the southern area of the Showground.

The designated area for camping throughout the year is the grassed area adjacent the southern section of the stadium/pavilion and outside amenities, although camping of caravans and motorhomes does take place in other areas of the Showground where campers are seeking shade etc.

Clause 73(3) of the Local Government (Manufactured Home Estates, Caravan, Camping Grounds and Moveable Dwellings) Regulation 2005 allows for this kind of camping for a period of not more than 6 weeks in connection with a sporting, recreational or cultural event, without a requirement to comply with regulations normally applicable to a caravan park or camping ground. Nevertheless, such "special" approval to operate a caravan park or camping ground, granted under section 68 of the Local Government Act, should specify any conditions together with the time period for which the approval is granted.

4.5.2 Casual Camping

Camping at Milton Showground is only in caravans and motorhomes. Throughout the year, the Milton Showground is used on a casual basis by individuals and small groups, and occasionally hosts caravanning clubs and organisations often for their Annual General Meetings. Bookings for camping at the Showground are handled through a dedicated Bookings Officer of the Management Committee.

To meet the requirements of the Local Government (Manufactured Home Estates, Caravan, Camping Grounds and Moveable Dwellings) Regulation 2005, Council could approve the Milton Showground as a Camping Ground or Caravan Park to cater for these groups, but the services and facilities that would be required by the regulation would be relatively onerous and would greatly restrict the areas within the Showground where people could camp. In addition, the regulation provides that the area could then not be used for any other commercial activity.

Given the relatively infrequent use of the Milton Showground by such groups, it would be appropriate to approve the area as a Primitive Camping Ground.

A Primitive Camping Ground is required by the Local Government (Manufactured Home Estates, Caravan, Camping Grounds and Moveable Dwellings) Regulation 2005 to have a register of occupiers and must be provided with a water supply, toilet, refuse disposal facilities and fire fighting facilities, as specified in the approval (Appendix 3 page 59, contains a summary of toilets and showers available). At the Milton Showground there are power supply boxes and water outlets at various locations.

The Regulation provides two options in regulating camping density for Primitive Camping Grounds:

Option 1 - Designate "camp sites" where tents, caravans and campervans may be located. In this case the maximum number of camp sites is not to exceed an average of two per hectare (that average being calculated over the total area of the Primitive Camping Ground). There is no specific limit on the number of tents, campervans or caravans that may be sited in a designated camp site, but requirements apply to each kind of moveable dwelling in regard to separation from one another (see below). If the Primitive Camping Ground approval designates camp sites, camping is not permitted elsewhere within that ground [Clause 132(2)(a)].

Option 2 - Do not designate camp sites. In this case the maximum number of tents, caravans and campervans permitted to use the Primitive Camping Ground at any one time is not to exceed an average of two per hectare (that average being calculated over the total area of the Primitive Camping Ground). If Council were to approve the whole of the Showground (about 7.6 ha) as a Primitive Camping Area, then up to 14 moveable dwellings could be accommodated at any particular time. The approval can specify particular areas within the camping ground where it is not permitted to install tents, caravans, annexes or campervans.

For both options, the separation requirements are set out in clause 132(2)(c) and (d) and state that a tent may not be located closer than three metres to any other tent, and a campervan or caravan not closer than six metres to any other caravan, annexe, campervan or tent. The first option is considered to be the most suitable for Milton Showground.

'NSW Department of Planning. January 2006. Regulation of Camping Density in Primitive Camping Grounds. Planning Circular PS 06-001

PROPOSED ACTIONS:

1. Allow for event based camping at the Showground.
2. Approve the Milton Showground as a Primitive Camping Area and provide necessary facilities (register of occupiers, water supply, toilet, refuse disposal facilities and fire fighting facilities).
3. Install booking advisory signage at the Showground.
4. Develop an "Information for Campers" sheet that sets out conditions of camping and locations where camping is permitted.

4.6 Car Parking (Grassed) Areas

There are six main areas used for car parking during the year and the annual Show, these being:

- Western area;
- Eastern area;
- Southern area;
- Arena perimeter;
- Western area adjacent stadium/pavilion; and
- Eastern area adjacent stadium/pavilion.

4.6.1 Western Area (refer Section 5, Precinct 1)

The western area is an area approximately 50m wide and 180m long from the south of the croquet lawn to the south west corner of the facility. It is on the low side of a hill which has recently been developed for housing located across the road of Croobyar Road.

A main drainage pipe carries the stormwater from the residential subdivision to the bottom of the property to an open outlet which is an open pond with protective rock wall and gabion baskets. The overflow in the past created a wet muddy unstable area often requiring cars parked during the Show to be towed out due to the level of mud. The construction of the croquet lawn channelised the overflow water to the western edge of the property in a grassed swale. This work has enabled the remainder of the site to be useable, and not restricted by the wet boggy conditions.

The area is used periodically for cattle and horse events at times throughout the year and for car parking during the Show.

Prior to the development of the croquet facility the area had poor drainage. It is a large expanse of grassed area which has created interest from other groups and individuals to establish permanent activities on the space because of its low use on most days of the year.

A small portion of the south west corner (where the drainage pipe outlet is located) has the potential to be cleared and cleaned up making it more usable and attractive. Currently it can be considered a hazard due to the overgrown weeds covering the rock wall and gabion baskets protecting the outlet walls.

Events during the year include the working cattle section of the Australian Stockhorse Association event held each September. This area forms part of the dog off-leash area within the Showground.

The Ulladulla and District Riders have expressed interest in developing a large section of this area with fencing, shade structures and improved drainage to make the area useable for regular horse events, therefore reducing the impact on the main arena. The Management Committee has also discussed this proposal.

4.6.2 Eastern Area (refer Section 5, Precinct 4)

The eastern area is a section approximately 65m long x 34m wide in the north east corner of the Showground. This area receives very little use throughout the year and is used for car parking during the Show.

4.6.3 Southern Area (refer Section 5, Precinct 1)

An area of approximately 90m long x 40m wide at the south of the facility in between the south west corner and the dressage area provides an area used for horse float parking during the Show. The ability to be able to safely park horse floats is a major attraction for horse owner entrants to any agricultural show.

This area forms part of the dog off-leash area but little other use throughout the year.

4.6.4 Arena Perimeter (refer Section 5, Precinct 5)

Parking around the eastern perimeter of the arena is popular throughout the year. People take the opportunity to utilise the shade of the Coral Trees in that area for:

- Enjoying the atmosphere, eating lunch, etc;
- Spectators for events and sport on the arena (horse, cattle, cricket etc); and
- Parking during the Show (reservation only).

There are concerns that the parking in this area damages the root system of the Coral Trees.

4.6.5 Western Area Adjacent to Stadium (refer Section 5, Precinct 6)

The most popular area for parking is the grassed area immediately to the west adjacent the stadium/pavilion. People using the stadium/pavilion and croquet facility use this area for car parking in an informal manner.

The area is approximately 60m long x 30m wide. It has poor drainage which impacts on the available area for parking at times and access from the area to the pavilion is poor with no formal parking or pathways leading to the entry.

During the Show this area is predominately used for car parking as well as camping of vans etc.

Sealing and formalising this area for car parking is supported by several groups and individuals through consultation for this Plan of Management.

4.6.6 Eastern Area Adjacent to Stadium (refer Section 5, Precinct 6)

A small sealed area of car parking/road exists around the Secretary's Office east of the northern section of the stadium/pavilion. It is used for parking cars throughout the year predominately by Management Committee and Show Society members accessing the Secretary's Office.

Section 5 provides a summary of Actions for each Precinct.

4.7 Traffic

There are two main public vehicle entry ways to the Milton Showground off Croobyar Road. The western access is between the croquet facility and car parking for the stadium and the eastern access located between the eastern grassed area and arena.

The sealed access road leading from the western entrance extends south then divides in two immediately to the south west of the pavilion. The first road runs east between the pavilion and the designated camping area then around the south and east of the sportsground to the eastern entrance. The other continues to the south end of the Showground and diverts south east to an access gate on the south east corner of the Showground. This access gate is used by Shoalhaven Water staff to access the sewerage pumping station located behind the Showground, and also by adjoining property owner on occasions for access into the Showground. A gravel road also runs north south between the above two roads. This access road has poor drainage in several areas and quickly develops deep ruts and pot holes after rain.

The eastern entrance is the favoured entrance to access the Secretary's Office and the sportsground, whilst the western entrance is favoured to access the stadium and croquet facility. In general there are no designated traffic signage or directional rules which are to be abided by throughout the site and no formalised parking areas.

The combination of factors including poor drainage throughout the site, the many grassed areas and the fact the access gates are open to vehicles the majority of the time sometimes lead to damage caused by vehicles. The causes of damage include:

- Damage from people deliberately doing "Donuts" or "circle work";
- People simply drive wherever they want to get from one place or another; and
- The heavy load of vehicles and larger vehicles used for the setting up and dismantling of events, in particular the Milton Show.

During the Milton Show the eastern entrance is a "restricted entrance" for people entering the Show on foot, reserved parking around the sportsground, and for vehicles carrying dogs participating in the dog events on the Saturday of the Show. The western entrance is used for vehicles' paid parking within the Showground and exhibitors' trucks and horse floats.

Designated disabled car spaces have generally not been identified during the Show, although Show administrators are able to find appropriate areas when approached inside the Showground.

The use of buses for transporting people to the Show and reducing carparking in and around the Showground was once trialled; however it received only minimal use. This service could be trialled again with a more prominent advertising campaign as part of the marketing for the Show.

There is some rear to kerb parking along the south side of Croobyar Road along the length of the Showground site, however generally vehicles are parked in an ad-hoc manner along Croobyar Road during the Show. The mix of pedestrian traffic and vehicle movement along Croobyar Road can be an issue at times.

The Milton Primary School uses the sportsground for school sport and other activities. They generally walk down Myrtle Street and along Croobyar Road to the Showground. There are no pathways along Croobyar Road.

PROPOSED ACTIONS:

1. The provision of designated disabled parking bays be included in the car parking strategy for the Showground.
2. A parking layout for the Annual Show be reviewed to maximise use of space available.
3. Drainage of designated parking areas and roads be undertaken to minimise erosion and impact of use.
4. Parking along Croobyar Road be considered in any future road improvements path designs.

4.8 Buildings

The following table provides a summary of all buildings within the Showground:

Table 3: Building usage of the Milton Showground

Building	Show Use	Throughout the Year
Stadium	Displays/exhibitions	Used extensively by several user groups and organisations
Croquet Clubhouse	No Show use to date	Croquet Club activities on most days
Woodchop Judging Building	Woodchop judging and administration	No use
Poultry Pavilion	Poultry exhibition	Small clubhouse and storage for the Milton/Ulladulla Pigeon Club. Used for their season between May and October
Dog Agility Clubhouse	No use	Regular weekly use by Milton Ulladulla Dog Training Club
First Aid Building	First Aid Office and Treatment Room	Ulladulla District Riders events
Horse Judging and Secretary's Office	Equestrian events management and PA	Monthly events / gymkhanas conducted by Ulladulla District Riders and events throughout the year like the Stockhorse and Cattle Works Show (Australian Stockhorse Society)
Cattle/Dog Building	Cattle and dog judging and administration	No use
Public Amenities(Eastern Side)	24 hour public amenities	24 hour public amenities. Small storage space which is not currently used
Horse Stables	Full throughout the Show	Used during events and gymkhanas conducted throughout the year
Gate Ticket Building(Western Side)	Ticket Box and administration	No use
Gate Ticket Building(Eastern Side)	Ticket Box and administration	No use
Secretary's Office	Administration centre	Meetings of the Management Committee and Show Society and Ulladulla District Riders
Steak / Bar Building	Licensed bar Enclosed Hot Grill Kitchen for preparing BBQ food	Used on most equestrian days (District Riders, Polocross and Australian Stockhorse) and often by mobile home groups and school groups.

Like many showgrounds there are several buildings which provide a specialised use during the annual Show, but are used little the remainder of the year. There are several buildings at the Milton Showground which fit into this category.

a) Cattle / Dog Building

The small building located between the cattle and dog arenas is used for the cattle judging on the Friday of the Show and for the dog judging on the Saturday of the Show. This building is not used for the remainder of the year.

b) Poultry Pavilion

The Poultry Pavilion is used heavily during the Show for poultry and animal exhibits including the outdoor (undercover) animal nursery area.

The Ulladulla Pigeon Club has a small clubroom at the back corner of the Poultry Pavilion which is predominately used for meetings throughout the year and also storage of baskets. There were plans to expand the clubhouse but their small membership is not seeing them pursue this at this stage. The club work with the Show Society and provide pigeons for exhibition for the annual Show.

The condition of the building is poor and a number of access issues have been identified through Council's Asset Management Register.

c) **Woodchop Building**

The Woodchop Building and area are used on the Saturday of the annual Show and are a major focus of the Show at the times of competition. The Woodchop Building is used by the announcer and for judges. The area is attractive and well maintained.

Apart from the annual Show there are no other woodchop events during the year and very limited other uses.

d) **Bar/Steak Bar Building**

The Bar/Steak Bar Building, or Kiosk Building as it is also known, is a key feature of the catering provision for the annual Show. During the Show the building is centrally located amongst amusements, displays, wood chopping and the animal nursery and is a real focal point for purchasing food and drink. The building is small with little storage available, so food and drink supplies are continually carried to the building by volunteers throughout the duration of the Show.

Feedback through the consultation for this Plan of Management has indicated that users of the Showground have a great affinity with the Bar/Steak Bar Building and in many ways would like the style of the building replicated with other or new buildings within the site.

The building was once used by a local pottery club for their weekly activities, however this use no longer continues and there is no other usage apart from Show time.

e) **First Aid Building**

This building is located near the Horse Judging / Secretary Building, is a small timber structure with limited space predominately used as a First Aid Centre during events.

4.9 Animal Areas

The animal areas, including the dressage area, horse stables, cattle and horse yards, are used extensively throughout the Show for the various events. The events mean that the area is very busy with cattle and horse transportation, unloading and loading of animals and exercising and feeding of animals.

The risk management involved in the movement of large animals and vehicles in this area is always a major consideration for the Show and events throughout the year. Lighting of the horse stables has been identified to help with this risk management and the need to consider that many people camp near the horse stables during the Show.

Drainage in this area is an issue in several areas including near the cattle wash bay area, at the back of the horse stables and the access road to the south east corner of the facility.

Throughout the year the animal areas are mainly used for events conducted by the Ulladulla District Riders and the Australian Stockhorse Society.

The fenced dog events arena on the eastern side of the Showground is used on Friday of the Show for the "Pet Show" and on the Saturday of the Show the arena is used for the Dog Show which requires three rings of approximately 25m x 16m. Adequate shade has also been identified as a priority for the successful conduct of the dog events.

In addition to the Dog Agility Training Club fenced area, the Club also uses several other parts of the Showground on Sunday morning for their club activities including the area between the poultry pavilion and animal yards and occasionally the eastern dog arena.

4.10 Sportsground and Surrounds

The sportsground, along with the stadium, receives the most use throughout the year as well as significant use during the Show.

Throughout the year the sportsground is used for cricket competition, school sport, gymkhanas and events conducted by the Ulladulla District Riders and the Australian Stockhorse Society.

The cricket use of the sportsground during the summer season is by the Ulladulla United Cricket Club's 3rd and 4th Division on Saturday afternoons and their juniors on Saturday mornings. The monthly gymkhanas and events conducted by the Ulladulla District Riders on the sportsground is a conflicting use with cricket as the holes and divots created by the horses creates a hazard for cricket use and a less than ideal surface.

Should the western area of the Showground be upgraded and developed with a fenced area and supporting infrastructure (weather shelters etc) then more of the equestrian activities could take place there as opposed to on the sportsground. In turn the maintenance of the sportsground could be concentrated on sporting use, like mowing the grass shorter for cricket requirements etc.

The sportsground is used by local schools for school sport and activities in the summer, however is not used for any winter competition sport. The sportsground is 120m long by 90m wide making it suitable for one soccer, rugby league or rugby union field. The ground is also adequate to accommodate two touch football fields orientated east-west.

One of the general recommendations from the Draft Sporting Facilities Strategic Plan 2008–2036 is that all future sports fields be developed in accordance with Council's Sports Field Layout Plan and not as single sports field venues (i.e. one sport field facilities). The idea is a rationalisation of sporting fields and the fact that having more than one sporting field is more likely to attract regular club competition and be more attractive for a club to form a base or home ground with more than one field.

Extending the sportsground at the Showground to provide an additional soccer or rugby field by expanding the sports field to the east is not feasible for the following reasons:

- It would require removal of the Coral Trees which have been identified as one of the major attractions of the Showground;
- Depending on sporting code requirement for space between fields, there still may not be enough room to adequately fit two grounds within the perimeter of the Showground;
- The village green set up of the oval for cricket would be lost; and
- A major reconfiguration of the access roads would be required as the eastern access road would no longer exist.

There are several buildings around the sportsground used for various activities during the Show and all year round. These building are:

The Horse Judging and Secretary's Office - This building is used heavily during the Show and for equestrian events throughout the year. The building is in good condition; however the installation of ancillary items like a permanent PA system and stands would aid in the co-ordination of events on the sportsground.

First Aid Building - Located on the southern end of the sportsground near the Horse Judging and Secretary's Office. There are several access and signage issues which need to be addressed with the First Aid Building as identified in Council's Asset Management Register.

The Showground Secretary's Office - Located on the northern boundary fence near the stadium. The small office is used all year round for meetings of the Management Committee and the Show Society. Generally the building is in good condition; however the location of the Secretary's Office has been debated, as many believe it could be relocated to free up the area and make way for a more attractive entrance.

During the Show the Show Society hire a marquee for the area between the stadium and sportsground. This marquee provides protection from the elements, somewhere for people to sit and have food and drink and also for several functions carried out during the Show. The marquee costs the Show Society approximately \$3,000 per year for hire, and the idea of constructing a permanent undercover area in this area has been earmarked for several years.

In the draft Sportsground Facilities Strategy 2007 - 2030 it is proposed that additional land be purchased for the development of sporting fields adjacent to the Showground. Should this Strategy be implemented, it may be of benefit to the overall use of the Showground, by enabling expansion of activities during the Annual Show or other major events.

4.11 Tree Management

In an intensively used locality such as the Milton Showground, trees require a reasonably high level of maintenance. Regular pruning is necessary to maintain clearance for utility services, buildings and temporary structures erected for the Show and other events and/or to improve the safety, structure, health and beauty of the tree.

Apart from problems caused by aging, a lot of the problems caused by trees in Australia are a result of the tree having been poorly managed in the past, e.g. lopping of Eucalypts. Detrimental effects such as insect attack, dieback, fungal attack, water stress, crown thinning, poorly attached limbs and lack of vigour arise from bad tree management practices. Compaction of soil around trees adjacent to the main arena is extensive due to uncontrolled movement of vehicles and carparking.

A tree survey and management plan (Arborist's Tree Survey & Management Report - Milton Showground February 2008) was prepared by David Potts, Consultant (Consultant Arborist). The tree survey and management report assists to provide direction for both the Management Committee and Council in their maintenance and management of the trees within the Showground. The report provided a comprehensive survey and analysis of all trees within the Showground. A total of 132 trees were identified. All trees were tagged with a permanent aluminium number fixed to the trunk at about two metres up on the north face and assessed for overall health, observable structural or pathological disorders and assigned a Safe Useful Life Expectancy rating following the Barrell (U.K) 1.4.2001 format.

To reduce the risks arising from hazardous trees in the future, a number of recommendations have been made in the report, including:

- Removal of 12 trees which have been assessed as unsafe/unsound;
- Horticulture/formative pruning - recommending inspection of younger tree plantings and minor works pre-empting future faults developing;
- That no pruning (except emergency clearing) be carried out by unqualified people as this tends to leave a legacy of more harm than good; and
- All pruning must be in accordance with the latest revised Australian Standard 4373-2007.

The intention of Australian Standard 4373-2007 is to encourage pruning practices and procedures that reduce the risk of hazard development, branch failure, fungal infection or premature tree death. The procedures in the Standard are based on the widely accepted theories of compartmentalisation of decay in trees. Lopping, topping or flush cutting are unacceptable practices. Pruning should be carried out by tree workers who through related training, on-the-job experience and qualifications are familiar with the principles, techniques and hazards of this work.

Should the need arise for root pruning or excavation around or near trees expert guidance should be obtained. Root damage can result in death, disease or instability to the tree.

Unfortunately, Coral Trees have a tendency for fallen branches because of their brittleness, high susceptibility to decay, infection in wounds and production of undesired thickets. Members of the Management Committee have expressed concerns about their ability to adequately manage the trees and reduce associated risks.

Overall it is important that there is a plan for succession planting so that the Showground does not gradually lose the character that results from the number of mature trees dying.

PROPOSED ACTIONS

1. Pruning and management of all trees to be in accordance with recommendations from the tree survey and management report and also Shoalhaven City Council's Tree Management Policy (16/12/03) Part 1.
2. Succession planting be undertaken to replace trees that have been and will be removed.

4.12 Other Events

Apart from the annual Show a number of other large events have been held at the Milton Showground over the years, including rodeos, lawnmower field days, auctions, fairs, music festivals and concerts (including the Vans Warped Tour held in 2002).

These events are generally one-off or semi regular at best and all have varying needs and requirements for their co-ordination and successful management.

These types of events have the potential for income generation for the Showground and should be considered when planning upgrades or new developments within the Showground.

4.13 Proposed New Facilities and Activities

One of the main objectives in preparing this Plan of Management is to identify necessary upgrades across the Showground. The Management Committee, Show Society and various user groups have their own plans and ideas for upgrades and new facilities, so this plan considers the whole site and the relevant issues as a total complex with all groups and the wider community being consulted in the process. The holistic approach results in the identification of common synergies and greater outcomes.

The Showground Management Committee and Council as the owner and manager of the Showground complex site have regular approaches from various organisations and individuals seeking use of the Showground land or buildings. It is not always feasible to accommodate user requests. The large open space areas within the Showground complex are perceived as vacant space and therefore appear attractive to those seeking a site for their activities, without an understanding of the uses of the ground and buildings. This Plan of Management has been developed to provide an assessment of the Showground site and structure to determine limitations and opportunities and guide future decisions.

Improvement of the Showground could take place progressively over a number of years, as resources become available or as circumstances demand. Actions will need to compete with projects across the City for funding under reserve management budgets or for inclusion in Council's capital works program, or be funded through external grants, sponsorships or user contributions.

This section of the plan sets out the way in which the Milton Showground can be developed and managed in the future.

The Action Plan set out in the following tables includes detailed management strategies and associated actions by which the management objectives will be achieved.

Objective 1: To provide for a range of community activities and ancillary uses of the Showground and to balance potentially competing uses.

Strategy

1.1 Continue to manage the Showground as a multipurpose facility

Precinct All

1.2 Give all user groups and the general community the opportunity to participate in facility management

Precinct All

Action

1.1.1 Maintain the showground to appropriate standards as per adopted strategies

1.1.2 If commercial uses are proposed, consult with other users and businesses that may be affected

1.1.3 Any approval for commercial uses needs to consider any conflict with normal functions of the community facility

1.1.4 All users of the Showground and facilities be subject to formal written agreement that the site and facilities used will be vacated for the entire period of the annual show.

1.2.1 Advertise from time to time to promote community involvement and fill vacancies on the Management Committee

Strategy	Action
1.3 Accommodate continued use of the Showground for short stays by organised groups of recreational vehicles such as motor homes and caravans	1.3.1 Ensure compliance with relevant regulations 1.3.2 Ensure that the timing of the stay is not disruptive to other uses of the showground 1.3.3 Construct a waste dumping point for caravans and motor homes
Precinct 2	1.3.4 Install booking advisory signage for showground 1.3.5 Develop "information for campers" that sets out conditions for camping

Objective 2: To provide for appropriate expansion and/or redevelopment of the Showground & to allow for appropriate new uses.

Strategy	Action
2.1 Promote and market stadium/grounds	2.1.1 Install signage to promote use of stadium with contact details of how to do so 2.1.2 Consider promoting facilities on the internet
Precinct 6 and 1	2.1.3 Address under-utilisation of area to the southern end of precinct 1
2.2 Redevelop appropriate areas and facilities	2.2.1 Develop plans for an extension to the eastern side of the stadium to provide an undercover meals area during show time and larger events 2.2.2 Develop plans to upgrade and increase the size of the existing kitchen to meet food handling requirements 2.2.3 Upgrade and formalise car parking and accommodation for large vehicles 2.2.4 Proposed pedestrian forecourt with signature trees, entry gate and improved access 2.2.5 Work with user groups on developing additional storage space 2.2.6 Provide lighting for the stadium main entrance 2.2.7 Provide external access to the disabled toilets 2.2.8 Provide ancillary infrastructure for PA system 2.2.9 Upgrade ticket box 2.2.10 Address steep level changes in precinct 1 2.2.11 Improve unformed area on south western boundary
Precinct 6, 5, and 1	
2.3 Enhance stock facilities	2.3.1 Construct new cattle yards
Precinct 3	2.3.2 Provide lighting for horse stables

Objective 3: To protect and enhance the visual character of the Showground.

Strategy	Action
3.1 Develop a landscape Masterplan and tree management plan	3.1.1 Retain a large number of trees, with regular maintenance and succession planting 3.1.2 Planting of shade trees as per adopted masterplan 3.1.3 Plant screen hedge along eastern boundary 3.1.4 Design and position structures (including new buildings, additions or modifications to existing buildings, signs, fences, etc) to minimise visual impacts 3.1.5 Prepare an overall signage strategy for the reserve (one that deals with interpretive, directional, regulatory and advertising signage) 3.1.6 Develop a colour palette and building style to ensure any future buildings and developments are consistent.
Precinct 1, 4 and all	

Objective 4: To minimise physical and health risks to users of the Showground

Strategy	Action
4.1 Reduce risks associated with traffic hazards	4.1.1 Ensure appropriate traffic management measures are in place for major events, for example in Croobyar Road during the show

Precinct 1, 3, 4, and 5	<p>4.1.2 Where feasible, separate pedestrian movement from vehicle movement</p> <p>4.1.3 Formalise entry from Croobyar Road</p> <p>4.1.4 Repair erosion of access road</p> <p>4.1.5 Formalise parking for the stadium and/or sportsground</p> <p>4.1.6 Improve pedestrian paths</p> <p>4.1.7 Establish disability parking</p> <p>4.1.8 Realign access road</p> <p>4.1.9 Improve drainage</p>
4.2 Reduce risks associated with tree hazards	<p>4.2.1 Implementation of Arborist's report</p> <p>4.2.2 Inspect the condition of trees on an annual basis and especially before major events</p>
Precinct all	<p>4.2.3 Give replacement trees the best chance at establishing and reaching a reasonable level of maturity by using appropriate planting, protection and cultural techniques</p> <p>4.2.4 Protect trees from damage that might increase their potential to be hazardous</p> <p>4.2.5 Seek expert advice before root pruning or excavating around or near trees</p> <p>4.2.6 Consult with Council's Tree Management Officer before removal or major work on trees</p> <p>4.2.7 Ensure that those people that may be involved in pruning of trees are trained in appropriate methods as set out in AS 4373</p>
4.3 Ensure that volunteers working on the reserve are adequately covered for personal accident and public liability	<p>4.3.1 Register all volunteers working on the reserve that are not on the management committee</p> <p>4.3.2 Identify training requirements for Management Committee volunteers in relevant matter for example:</p> <ul style="list-style-type: none"> • emergency evacuation/site evacuation plan • emergency contacts • manual handling • chemical handling <p>4.3.3 Ensure that users of the Showground that are not covered by Council's casual hirers policy have appropriate public liability insurance</p>
Precinct all	
4.4 Ensure facilities comply with regulations	<p>4.4.1 Upgrade canteen in stadium to comply with health regulations</p> <p>4.4.2 Upgrade facilities cattle yards to comply with Bovine Johne's Disease requirements</p>
Precinct 3 and 6	

5. PROPOSED MASTERPLAN

Precincts, Design Principles & Actions

Objectives

Section 5 details the Design Principles and Actions for each of the six precincts which have been identified for the Showground. Further to this, the following are examples of some of the new facilities that have been considered as part of the plan of management.

This section summarises all the issues and proposed actions identified as a part of the planning process.

An existing site plan (Map 3273_14 (page 45) provides an overview of the existing site) details current fixtures and facilities.

The Landscape Master Plan (Map 3273_17 (page 46) depicts the proposed Landscape Masterplan with the recommended changes) details proposed future developments, including BBQs and a playground. Significantly for the Showground is a proposed black water dump site to address the increased demand on the site by mobile home / caravan users and the proposed footprint for the future extension of the Stadium building.

For ease of assessment the Showground has been divided into 6 Precincts (Map 3273_16 (page 47) provides an overview of the Showground complex and the division into Precincts for detailed review). Each precinct map details uses throughout the year; uses at show time; and issues identified for each area, design principals and actions.

Milton Showground – Existing Site Plan

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Existing Usage Legend

- 1 Croquet Clubhouse and Gate Ticket Office
- 2 Croquet Court
- 3 Stadium
- 4 Secretary's Office
- 5 Gate Ticket Office
- 6 Public Toilets
- 7 Dog Show Area
- 8 Open Grassed Area - Overflow Parking
- 9 First Aid Building
- 10 Horse Secretary's Office (Commentary Box)
- 11 Sportsground
- 12 Dog / Cat/Judging Box
- 13 Dog Judging Ring
- 14 Cattle Yards
- 15 Horse Stables
- 16 Horse Yards
- 17 Dressage Area
- 18 Dog Agility Area
- 19 Dog Agility Clubhouse
- 20 Poultry Pavilion
- 21 Animal Nursery Enclosure
- 22 Bar & Snack Bar
- 23 Woodchip Areas
- 24 Woodchip Judging Box
- 25 Designated Camping Area

Survey Legend

- Power Pole
- Electrical Light Pole
- Power Board
- Sewer Man-Hole
- Water Hydrant
- Water Tap
- Stop Valve
- Water Supply Line
- Teleline (Communications Line)
- Stormwater Line
- Sewerage Line
- Electrical Line
- Fence Line



Milton Showground - Existing Site Plan

Milton Showground – Landscape Masterplan

3273_17.dwg

Legend

- 1 Proposed second Croquet Court
- 2 Proposed Croquet Court / Horse & Cattle viewing shelter
- 3 Proposed shade trees
- 4 Proposed cattle & horse event area. Overflow parking at showline
- 5 Proposed future uses with carpeting / stadium overflow parking
- 6 Proposed showline overflow parking
- 7 Proposed shade tree planting, informal carpeting
- 8 Proposed formalised carpeting
- 9 Proposed shade trees, shrubs & turf
- 10 Proposed stadium upgrade
- 11 Proposed black water dump site
- 12 Proposed barrier fencing to level change
- 13 Proposed left tree planting
- 14 Proposed water diversion & drainage
- 15 Proposed screen hedge
- 16 Proposed BBQ, playground & pathway
- 17 Proposed formalised carpeting adjacent to toilet block, play & picnic facilities
- 18 Proposed screen tree planting and review of fencing detail
- 19 Proposed realignment of entryway, upgrade of toilet block & shared pedestrian access. Blue stone cobbles paving at entry threshold.
- 20 Proposed additional lighting for sportsground
- 21 Proposed tree planting to minimise Crookier Road streetscape
- 22 Proposed removal of existing blumen and toilet block
- 23 Proposed blue stone forecourt paving, entry gate pillars and entrance statement trees
- 24 Proposed blue stone cobbled paving at entry threshold, entry pillars and sitting entry gates



Milton Showground - Landscape Masterplan

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Precinct 1

Western Area

Uses throughout the year

- Croquet
- Access road
- Pedestrian access
- Designated dog off-leash area
- Cattle works show (September) – Australian Stockhorse Society
- Bike riding
- Kite, boomerang, gliders
- Exercising & riding of horses
- Relaxing, lunch etc.

Users at Show time

- Ticket sales and car parking fee collection point
- Car parking
- Truck and float parking

Issues

- No formally visually obvious entrance from Croobyar Road
- Poor drainage – water from Croobyar Road channels into western access road and grassed area. Run-off channelling into private property at the southern end of the Showground complex.
- Steep level change areas.
- Unformed area on southern boundary currently unusable.
- South west corner stormwater/drainage outlets open water pond.
- Area generally under-utilised.



Croquet Green & Clubhouse



Undeveloped SW corner



Access road drainage



Parking at Show time



Views from SW corner



View of parking towards Croobyar Road



Horse float parking with yard



Parking towards SW corner

Precinct 1

Western Area Plan

3273_18.dwg

Management Issues

- Formalise agreement between Milton Show Society and Milton Ulladulla Croquet Club to enable use of the lawn during the annual Milton Show.
- Review existing off-leash dog Policy to consider extending to 24 hours.
- Install relevant advisory dog signage.

Design Principles and Actions

1. Proposed Croquet Court
2. Proposed Croquet Court / Horse & cattle events viewing shelter
3. Proposed shade trees
4. Proposed Cattle / Horse event area. Overflow carparking during Show time
5. Proposed use to be determined
6. Proposed shade tree planting and informal carparking
7. Proposed barrier fencing to top of level change
8. Proposed screen trees to boundary line
9. Proposed vehicular entry to Austroad Standard, stone crossover threshold, shared pedestrian access, upgraded ticket box.
10. Proposed planting to reinforce Croobyar Road streetscape. 1.8m high safety fence and entry gates.

Management Issues

- Formalise agreement between Milton Show Society and Milton Ulladulla Croquet Club to enable use of the lawn during the annual Milton Show.
- Review existing off-leash dog Policy to consider extending to 24 hours.
- Install relevant advisory dog signage.



Precinct 2

Buildings and Camping

Uses throughout the year

- Walking
- Dog walking
- Dog Agility Training Club
- Designated dog off-leash area
- Pigeon Club
- Camping (Caravans and Motor Homes)

Uses at Show time

- Poultry exhibition
- Animal Nursery Farm
- Woodchopping
- Amusements, rides and sideshow vans
- Displays
- Stallholders
- Food outlets
- Bar and Beer Garden
- Steak bar
- Camping

Issues

- Lack of storage for Dog Training Clubs
- Waste dumping station requirements for caravans and motor homes
- Limited use of buildings
- Upgrade of infrastructure for compliance with relevant regulations
- Adequacy of power outlets
- Toilets adjacent to stadium fill up with leaves during high winds



Stadium



Dog agility area



Woodchop Arena



Bar building



Poultry shed



Parking during Show



Rear of Bar and Steak Bar



Steak Bar front



Bar building



Amusement rides



Side show and rides



Dog agility area

Precinct 2

Buildings and Camping Plan

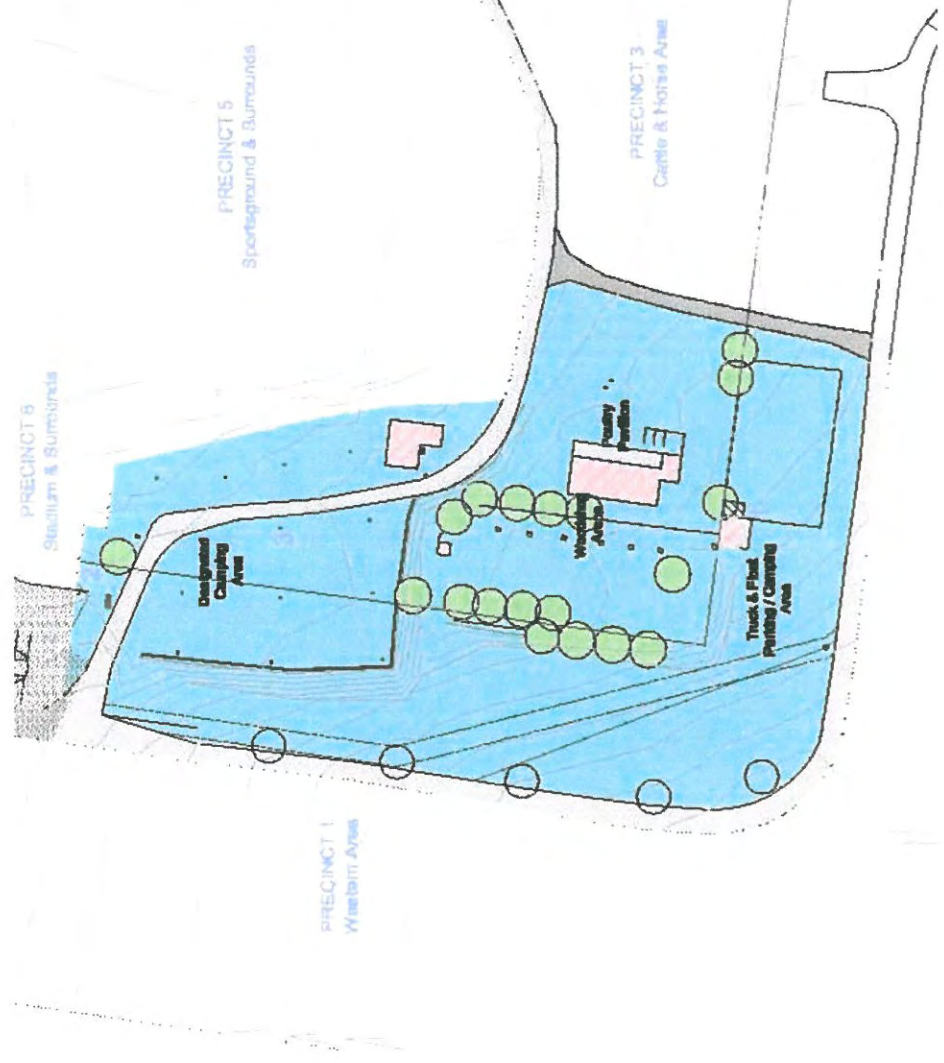
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Design Principles and Actions

1. Proposed storage area adjacent to Dog Training Office
2. Proposed water dump site
3. Upgrade and supply additional power outlets for Camping Area

Management Issues

1. Allow for events based camping at the Showground
2. Install booking advisory signage at the Showground
3. Develop a "Information for Campers" sheet that sets out conditions of camping and permitted locations



Precinct 3

Cattle and Horse Area

Uses throughout the year

- Ulladulla District Riders
- Australian Stockhorse Society (South Coast Branch)
- Access road for Shoalhaven Water
- Cattle loading bay
- Fenced dressage area
- Horse wash bay

Uses at Show time

- Cattle yards
- Cattle judging
- Horse stalls (day and overnight use)
- Horse exercise area
- Truck and float parking
- Stallholders
- Horse wash bay

Issues

- Lack of lighting for the horse stables
- Cattle yards outdated
- Drainage issues in several areas
- Segregation of cattle as per Bovine Johne's Disease requirements
- Erosion of access road



Cattle Yards



Dressage Arena



Shoal Water access road & gate



Horse stables



Horse stable - Show time



Horse wash bay



Livestock loading bay



Area from Cattle Yards to property boundary

Precinct 3 Cattle and Horse Area Plan

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Design Principles and Actions

1. Purposed lighting to Horse Stables for security purposes
2. Proposed drainage and surface water management
3. Proposed drainage and surface water management along eastern boundary
4. Proposed infill tree planting along southern boundary

Precinct 4 Eastern Strip

Uses throughout the year

- Public amenities
- Walking
- Bike riding
- Relaxing, lunch etc.
- Pedestrian and vehicle access from Croobyar Road
- Seating under shade of trees
- Parking under shade of trees
- Dog training
- Public amenities (open 24/7)

Uses at Show time

- Dog show
- Dog contest holding area
- Stallholders
- Displays
- Public amenities
- Car parking – allocated spaces and informal areas
- Entry fee collection point
- Public amenities (open 24/7)

Issues

- Limited use apart from Show time
- Proximity to adjoining residential dwelling impacts on type of uses appropriate
- Limited pedestrian paths
- Impact of parking on trees
- Unused building apart from Show time
- No identified disabled parking spaces



Dog area and shared dog/cattle building



Dog competitor parking rear of dog arena



Amenities building



Parking - view to Croobyar Road from amenities



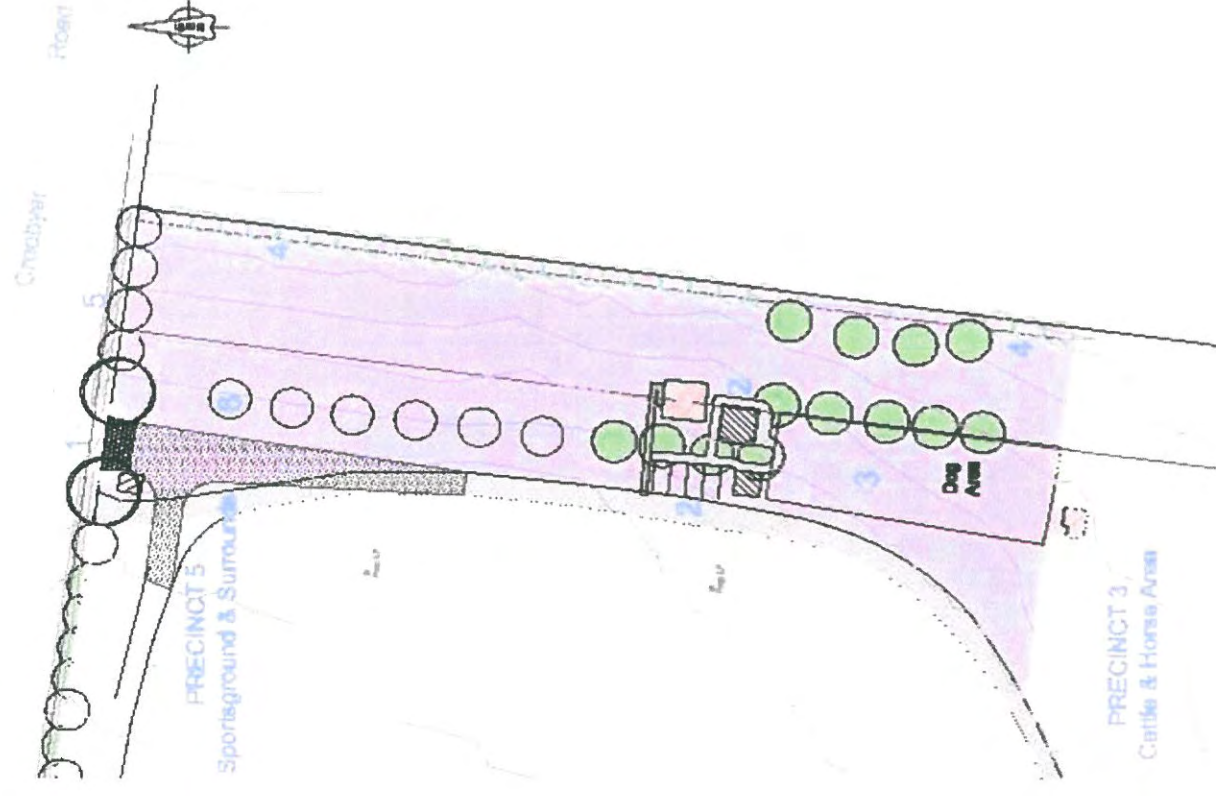
Stalls along access road from Croobyar Road

Precinct 4 Eastern Strip Plan

3273_21.dwg

Design Principles and Actions

1. Proposed realignment of front entry road to Austroad Standard. Upgrade gateway. Paved natural stone vehicular threshold. Relocate Ticket Box (see Precinct 5 Plan 3272.22 for existing location). Shared pedestrian and vehicular access.
2. Proposed BBQ, play facility, pathway and formalised carparking.
3. Review Dog Arena space for alternate use when considering the second Croquet Court proposal.
4. Proposed screen hedge along eastern boundary.
5. Upgrade planting and fencing along Croobyar Road to improve streetscape.
6. Proposed additional planting to reinforce avenue of trees.



Precinct 5 Sportsground and Surrounds



Western entrance to Stadium



Eastern view of Stadium and Sportsground



Allocated parking around Sportsground during Show time



Seats & fence surrounding the Sportsground



Dog training area



Southern end of Stadium



Western side of Stadium



Temporary marquee eastern side of Stadium - Show time



Outdoor seating near Canteen eastern side of Stadium



Horse Secretary's building and First-Aid Room

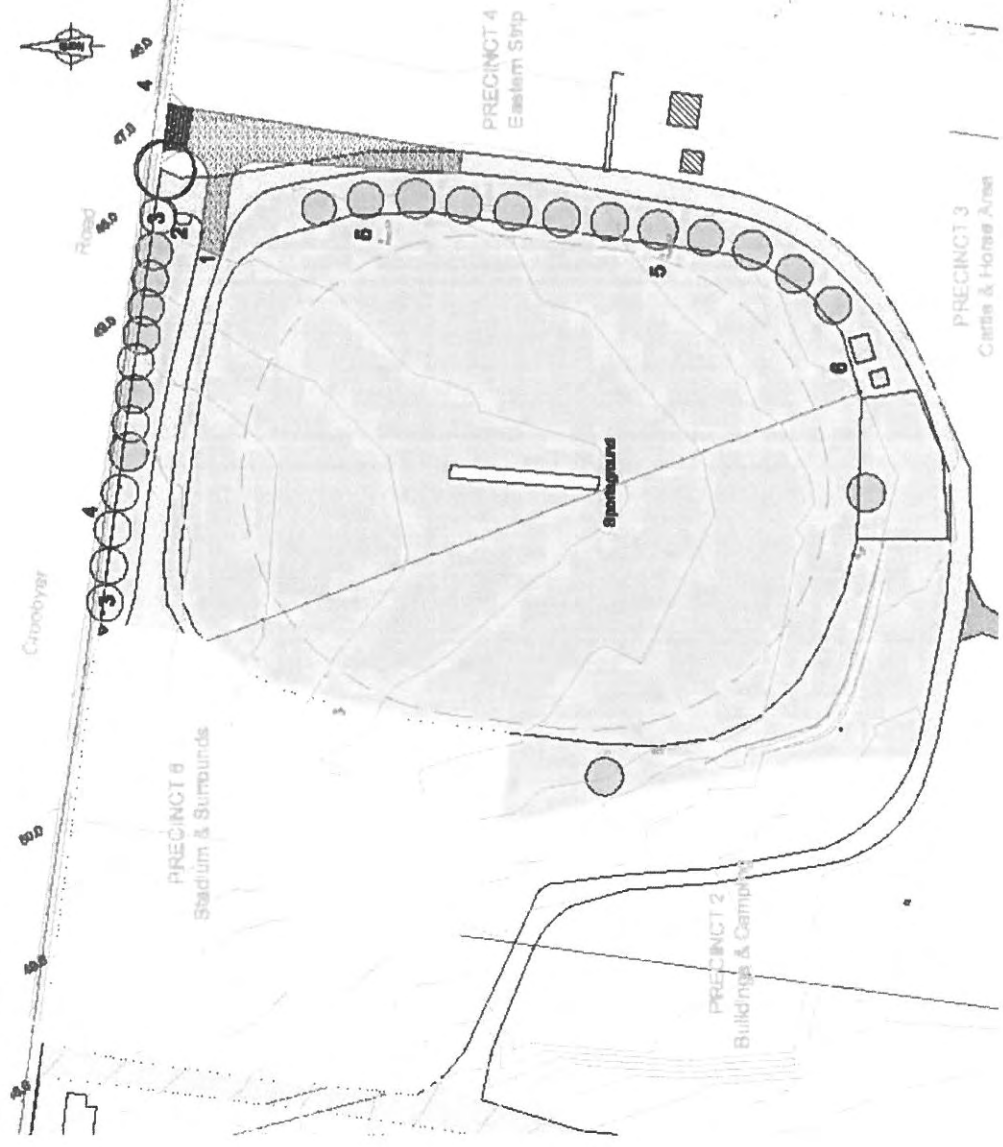


Parking along fence on Croobyar Road

Precinct 5

Sportsground and Surrounds Plan

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Design Principles and Actions

1. Realign bitumen access road.
2. Demolish existing Ticket Box following completion of entry threshold, realign roadway and proposed Ticket Box (See Precinct 4 Plan 3273.21 for proposed position of Ticket Box).
3. Proposed trees along front boundary to reinforce the street edge. Upgrade fencing with 1.8m safety fence.
4. Proposed pathway along Croobyar Road up to entry gates. Shared parking / pedestrian hardstand along Croobyar Road between entry gates.
5. Upgrade lighting to Sportsground.
6. Provide ancillary infrastructure for PA system.

Precinct 5

Sportsground and Surrounds

Uses throughout the year

- Exercising and riding of horses
- Walking
- Kites, boomerangs and gliders
- Australian Stockhorse Society (South Coast Branch)
- Ulladulla United Cricket Club
- Ulladulla Gymnastics Club
- Swap meets – Rotary Club of Milton Ulladulla (indoor and outdoor)
- School sport (sportsground and stadium)
- Secretary's Office
- Meetings of the Management Committee and Show Society
- Ulladulla and District Riders
- Concerts, festival and market

Uses at Show time

- Temporary stage for presentations
- Displays
- Stallholders
- Secretary's Office
- Equestrian events – show ring
- Rodeo

Sportsgrounds and Surrounds

- Lack of lighting of sportsground
- No formal parking area for the stadium or sportsground
- Impact of parking under trees (root damage etc.)
- Truck and car movement during Show between Secretary's building, stadium and sportsground area
- Impact of horse events on sportsground – incompatible with sporting use
- Site constraints limit expansion of the sportsground to provide additional field(s)

Precinct 6

Stadium and Surrounds

Uses throughout the year

- Milton/Ulladulla Basketball Association
- Swap meets – Rotary Club of Milton Ulladulla (indoor and outdoor)
- School sports/activities
- Sakura Bana Budo Institute (Judo)
- Illawarra Area Health (Pulmonary Rehabilitation Programs)
- School sport (sportsground and Stadium)
- Motor home and caravan groups
- Car parking for Stadium
- Ulladulla Gymnastics
- Rotary Swap Club meet

Uses at Show time

- Amusements
- Food outlets/functions
- Temporary marquee
- Displays
- Stallholders
- Exhibitions in pavilion (food, wine, arts/craft, flowers etc.)

Stadium Issues

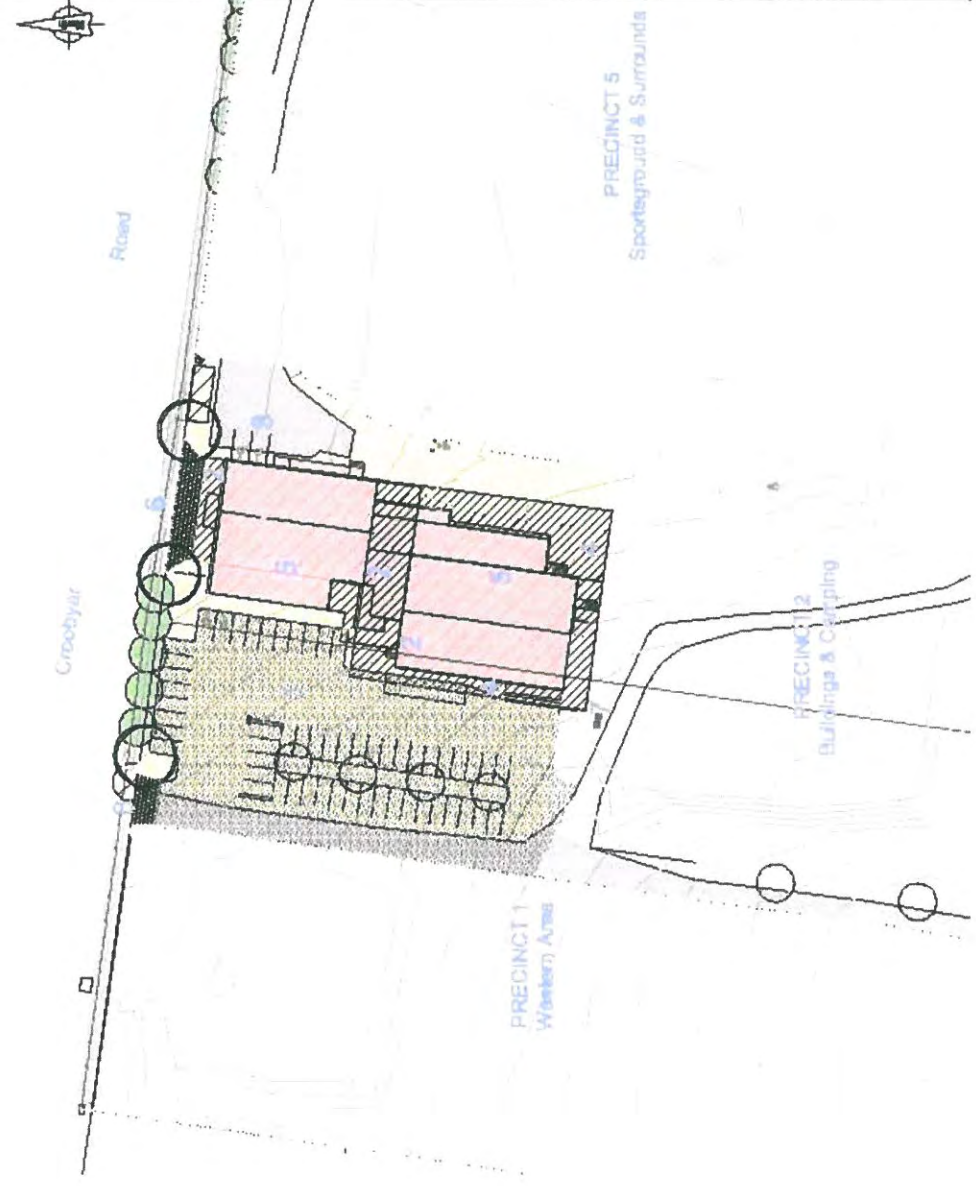
- Northern basketball court does not meet standards for basketball court size or adequate run-off space
- Southern basketball court does not meet standards run-off
- Lack of storage in general for the Stadium
- Lack of natural light on the southern court
- Air management in Stadium is poor – very hot in summer and cold in winter
- No disabled access to outside toilets
- Access (including disabled access) is poor from the western side of the pavilion
- Leaves blown in under the security door of amenities building facing west
- Leaking roof on the northern court
- Window louvers do not work properly
- Kitchen is undersized and needs to be upgrade to meet food handling requirements
- No outside lighting for main Stadium entrance
- Access to Stadium courts to change lights

Stadium and surrounds

- No formal parking areas for the stadium or sportsground
- Costs and issues associated with temporary marquees for the Show
- Truck and car movement during the Show between Secretary's Building, Stadium and sportsground area

Precinct 6 Stadium and Surround

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Design Principles and Actions

1. Upgrade and formalise carparking to accommodate large vehicles and meet current standards.
2. Proposed building upgrade to accommodate storage, meeting room, kitchen and office space requirements and improve access.
3. Proposed formalised disabled carparking.
4. Proposed open and closed verandah to provide views over Show Ring and additional stall/storage space.
5. Upgrade lighting of Basketball Courts.
6. Proposed pedestrian forecourt with signature trees, entry gates and improved access.
7. Proposed location for waste water dump site is to be in the area of the tree immediately south of the Pavilion (green dot).
8. Proposed entryway upgrade to meet with Australian Standards and integrate a natural stone vehicular threshold crossing.

Management Issues

1. Formalise the agreement between Milton Ulladulla basketball Association and the Management Committee in terms of the Association's use of the Stadium, including the office area.
2. Install signage promoting use of Stadium with Contact details of how to do so.
3. Promote and market Stadium.
4. Work with user groups on developing additional storage areas.

Showground Complex

Additional Issues:

- The need to address grey water on Show days
- Drainage throughout the site
- Tree management
- Expressed desire of preserving the Showground as it is
- No public transport to the facility
- Fencing and Entry ways
- Lack of signage throughout the site
- Adequate car parking for the Show

Additional Actions:

1. Establish urban design guidelines to guide any future building works, fencing, park furniture bins etc in order to reinforce the quality rural character of the Showground.
2. Provide additional perimeter tree planting to better define the site boundaries and to screen future adjacent residential development.
3. Improve the main entrances which could include signage, entrance way structures, art work and landscape treatment.
4. Establish a signage strategy for the Showground which is consistent throughout the facility.
5. Establish some interpretive signage, telling the story of the Showground and its historical importance to the community.
6. Provide picnic/BBQ facilities – site to be determined.
7. Provide additional pathways through the Showground which possibly link in with pathways for the Claydon Park Seniors Living Project to be developed to the east and south of the Showground.
8. Light at entrance gates.

Showground Complex

Design Principles and Actions:

1. Provide designated disabled parking bays in Car park Strategy.
2. A parking layout for Animal Show to be reviewed to maximise use of available space.
3. Drainage of parking areas and roads to be undertaken to minimise erosion and impact of use.
4. Parking along Croobyar Road to be considered in future road improvements and path designs.
5. Pruning and management of trees in accordance with the recommendation from the Tree Survey and Management Report.
6. Succession planting to be undertaken to replace trees that have been or will be removed.

Management Issues:

1. The Milton Showground as a Primitive Camping Area provide relevant facilities.
2. All users of the Showground and facilities be subject to formal written agreement that the site and facilities used will be vacated for the entire period of the Annual Show.
3. Any future or potential users of the Showground be considered in accordance with the criteria outlined in Section 3.5 of the Plan of Management.
4. Any future permanent infrastructure development in the complex be in accordance with the need of the Annual Show or be removable.

Appendix 1

Milton Showground Management Committee Income Expenditure Statements for 2005/06 and 2006/07

Income	2005/06	2006/07
All Facilities	1,870.00	1,870.00
Grounds	5,109.00	4,386.10
Pavilions	10,392.70	13,398.00
Maintenance Subsidy	20,000.00	21,000.00
Sundry	52.53	135.86
Interest	407.31	225.55
GST Refund	1,048.49	1,816.85
Total Income	38,880.03	42,832.36
Expenditure	2005/06	2006/07
Water	2,724.32	1,819.90
Electricity	4,500.41	4,192.94
Waste	209.00	219.00
Security	813.65	846.81
Ground Mowing	10,619.50	11,869.00
Ground Repair and Maintenance	5,777.86	16,779.03
Pavilion Cleaning	9,097.00	9,075.00
Pavilion Repair and Maintenance	1,640.84	729.00
Pavilion Amenities	184.70	333.28
GST Paid	517.69	
Sundries	600.86	490.79
Sect Expenses	132.45	46.75
Total Expenses	36,818.28	46,401.50

Appendix 2

Milton Showground Fees and Charges for 2006/07 and 2007/08

Facility	Fees & Charges 2006/07	Fees & Charges 2007/08
<i>Pavilion</i>		
Regular Users - per hour	11.00	12.50
Gymnastics - per hour	8.80	10.50
Casual - Night - per hour	19.80	19.80
Casual - Day - per hour	14.30	15.40
<i>Grounds</i>		
Milton Show Society - per show	1,870.00	1,980.00
Milton/Ulladulla Dog Training Club	660.00	693.00
Milton/Ulladulla Pigeon Club	220.00	220.00
Milton/Ulladulla Croquet Club	1,100.00	1,100.00
Ulladulla United Cricket Club	N/C	N/C
<i>Arena</i>		
Day Hire - Horses	154.00	165.00
Hire - Horses - per hour	26.50	27.60
Hire - No Damage - per hour	13.20	13.20
Day Hire - Commercial Use	1,430.00	1,540.00
Bond - Day Hire Horses - per day		200.00
Bond - Commercial Use - per day	1,000.00	1,000.00
<i>Western Area</i>		
Day Hire - Horses	71.50	77.00
Day Hire - No Damage - per hour	11.00	12.10
<i>All Grounds</i>		
Commercial Use - per day	1,870.00	1,980.00
Bond - Commercial Use - per day	1,000.00	1,000.00
<i>Overnight Camping</i>		
Per Night Per Van	11.00	12.10

Appendix 3

Toilets and Showers available at the Milton Showground

	Female Toilets	Male Toilets	Unisex Toilet	Female Showers	Male Showers
Amenities Block(south-west side of Stadium)	3	1 + urinal	-	2	2
Stadium	7	2 + urinal	-	3	3
Eastern Public Amenities	3	2 + urinal	1 Disabled	-	-
Croquet Clubhouse	-	-	1	-	-

Appendix 4

Consultation

In developing the Plan of Management for Milton Showground a number of opportunities have been provided to the community to contribute to the Plan of Management. Input from the community, current and potential user groups is essential to ensure clarity in identifying and recording the current uses of the facility, identifying possible user issues, along with possible solutions to these and anticipating possible future uses.

Consultation within Council

A preliminary Council Briefing regarding the Plan of Management process occurred on the 5 July 2007. Further briefings occurred on the 18 February 2008 and 30 April 2008.

Stakeholder Discussions

Discussions have been held with key stakeholders, including members of:

- Australian Stockhorse Society – South Coast;
- Friends of 2538 (Community Consultation Group);
- Illawarra Area Health;
- Milton Showground Management Committee;
- Milton Show Society;
- Milton Ulladulla Historical Society;
- Milton Ulladulla Dog Training Club;
- Milton-Ulladulla Croquet Club;
- Milton Ulladulla Basketball Association;
- MUD racers;
- Rotary Club of Milton Ulladulla;
- Redeemer Baptist School;
- Sakura Bana Budo Institute;
- Ulladulla Pigeon Club;
- Ulladulla Men's Shed Committee;
- Ulladulla Gymnastics Club;
- Ulladulla High School;
- Ulladulla and District Riders;
- Ulladulla and Districts Community Forum;
- Ulladulla United Cricket Club; and
- Ulladulla Judo Club.

Appendix 5

Invitation to Comment and Community Survey

Notice of the public meetings was published in the local weekly newspaper "The Milton / Ulladulla Times", on 24th October 2007 along with a survey for public comment. The community was invited to contribute to the Plan of Management by, attending the public meetings, completing and returning the published survey or by logging onto the Councils Internet site to complete the survey. Submissions closed November 2, 2007.

Thirty-seven (37) responses to the survey were received. The content of all responses was considered when the draft Plan of Management was being developed.

Community Workshops

Two (2) Community Forums were held on Monday November 26, 2007 at 12:00pm and 7:00pm at the Milton Showground; both forums covered the same content. The purpose of the forums was to enable the local community have input into the Plan of Management. Advice of the public forums was provided in writing to key stakeholders and advertised in "The Milton/Ulladulla Times". Thirteen (13) people attended the 12:00pm forum and fifteen (15) the 7:00pm forum.

Milton Showground Plan of Management Community Forums

Shoalhaven City Council is currently developing a Plan of Management for the Milton Showground. As part of the community consultation process, two (2) community forums will be conducted to enable the local community to have input into the process.

Details of the Forums are as follows:

Date: Monday 26th November 2007

Times: 12:00pm-2:00pm and 7:00pm-9:00pm (please note both forums cover the same content)

Location: Milton Showground Pavilion

The Forums will be conducted by an independent facilitator and Council staff will be available during, and between Forum sessions, to further discuss the Plan of Management or any concerns raised.

For further information please contact Mr Michael Stanton, Recreation and Strategy Officer on (02) 4429 3372.

Appendix 6

A Plan of Management for Milton Showground - "HAVE YOUR SAY"

Shoalhaven City Council is currently developing a Plan of Management for the Milton Showground. The Milton Showground is operated on behalf of Council by a Management Committee of volunteers who represent the main users of the Showground. The showground is a well-used community resource catering for varying types of uses throughout the year, and of course the Milton Show. The Plan of Management aims to protect the Showground's values and will provide a framework for ways that it can best be utilized, conserved, developed and managed for the community into the future.

The reason for preparing a Plan of Management is to provide a guide on which day to day management and operational decisions can be based and future planning for development or infrastructure.

The planning process provides an opportunity for broad community input and an opportunity to take a holistic view, considering everyone's needs. A Plan of Management will provide Council, the Management Committee and all user groups of the Showground a valuable backing document in which to seek funding through various opportunities for identified projects.

You can have your input into the Plan of Management for the Milton Showground by completing the survey and returning it by Friday 2nd November 2007. Survey forms will also be available to submit via Council's internet site and can be found at:

www.shoalhaven.nsw.gov.au/council/pubdocs/communityissues.

Further information can be sought from Mr Michael Stanton, Recreation and Strategy Officer on (02) 4429 3372.

Milton Showground Plan of Management – Community Survey

1. Do you use the Milton Showground (any part of) Yes ☐ No ☐

2. If Yes, why do you use the Showground and which facilities do you use?

.....

3. Describe what you like most about Milton Showground?

.....

4. How do you think Milton Showground could be improved?

.....

5. Any additional information or comments that you would like considered in developing the Plan.

.....

Optional: Please provide your details so we can contact you for further information if required.

Name:.....

Address:.....

PH:.....**E-mail:**.....

Privacy Notification: The information requested below is being collected by Shoalhaven City Council and will be used by Council and NSW Government officials to assist in the preparation of a Plan of Management for Milton Showground. The provision of this information is voluntary and you may apply to Council for access to or amendment of the information at any time.

Appendix 7

Legislative & Policy Framework

The management of public land requires compliance with existing government legislation and policy. The main aspects of current legislation and policy affecting the management of the Nowra Showground are outlined below.

The Crown Lands Act 1989 and the Local Government Act 1993 are most significant. Both of these stress the conservation of natural resources and their management in an ecologically sustainable manner, while at the same time, providing appropriate opportunities for public use.

Crown Land, the Reserve System and Trust Management

The Crown Lands Act 1989 governs the planning, management and use of Crown land, including provisions to reserve or dedicate lands for a prescribed public purpose and for leasing and licensing. The collection of Crown land which has been set aside for a public purpose is called the Crown reserve system.

The LPMA, together with reserve trusts appointed by the Minister, is responsible for the administration and management of the Crown reserve system. The Minister has appointed Shoalhaven City Council as manager of the Nowra Showground (R580011) Reserve Trust.

How Can Crown Land Be Used?

Uses and activities on land dedicated for public purposes are broadly defined by the public purpose of the dedication, in conjunction with any conditions and provisions within the specific zoning in council's local environmental plan. Use of the land must be consistent with the public purposes for which the land is dedicated (in this case Public Recreation, Showground, Racecourse, Athletic Sports and Camping; so, for example, a housing development would not be allowed).

In addition, case law judgements influence the policy and practice of the LPMA and the Trust Manager. The body of case law which helps define acceptable uses and activities on public recreation reserves provides the following guidance:

- Improvements and developments are confined to those which support, or are ancillary to, the public purpose of the dedication;
- Land reserved or dedicated for public recreation must be open to the public generally as a right. The public may only be restricted from access to parts of the reserve and buildings thereon, if it is necessary for the public's enjoyment of the reserve to be excluded, e.g. a workshop, equipment storage or operational facilities;
- Right of access does not mean entirely free access. Reasonable entry fees and charges (e.g., to the annual show) may be imposed as well as other legal constraints to entry, such as those relating to health and safety;
- Use of the reserve must be consistent with the public purposes for which the land is dedicated or reserved.

A lease or licence must be consistent with the reason or purpose of the land's reservation or dedication. Under the changes introduced by the Crown Lands Legislation Amendment Act 2005, a reserve may be authorised to be used for a purpose which is additional to the purpose for which the land was reserved or dedicated, if the new purpose is generally compatible with the existing purpose, consistent with the principles of Crown land management and in the public interest. Additional uses of Crown reserves can be authorised by a plan of management or by order of the Minister. In both cases, the Minister for Lands will consult with the reserve trust managing the reserve and with any other Minister who has an interest in the reserve.

Appendix 7:

INFORMATION FOR TRUST MANAGERS IN RESPECT OF COMMERCIAL LEASE OR LICENCE ARRANGEMENTS ON CROWN RESERVES

The following describes the general principles which a reserve trust manager needs to take into consideration when negotiating commercial lease or licence proposals on Crown reserves:

- Leases or licences for commercial purposes can only be granted where the commercial activity is consistent with the purpose for which the reserve was dedicated or reserved (unless special Ministerial approval is granted) and should not overpower or dominate the reserve.
- Commercial leases/licences on Crown reserves should be established by a fair, open, impartial and transparent process and provide optimum environmental, social and economic returns from such use of the reserve for the people of NSW.
- Appointed Trust Managers must be able to demonstrate that they have met their responsibility to the people of NSW of ensuring that the best possible result will be realised from the lease arrangement.

Other than where special circumstances exist, opportunities to lease/licence public reserves should be decided by a competitive process. The Independent Commission Against Corruption (ICAC) advises public sector organisations against entering into negotiations which bypass a competitive process on the basis that direct negotiations can lack openness, fairness and accountability, and may result in outcomes which deliver less than the best outcome for the community. Accordingly, the LPMA has a responsibility when considering the granting of consent under sections 102 & 103 of the Crown Lands Act 1989 to ensure that the best possible outcome has been obtained by the reserve trust.

Where public tendering is not to be used to identify a suitable lessee, then there needs to be a clear account of how alternative processes serve the public good. This account would need to demonstrate openness, fairness and accountability.

NSW Treasury directions require that any commercial use of State owned public lands realise the best possible financial return.

NOTE

ICAC guidelines suggest that a public competition process would avoid the following problems:

- Any public perception that the trust is not getting the best possible deal for the public;
- Opportunity for corruption in direct dealings with current lessee;
- Reduced opportunity to discover new or innovative ideas;
- Possible lack of transparency and accountability in the process; and
- Lack of opportunity to test value for money.

In accordance with these guidelines the overall objectives of a Crown reserve trust when negotiating commercial lease/licence arrangements should be to:

- Obtain the best value for money through a fair and impartial process;
- Minimise the level of risk for the trust;
- Minimise the opportunity for corrupt conduct; and
- Obtain the best environmental, social and economic outcome for the public.

Appendix 7:

Crown Lands Act 1989

Section 10 Objects of Act

The objects of this Act are to ensure that Crown land is managed for the benefit of the people of New South Wales and in particular to provide for:

- a. a proper assessment of Crown land,
- b. the management of Crown land having regard to the principles of Crown land management contained in this Act,
- c. the proper development and conservation of Crown land having regard to those principles,
- d. the regulation of the conditions under which Crown land is permitted to be occupied, used, sold, leased, licensed or otherwise dealt with,
- e. the reservation or dedication of Crown land for public purposes and the management and use of the reserved or dedicated land, and
- f. the collection, recording and dissemination of information in relation to Crown land.

Section 11 Crown Land Management Principles

The principles referred to in (b) and (c) above are:

1. that environmental protection principles be observed in relation to the management and administration of Crown land,
2. that the natural resources of Crown land (including water, soil, flora, fauna and scenic quality) be conserved wherever possible,
3. that public use and enjoyment of appropriate Crown land be encouraged,
4. that, where appropriate, multiple use of Crown land be encouraged,
5. that, where appropriate, Crown land should be used and managed in such a way that both the land and its resources are sustained in perpetuity, and
6. that Crown land be occupied, used, sold, leased, licensed or otherwise dealt with in the best interests of the State consistent with the above principles.

Section 112 Preparation of draft plan of management

- (1) The Minister may cause a draft plan of management to be prepared for a reserve.
- (2) A reserve trust may with the Minister's consent, and if the Minister so directs shall, prepare a draft plan of management for the reserve.
- (3) If the Minister directs a reserve trust to prepare a draft plan of management, the reserve trust shall:
 - (a) prepare it within the time directed by the Minister, and
 - (b) forward a copy of it to the Minister.
- (4) A draft plan of management prepared by a reserve trust shall include provision for such matters as the Minister requires.

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Section 113 Referral of Draft Plans

- (1) If a draft plan of management for a reserve is prepared, the Minister:
 - (a) shall refer a copy of it to the reserve trust for consideration (unless it was prepared by the reserve trust),
 - (b) may refer a copy of it to any other person for consideration, and
 - (c) shall place a copy of it on public display for not less than 28 days or shall direct the reserve trust to place a copy of it on public display for not less than 28 days.
- (2) Any person may make representations concerning the draft plan to the Minister within the time allowed by the Minister.
- (3) The Minister shall consider any such representations before adopting the draft plan.

Section 114 Adoption of Plan

- (1) The Minister may adopt a plan of management for a reserve without alteration or with such alterations as the Minister thinks fit.
- (2) If a plan of management is adopted:
 - (a) the reserve trust shall carry out and give effect to it, and
 - (b) no operations may be undertaken on or in relation to the reserve unless they are in accordance with the plan.

Crown Lands Regulation 2000

Clause 35 Notification and public comment on draft plans of management

- (1) This clause applies to a plan of management under Division 6 of Part 5 of the Act that is required (before its adoption by the Minister) to be placed on public display.
- (2) The Minister is required to cause notice of a plan of management to be published in:
 - (a) the Gazette, and
 - (b) a newspaper circulating in the locality in which the land concerned is situated or in a newspaper circulating generally in the State.
- (3) Any such notice must:
 - (a) invite representations from the public concerning the plan, and
 - (b) specify the place and time at which the plan may be inspected by the public, and
 - (c) specify the period (being not less than 28 days) within which any representations may be made and the person to whom they are to be sent.

Appendix 7:

The Local Government Act, 1993

The purposes of this Act are as follows:

- (a) to provide the legal framework for an effective, efficient, environmentally responsible and open system of local government in New South Wales,
- (b) to regulate the relationships between the people and bodies comprising the system of local government in New South Wales,
- (c) to encourage and assist the effective participation of local communities in the affairs of local government,
- (d) to give councils:
 - the ability to provide goods, services and facilities, and to carry out activities, appropriate to the current and future needs of local communities and of the wider public
 - the responsibility for administering some regulatory systems under this Act
 - a role in the management, improvement and development of the resources of their areas,
- (e) to require councils, councillors and council employees to have regard to the principles of ecologically sustainable development in carrying out their responsibilities.

The Local Government Act 1993 includes a range of requirements on the management and use of public land. The community land provisions of the Act and Regulation apply to the Horse and Cattle Area of Nowra Showground, between Worrigee and Plunkett Streets.

The Local Government Act 1993 also considers acts of vandalism in public places (e.g. injuring plants and animals or defacing property) and gives Councils the power to establish and enforce alcohol free zones.

NSW Environmental Planning & Assessment Act 1979

The EP&A Act has the following objectives:

- (a) to encourage the proper management, development and conservation of natural resources for the purpose of promoting the social and economic welfare of the community and a better environment
- (b) the protection of the environment, including the protection and conservation of native animals and plants, including threatened species, populations and ecological communities and their habitats.

Environmental Assessment

Environment assessment must be carried out for any proposed development or activity. Those uses of the reserve that require development consent are subject to environmental assessment under Part 4 of the EP&A Act. Environmental assessment under Part 5 of the EP&A Act must also be carried for proposed activities that do not require development consent.

Local Environmental Plan

Any land use proposed for an area must be consistent with the zoning that is applied to the land by Council's Local Environment Plan prepared under Part 3 of the EP&A Act. Most of the Nowra Showground is zoned 6 (a) (Open Space – Recreation).

Shoalhaven City Council Recreation Strategy (1999)

Council adopted a Recreation Strategy in late 1999 which aims to:

"Improve the quality of life in the Shoalhaven by creating a diversity of recreation opportunities whilst protecting and enhancing the natural and built environment"

Appendix 7:

The Recreation Strategy identifies a range of actions to meet this goal, based on the following:

- (a) The provision of recreation facilities, programs and services is to:
 - be based upon an assessment of current and future needs;
 - be realistic in terms of Council's (and the community's) ability to operate and maintain them;
 - ensure the achievement of equity of opportunity for all individuals and groups within the city, regardless of age, ability, ethnicity or economic capacity;
 - avoid unnecessary duplication of opportunities;
 - be based upon efficiency, quality and continuous improvement principles and approaches;
 - be based upon meaningful community consultation;
 - incorporate resource sustainability practices and principles;
 - incorporate best practice risk management processes to reduce public risk; and
 - include the encouragement and support of community and commercial initiatives in the provision and management of recreation opportunities.

Food and Beverage Outlets on Crown Reserves, 2001

This policy provides guidance for assessing food and beverage outlets that may be acceptable and those that may not be acceptable on Crown reserves. In determining whether a proposal is appropriate the following criteria should be applied:

- (a) The facility should enhance the public use of the reserve and not become the main focus of the reserve;
- (b) The integrity of the reserve in terms of its public purpose and environmental qualities should be preserved; and
- (c) The public's right of access to the reserve should be preserved.

The current Policy groups food and beverage outlets into 5 categories (see below) that are to be applied to the reserves as follows:

- (a) Categories i to iii may apply to all public purposes where food and beverage outlets are an acceptable use.
- (b) Categories iv and v may apply to public purposes where food and beverage outlets are an acceptable use other than: Arboretum; Public Park; Public Recreation; Public Recreation and Coastal Environmental Protection; Public Recreation, Conservation and Mineral and Petroleum Exploration.

Categories of Food and Beverage Outlets that may be acceptable on Crown Reserves:

- (a) Kiosks that provide snacks, packaged and prepared light foods with non-alcoholic beverages to take away are an acceptable use on public purpose reserves, where they are ancillary and supportive of the use of the reserve.
- (b) Refreshment rooms, cafes and coffee shops which serve snacks, light meals and beverages to take away or to be consumed on the premises are acceptable uses on public purpose reserves, where they are ancillary and supportive of the use of the reserve.
- (c) A bistro, brassiere or restaurant that serves light to substantial meals with beverage to be consumed on the premise, is an acceptable use on public purpose reserves where they are ancillary and supportive of the use of the reserve.

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Categories of Food and Beverage Outlets that may not be acceptable on Crown Reserves:

- (a) Major fast food operations that essentially service a passing trade rather than reserve users and cannot be regarded as ancillary to the reserve; and
- (b) Restaurants that serve only substantial meals; contain a bar area that precludes the under 18 age group; or essentially service a passing trade rather than reserve users and cannot be regarded as ancillary to the reserve.

Wedding Reception On Public Parks

Adopted 22/07/03 – Minute 03.964 – File 03/6320

Council's policy for wedding receptions on parks is as follows:

- (a) Sufficient notice be provided to allow for the processing of a development application that includes adequate consultation with neighbouring residents.
- (b) Development Applications will not be supported for popular locations – especially during peak visitation – where a conflict between casual users and a wedding is possible.
- (c) Development Applications will not be supported for locations that are substantially overlooked by residences or for those locations where a large marquee would be overly dominating of view lines.
- (d) Although exclusive use of a specific area might be approved, no fencing or other structural barriers shall be permitted.
- (e) A specific fee for events requiring development consent shall be established. It is proposed that such fee be \$220, plus GST, per day.
- (f) The fee shall apply for each day the reserve is required for setting up and dismantling of structures.
- (g) A bond of \$1,000 shall be required to protect Council from damage to the reserve or necessary clean up following the event.