



White Sands Park & Voyager Memorial Park, Huskisson

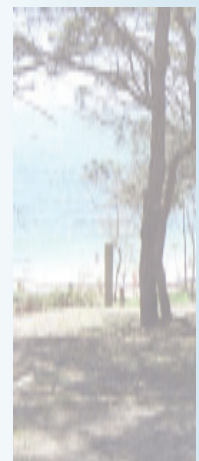
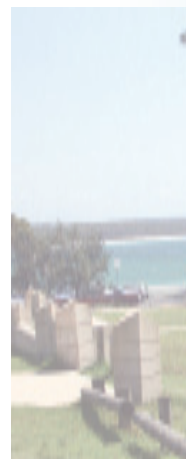
(Crown Reserve No. 64558)

Plan of Management

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Department of Lands 



Preface

Shoalhaven City Council has prepared this Plan of Management for White Sands Park and Voyager Memorial Park at Huskisson.

The plan describes ways that the parks can be used, conserved, developed, and managed into the future.

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This document is also available in the Public Documents section of Council's web site www.shoalhaven.nsw.gov.au

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1 Introduction

1.1 Background

Public land provides the people of New South Wales with a variety of open spaces, including local and regional parks, showgrounds, community halls, picnic areas, caravan parks and camping grounds. Along our coast there is a network of public open spaces that preserves significant areas of natural bushland, coastal ecosystems, and urban open spaces. The system has developed since the 1850s in recognition of the basic needs of all members of our community to access open spaces for physical, emotional and spiritual development and well-being.

White Sands Park and Voyager Memorial Park are two such urban parks on the foreshores of Jervis Bay and Currumbene Creek, adjacent to the central business district at Huskisson. The parks are Crown land reserved for public recreation. They are controlled by the Huskisson (R64558) Reserve Trust, the affairs of which are managed by Shoalhaven City Council.

White Sands and Voyager Memorial Parks are used by many people, both Shoalhaven residents and visitors, with flow-on social and commercial benefits to the local community. The parks are significant for active and passive recreation. The remarkable surrounding attractions of Jervis Bay and the proximity to the Huskisson shopping centre add to their importance.

Shoalhaven City Council has identified that White Sands and Voyager Memorial Parks should be developed as part of a network of high quality “Icon Parks” in strategic locations throughout the city, based on their potential to deliver a quality recreational service to both visitors and local residents. Each Icon Park would have a unique design and unique characteristics, with a high level of landscaping, high-grade park appointments, playgrounds, public art, etc.

To achieve this aim for White Sands and Voyager Memorial Parks, a review of the current park condition and uses has been carried out, in an effort to determine which uses are sustainable in the long term, and to address the integration of the parks with the village. This plan aims to define appropriate uses as identified through stakeholder consultation.

1.2 Purpose of this Plan

A plan of management is a document that provides a framework for how a particular resource will be managed. Council already has a single generic plan of management that covers most parks in the city. However, development of White Sands and Voyager Memorial Parks to a standard appropriate for the gateway to Jervis Bay, and to a form that can support the heavy use that the parks receive, requires a more detailed and specific plan of management. That is why this plan has been prepared. It sets out how the parks can be used, managed, developed and conserved, and specifies site improvements to better meet the recreational needs of residents and visitors

to the area. A landscape concept plan is included which aims to complement the quality streetscaping that has been done in Huskisson.

1.3 What We Want To Achieve In Preparing The Plan

In preparing this plan, we have, in consultation with the community:

- Identified the significant values of the parks, i.e., what's important about the place.
- Established a broad basis for management of the parks to protect and enhance the identified values. This describes where we want to end up and will provide the grounds for making further decisions.
- Identified issues or problems to be considered in relation to the values.
- Determined appropriate specific management objectives that will ensure the maintenance of recreation, conservation, aesthetic and other values.
- Developed a comprehensive action plan, including a landscape concept plan to show how each objective will be put into practice.

1.4 Legislative and Policy Framework

The management of public land requires compliance with existing government legislation and policy. White Sands and Voyager Memorial Parks are Crown land and therefore this plan has been prepared according to the provisions of the Crown Lands Act 1989. However, the Crown Lands Act provides that, if a council is the trust manager for a public reserve all the functions of a council under the Local Government Act 1993 in relation to public reserves are available. This helps provide consistency in the way Council manages parks across the City of Shoalhaven.

In addition to the requirements of the Crown Lands Act, this plan of management must comply with all other relevant legislation and policy, across all three levels of government.

Examples of other legislation and policy which must be taken into account include the Environmental Planning and Assessment Act 1979 and associated instruments such as the development control plan for Huskisson and the Shoalhaven Local Environment Plan 1985. A description of these, and other relevant legislation and policy, is provided in Appendix 1.

1.5 Plan Review

This plan should be reviewed at least every five years to ensure that it remains relevant and useful. Implementation of the action plan (section 6) should be reviewed annually. The plan should also be reviewed if there are significant changes to the factors that guided the development of the "Basis for Management" (section 3) or if significant issues arise that are not covered by the plan. The Minister administering the Crown Lands Act may adopt a new plan following 28 days public exhibition and considering any comments made during that time.



Figure 1. Air photo taken January 2001 showing location of the parks.

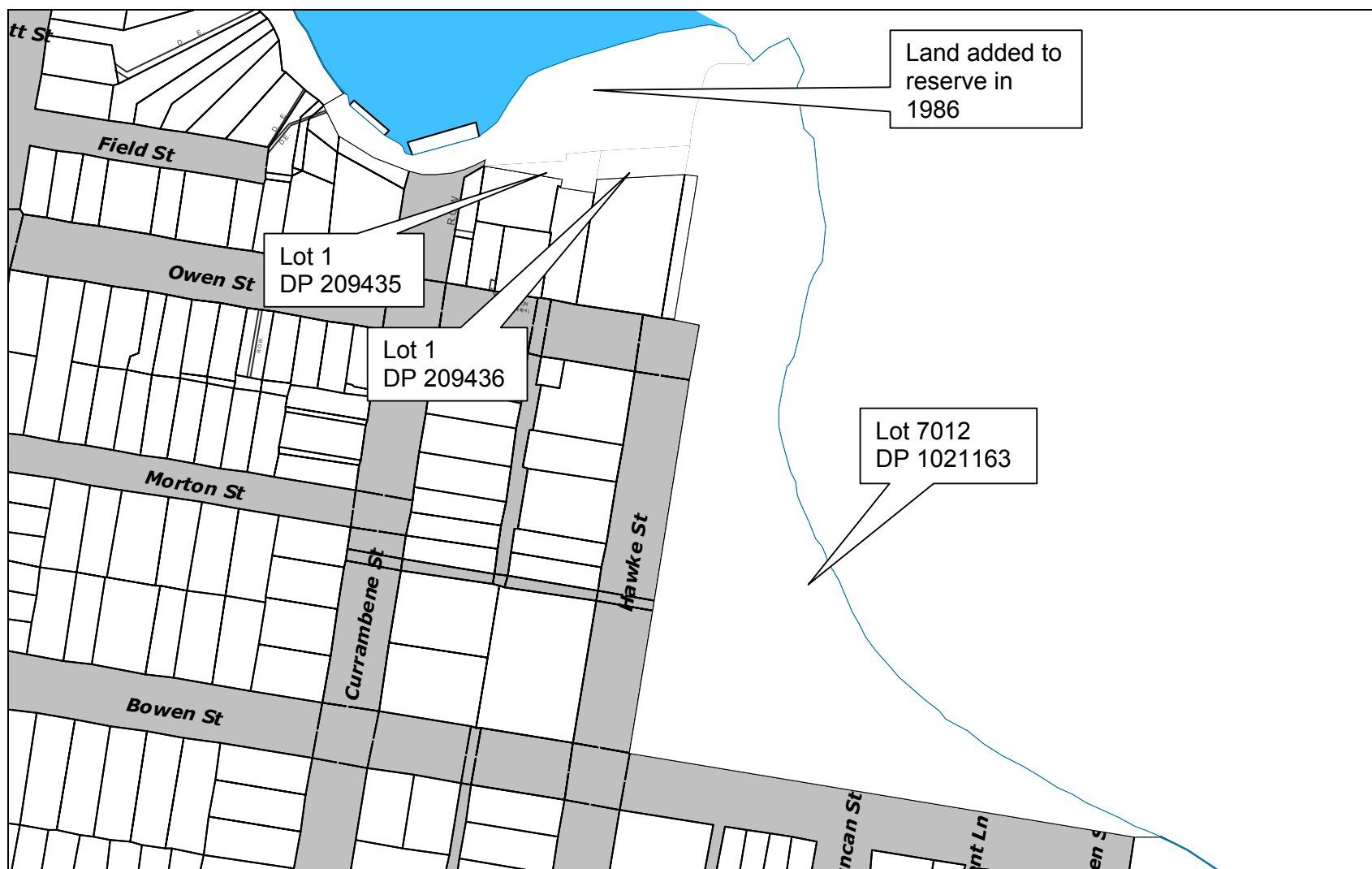


Figure 2. Parcels of land included in the reserve.

2 The Site

2.1 Land to Which This Plan Applies

White Sands Park extends along the foreshore of Jervis Bay north from Bowen Street and east of Hawke Street, while Voyager Memorial Park is next to Currumbene Creek (see Figure 1).

Although they have different names, White Sands Park and Voyager Memorial Park together make up a single Crown reserve (R64558) for the purpose of public recreation. The foreshore land to the *south* of Bowen Street, including the White Sands *Tourist* Park and Huskisson Beach Resort, is a separate reserve (R76552) and is not covered by this plan. A separate plan of management will be prepared for that reserve.

Notification of Reserve No. 64558 for public recreation appeared in the NSW Government Gazette on 25 May 1934. The reserve at that time included the land now described as Lot 7012 DP 1021163, i.e., land generally east of Hawke Street and to the north east of the present hotel site. The boundary of this reservation was a modification of prior public recreation reserves (notified 6 Oct 1909 and 25 Feb 1914). Land to the north of the current hotel, service station and RSL were added later: Lot 1 DP 209435 was added to the reserve on 2 February 1979 and on 11 July 1986, Lot 1 DP 209436 and the remainder of the land now known as Voyager Memorial Park (the area of foreshore and creek reclaimed by filling with sand dredged from the creek entrance) were added. Locations of these land parcels are shown in Figure 2.

2.2 Park Names

The name **White Sands Park** was adopted by Council on 27 April 1982 and was notified in the NSW Government Gazette of 23 September 1994 as a geographical name under the provisions of the Geographical Names Act 1966. The park was described as public reserve bounded by Bowen and Hawke Streets and Shark Net Beach Huskisson. No precise northern boundary was stated, but based on the description that is given below for Voyager Memorial Park (Figure 3), White Sands Park is considered to extend northward to the base of the hill beside the swimming pools.

The reason for the choice of name was given, in 1994, as:

“The Lions Club of Jervis Bay have been operating the White Sands Carnival at this reserve over the Easter periods for the past fifteen years. The Carnival is very popular for residents and tourists and culminates in the crowning of the White Sands Princess. The beaches in this area are renown for having the ‘Whitest Sands in the World.’”

The name **Shark Net Beach** was considered by Council on 3 April 1984 and was notified in the NSW Government Gazette of 18 January 1985 as a geographical name. The beach was described as being adjacent to the

eastern end of Bowen Street. A net to protect swimmers from possible shark attack used to be present at this beach but it is no longer there.

The name **Voyager Memorial Park** was adopted by Council on 16 December 1986 and was notified in the NSW Government Gazette of 21 August 1987 as a geographical name. A diagram from the 1987 gazettal showing the boundaries of the park is shown in Figure 3.

The name Voyager Memorial Park replaced the name Voyager Park following representations from the Huskisson RSL Sub-branch on the basis that it had more meaning as a commemoration of the loss of HMAS Voyager. Eighty-two lives were lost when HMAS Voyager, a 3500 tonne destroyer, sank after a collision with HMAS Melbourne during night exercises off Jervis Bay, on 10 February 1964. There is a memorial stone with plaques including the names of those whose lives were lost, the crest of HMAS Voyager, and a sundial presented by the Garden Island Dockyards. The Voyager Memorial is located between the War Memorial and Currambene Creek on the northern side of the park. Survivors, their friends and relatives visit the memorial and, as at the War Memorial, services are held there.

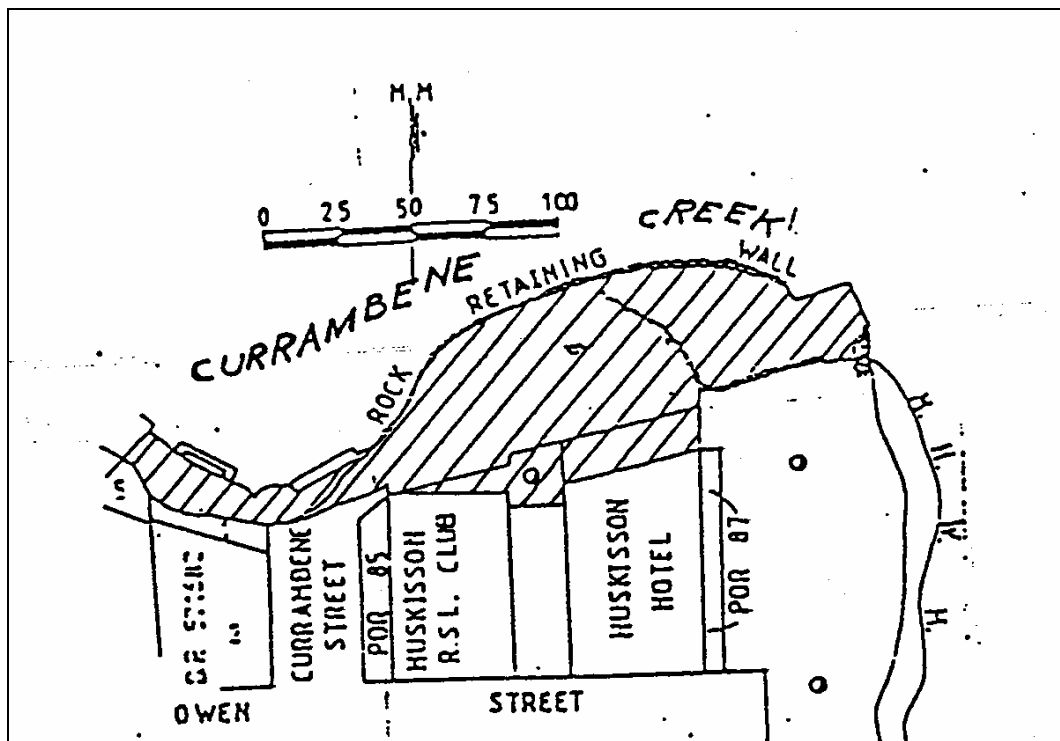


Figure 3. Land named as Voyager Memorial Park in 1987.

2.3 Description of the Parks, Existing Uses and Facilities

White Sands Park

White Sands Park consists of an elevated area (8-14m above sea level) that grades, via a steep bank, down to a foreshore area of sandy beach and rock platform. The foreshore is known as Shark Net Beach. The steepness of the bank decreases as one travels south along the foreshore. At the southern part of the reserve there is a grassy bench between the upper part of the reserve and the beach.

Whilst large areas of the park have been cleared of native vegetation, there remains a remnant of the former ecological communities. On the highest ground there appears to be remnant Blackbutt *Eucalyptus pilularis* forest. Associated tree species include Turpentine *Syncarpia glomulifera* and Bloodwood probably *Eucalyptus gummifera*. Other *Eucalyptus* species are also present on the steep bank. Understorey plants have been completely removed from the upper flat part of the park. On the steep bank an understorey is present including but not limited to *Pittosporum undulatum*, *Acacia longifolia*, *Lomandra longifolia*, *Hardenbergia violacea* and a variety of grasses, small creepers and herbs, including some weeds. Along the foreshore are remnants of coastal woodland, including *Eucalyptus botryoides* and *Casuarina glauca*.

There is very little grass present in the park. Hardwood borders have been installed around the drip line of many of the trees and mulch placed under the trees. This was done to stop decline in the health of the trees caused by vehicles compacting the soil and damaging tree roots. A contour diversion bank was built some time ago to help reduce sheet runoff and erosion. A bitumen path that extended from the southeast corner of the park to the northwest was recently removed because it was considered to present an unacceptable trip hazard. There is an old, small toilet block next to Hawke Street. There is a set of playground equipment that is in good condition. Two electric barbecues are present. The northern part of the park, near the intersection of Hawke and Owen Streets, was redeveloped in the 1997. At that time the car park that is in the reserve to the east of the hotel was sealed and formalised. A low masonry retaining wall was built to the south of the car park, and drainage, turf and seating were installed.

The main uses of the park are passive recreational pursuits, especially walking, appreciating the views/natural environment, swimming and relaxing (see Appendix 3 for detailed results of a community survey carried out in January 2003). The waters of Jervis Bay adjacent to White Sands Park are a Sanctuary Zone in the Jervis Bay Marine Park and fishing is not permitted (see Appendix 1).

Once per month, the Huskisson Chamber of Commerce has held a market in White Sands Park. A copy of a recent temporary licence granted for the market is included in Appendix 2.

Twice per year a fun fair/carnival has operated in the park. Over several days at Easter this has been part of the White Sands Festival and it has also operated for about one month during the summer school holidays. A copy of a recent temporary licence granted for the carnival is included in Appendix 2.

Other occasional community events have been held in the park, including concerts and fireworks displays.

Voyager Memorial Park

Voyager Memorial Park is mostly very flat land about 2m above sea level. A steep grassy hillside at the southern boundary of the park separates it from White Sands Park above. Voyager Memorial Park took its present shape in the 1960s when the sea pool was built on the foreshore rock platform and land was subsequently extended northward by filling with sand dredged from the creek entrance. Rocks have been placed along the creek bank to assist with stabilisation.

Prior to these works there appears to have been a natural sandy and rocky foreshore located somewhere near the base of the steep hill. A tidal swimming pool was located amongst the rocks, but it would have been buried at the time the park was filled. That older pool was shown on the Huskisson Town Map of the 1960s but not on the Huskisson Town Map of 1915.

Voyager Memorial Park is mostly covered with poor quality turf and a few exotic and native shrubs and small trees. A single eucalypt provides some shade at the base of the hillside.

Two public wharves, the Rotary Wharf and the Huskisson Public Wharf, are present in Currumbene Creek adjacent to the western end of the Crown reserve.

There is a concrete foreshore path that runs from near the public wharves at the bottom of Currumbene Street as far as the Voyager and War Memorials. Two small jetties licensed to a tourism operator are in Currumbene Creek next to the path.

At the eastern end of the park there is a 50 m sea pool, a wading pool and an associated building with change rooms and showers (but no toilets). Part of this building is occupied by the Royal Volunteer Coastal Patrol (temporary licence in preparation).

A small, old toilet block is tucked into the hillside about 100 m to the west of the pool. A small amount of children's play equipment is present in the park.

Recreational use of the park includes activities associated with the wharves and the pools, fishing, walking, relaxing and picnicking. The waters of Currumbene Creek adjacent to Voyager Memorial Park are a Special Purpose Zone in the Jervis Bay Marine Park and fishing is permitted (see Appendix 1).

3 *Basis for Management*

The “Basis for Management” is a set of statements that underpins the way Council will manage the parks in the future. These statements are based on consultation with all stakeholders. The basis for management describes the stakeholders’ fundamental expectations and provides directions for making decisions. The basis for management, set out at the end of this section, consists of a vision statement and a set of broad objectives. They have been derived from the following guiding factors.

3.1 **Guiding Factors**

3.1.1 *Ecologically Sustainable Development*

Ecologically sustainable development (ESD) is one of the core duties of NSW Councils, with requirements in a number of Acts and policies (such as the NSW Coastal Policy) that link ESD to Council’s activities. ESD aims to balance economic, environmental and social needs, thereby assisting in evaluation of competing requirements when decision making. ESD can be achieved through the implementation of the following principles and programs:

- a. the precautionary principle – namely, that if there are threats of serious or irreversible environmental damage, lack of full scientific certainty should not be used as a reason for postponing measures to prevent environmental degradation,
- b. inter-generational equity – namely, that the present generation should ensure that the health, diversity and productivity of the environment is maintained or enhanced for the benefit of future generations,
- c. conservation of biological diversity and ecological integrity – namely that conservation of biological diversity and ecological integrity should be a fundamental consideration,
- d. improved valuation, pricing and incentive mechanisms – namely that the environmental factors should be included in the valuation of assets and services, such as:
 - (i) polluter pays – that is, those who generate pollution and waste should bear the cost of containment, avoidance or abatement,
 - (ii) the users of goods and services should pay prices based on the full cycle of costs of providing goods and services, including the use of natural resources and assets and the ultimate disposal of any waste,
 - (iii) environmental goals, having been established, should be pursued in the most cost effective way, by establishing incentive structures, including market mechanisms, that enable those best placed to maximize benefits and minimize costs to develop their own solutions and responses to environmental problems.

This plan addresses principles of ecologically sustainable development by:

- reducing the reliance on cars as transport;
- reusing materials;
- protecting soil, air and water from activities that have the potential to reduce their quality;
- protecting native vegetation, both trees and shrub and grass understorey;
- providing connection between areas of native vegetation;
- encouraging community involvement, consultation and participation.

3.1.2 Principles of Crown Land Management

Section 11 of the Crown Lands Act 1989 (Appendix 1) requires that Crown land must be managed for the benefit of the people of New South Wales according to broad principles of:

- protecting the environment,
- conserving natural resources and
- encouraging multiple use, including sustainable public use and enjoyment.

3.1.3 Public Recreation is the Purpose for Which the Land is Reserved

The land is reserved under the Crown Lands Act for the purpose of public recreation and this must be a primary consideration that guides future management of the park. Specifically,

- Use of the parks must be consistent with the public purpose for which the land is reserved (so, for example, a housing development would not be allowed)
- Improvements and developments are confined to those which support, or are ancillary to, public recreation
- The land must be open to the public generally as a right. The public may only be restricted from access to parts of the reserve and buildings thereon, if it is necessary for the public's enjoyment of the reserve to be excluded, eg a workshop, equipment storage or operational facilities
- Right of access does not mean entirely free access. Reasonable entry fees and charges may be imposed as well as other legal constraints to entry, such as those relating to health and safety.

3.1.4 *Development Control Plan No 54 – Huskisson Town Centre*

This Development Control Plan (DCP) is a planning instrument under the Environmental Planning and Assessment Act that provides planning guidelines to co-ordinate future development of the town centre, including the foreshore open space and how it relates to the business areas. The DCP contains the following specific requirements for foreshore open space which have been taken into account in preparing this plan of management:

“Many of the public recreation reserves are capable of further utilisation. To ensure continuing public enjoyment no further alienation of such reserves should occur through such uses as car parking. A management plan shall be prepared to guide future uses containing the following principles:

- Set aside areas for active and passive uses
- Reinforce tree planting along foreshores subject to erosion
- Rationalise boundaries of existing car park and provide shade planting
- Provide for cycle path
- Incorporate view lines from town centre to Jervis Bay/Currumbene Ck
- To improve public access, pedestrian linkages should be provided between such reserves, retail centre and car park.”

3.1.5 *Icon Parks*

Council has identified a small number of parks in strategic locations throughout the city that will be developed as high quality “Icon Parks.” In recognition of the importance of White Sands and Voyager Memorial Parks to the local community, to visitors to the area and to the economy of Huskisson and the state, Shoalhaven City Council has identified that White Sands and Voyager Memorial Parks should together be developed as an Icon Park. Each Icon Park would have a unique design and unique characteristics, with a high level of landscaping, high-grade park appointments, playgrounds, public art, etc.

3.1.6 Values – What's Important About the Place

The ways in which the community values White Sands and Voyager Memorial Parks have been revealed through a community survey specific to these parks and through Council's broader Recreation Study. They are described in detail in Appendix 3. White Sands and Voyager Memorial Parks are valued greatly by the community. The importance of the parks relates to their recreational, social, natural, cultural, scenic and economic values.

The principal community values for the parks are summarised in the following statements.

White Sands and Voyager Memorial Parks together are an extremely valuable green space for Huskisson, freely accessible for recreation and relaxation by all Shoalhaven residents and visitors.

Both parks provide spectacular views of Jervis Bay, Currumbene Creek and remarkable surrounding landscapes. The blue water, white sand and vertical cliffs inspire awe and wonder. Tall trees remain as a remnant of the former ecological communities that occupied the site.

The parks provide an important interface and buffer between the bustling commercial centre and the bay.

The parks are well used by local residents and are a major tourist destination of the Shoalhaven.

However, the value of White Sands and Voyager Memorial Parks extends beyond their importance as "local" parks. They are central within the Jervis Bay area that is recognised for its significant values by inclusion on the Register of the National Estate. The state significance of Jervis Bay is acknowledged through its declaration as one of only a small number of Marine Parks in New South Wales.

White Sands and Voyager Memorial Parks provide a unique vantage point for appreciation of this extraordinary place and, therefore, are themselves of state significance.

3.2 Vision

Through this plan, Council aims to help realise Huskisson's claim as the "Gateway to Jervis Bay," recognising that White Sands and Voyager Memorial Parks are important as a local recreational resource and have broader significance as a primary vantage point and access point to Jervis Bay.

The vision for White Sands and Voyager Memorial Parks is that they be developed and maintained as a safe, high quality recreational space for local residents and visitors to the area. White Sands and Voyager Memorial Parks shall be developed as two high quality urban parks that complement each other while retaining separate character.

Voyager Memorial Park will be developed as a more formal park, providing the appropriate setting for waterside activities and the Voyager Memorial and War Memorial.

White Sands, with its native trees, large open spaces and meandering paths, will have a more natural, relaxing character.

The environmental character of the reserve will be maintained and enhanced.

3.3 Broad Objectives

To achieve the vision for White Sands and Voyager Memorial Parks, Council will aim to meet the following broad objectives.

- 1) To provide for a range of recreational activities in the parks
- 2) To provide high grade facilities to enhance people's recreational experiences in the parks and to facilitate enjoyment of Jervis Bay and its environs.
- 3) To balance potentially competing uses of the parks
- 4) To incorporate principles of ecologically sustainable development into design and management solutions.
- 5) To complement the unique conservation values of Jervis Bay by sensitive environmental design.
- 6) To protect the views of Jervis Bay and its environs from the parks
- 7) To protect and enhance the natural values of the reserve
- 8) To help protect water quality in Jervis Bay and Currambene Creek
- 9) To minimise impacts on the parks from recreational activities by improving management and land use practices
- 10) To minimise physical and health risks to users of the area

4 Issues

Many issues that impact on the values of the parks were identified during the preparation of this plan. This issues section of the plan discusses some of the main issues that need to be dealt with in order to achieve the vision set out in the Basis for Management section of the plan. The ways that Council proposes to deal with the issues are set out in section 6.

4.1 Quality of Landscape and Facilities

Visitors to the parks will know that, in their current condition, they show signs of wear and tear. Some facilities in the park such as paths, seats, tables and play equipment have progressively deteriorated and been removed when they have reached an unsafe condition. The parks have reached a level of presentation that is not meeting public expectations. There is concern that the condition of the parks is having a negative impact on the overall image of Huskisson. Some facilities are difficult to use for people with disabilities.

The nature of the soil in Voyager (marine sand dredged from the creek entrance) and the exposure to salt-laden sea breezes, which are particularly strong and persistent in summer, make it an extremely inhospitable environment for plants.

There is very little grass cover through most of White Sands Park. The main challenge to a vision of high quality grassed parkland in White Sands Park is the nature of the soils and the impact of the monthly markets and annual carnival. The most severe impacts are soil compaction and turf wear from motor vehicles being driven and parked over large parts of the reserve, as well as shading of grass from vehicles and other equipment. To accommodate some or all of the current uses of the reserve, substantial alteration to the growing medium will be necessary, together with a system of irrigation and regular scheduled maintenance and renovation. Investigations are underway into the use of irrigation water reclaimed from local sewage treatment plants. The way the parks are used and the exact locations of the activities will also need to change.

4.2 Views and Vistas

The views and vistas available from within the parks are identified in section 3 of this plan as being of great value. These include the views to Point Perpendicular (particularly from the eastern end of Owen Street) and the views up Currambene Creek and Callala Beach from the northern part of White Sands Park and from Voyager Memorial Park. Many of the vistas are enhanced by being viewed between the trunk of mature trees. Filtered views of Jervis Bay are also available through the reserve from some adjacent houses and commercial buildings. White Sands Park, because of its elevation and significant vegetation, and Voyager Memorial Park, because of its proximity to the creek, also form important components of the landward views for people in boats.

4.3 Stormwater

Protection of the water quality and habitats of Jervis Bay requires measures that minimise pollutants (including soil) being carried into the bay by stormwater.

The lack of grass and compacted nature of the soil in White Sands Park means that rain that falls on the parks has, in the past, run across the surface of the ground, carrying soil with it into Jervis Bay. Some work was done in the 1990s to reduce this sheet runoff by constructing diversion banks, but more work is required to improve infiltration of rain water and reduce runoff and erosion.

During heavy rain, stormwater has at times, surcharged from the underground stormwater pipe system, into Voyager Memorial Park and into the sea pool. This should be addressed during the detailed design stages of the parks' development.

In addition to stormwater from the parks, stormwater from some of the streets of Huskisson, including most of the shopping centre, drains via gutters and underground pipes to Currumbene Creek and Jervis Bay. Although there are no proposals in Council's current Urban Stormwater Management Plan that directly affect White Sands and Voyager Memorial Parks, as the stormwater management plan is progressively implemented and reviewed, options may, at some stage in the future, be considered for placing stormwater quality improvement devices such as a litter trap in the parks. Nothing in this plan of management would prohibit such a use of the parks, but careful consideration would be required to ensure that any such structures did not impact adversely on the recreational values of the parks.

4.4 The Carnival

A carnival or fun fair has operated during holiday times in White Sands Park for decades. Many adults and children, both residents and holidaymakers, enjoy it. For some, it is an important feature of the town that adds to the holiday feel of the place.

However, others feel that the carnival takes up too much space and denies public access to the reserve, that it is noisy and unattractive.

The carnival in its current form has a major impact on the soil and grass cover in the park through compaction of the soil by heavy machinery and vehicles and by shading from the equipment that is present for about one month over summer.

The current development consent for the carnival terminates on 13 October 2004. However, the carnival is also subject to the operator obtaining temporary licences to allow use of the public reserve on each occasion. Depending on the stage that restoration of the reserve is at in the latter half of 2003, it is unlikely that the carnival could operate in White Sands Park in the

summer of 2003/2004. If that is the case, Council will work with the carnival operator to find an alternative site in Huskisson.

In the longer term the desire for a grassy park means that it will be impossible to accommodate the carnival in the form in which it has operated in the past. Discussions will be held with the operator to explore whether there can be changes in the type of equipment used and how it is used, the exact location and period of operation, and the requirement for park restoration that would allow it to continue to operate in White Sands Park. If no agreement can be reached on the use of White Sands Park, Council will work with the carnival operator to find an alternative site in Huskisson.

4.5 The Monthly Market

The Huskisson Chamber of Commerce and Tourism operates a market in White Sands Park on the second Sunday of every month. About forty stalls are present at the market. The main issue associated with the market is the presence of stallholders' vehicles throughout the reserve and the resultant soil compaction and wearing of grass. Heavy pedestrian traffic may also impact on the grass. Shading is not a problem because the vehicles and stalls are only there for one day. These issues can be dealt with by requiring stalls to be set up either side of the paths that will be built in the park, and to restrict vehicles to within several metres of the path where the soil and turf can be treated so as to withstand the load.

4.6 Vehicles and Car Parking

In addition to the market and carnival vehicles, other vehicles, have in the past, entered the parks on a regular basis, including Council and private maintenance and service vehicles, and vehicles associated with the activities of the RSL and the Royal Volunteer Coastal Patrol. All these vehicles impact on the quality of the parks. It is proposed that vehicles will only be allowed to enter the parks for essential maintenance and servicing of park facilities, or for the dropping off or picking up of equipment associated with occasional community events. Those vehicles will be restricted in where they can travel on the parks.

The car park to the east of the hotel has recently been upgraded to meet the needs of people seeking to use the park for public recreation. No further work is proposed for that car park. Additional car parking is provided adjacent to White Sands Park in the road reserves of Hawke and Bowen Street. These areas are to be upgraded to formalise the parking and improve drainage for environmental protection reasons. Appropriate consideration will be given to the needs of people with disabilities when redeveloping car parking areas.

4.7 The Pool

Council's position on the future of the sea pool in Voyager Memorial Park is under frequent review. The cost of operating pools in the Shoalhaven is very high and there is concern that significant capital expenditure will be required if Council determines to retain the Huskisson sea pool in service. This will be subject of a detailed investigation.

At least in the short term, Council will continue to operate the pool but cannot, at this stage, commit to the pool staying or going in the medium-long term. This needs to be considered in the context of the city-wide provision of swimming facilities.

The landscape concept plan included with this plan of management shows what could be done with Voyager Memorial Park **if** the pool is retained. If, at some stage in the future, the pool is to be removed then this plan would need to be reviewed (see section 1.5). In the meantime, works will not be done that would compromise the integrity of a landscape design for the park without the pool.

4.8 Boating Facilities

In April 2002, Council adopted a set of principles (developed from a draft Huskisson Public Wharf and Environs Waterway Management Plan) for future development and management of the wharf facilities at Huskisson. One of the actions was to form a management committee of Council to operate the wharves. That committee first met in January 2003 and continues to meet regularly.

The western end of the reserve consists of a bitumen area between the bottom of Currumbene Street and the public wharf, and a grassed area to the west of this bitumen, adjacent to the Rotary Wharf. These areas will not be addressed in detail in this plan of management. The redevelopment of this area needs to be considered in the context of the future development of the broader business district of Huskisson. This is being addressed through a review of the development control plan (DCP No. 54) for the town centre. When that DCP is finalised there may need to be a review of this plan of management for that part of the reserve. It is proposed to install a Sewage Pumpout Facility at the wharf to help protect water quality in Currumbene Creek and Jervis Bay.

There is a need for an improved boating interface in the Jervis Bay area for pleasure craft, the commercial fleet and the boat building industry. Given the sensitivity of the environment there is also a need for improved refuelling and effluent management facilities. The size, type and location of this facility are the subject of further investigations and require further discussion between the State Government, Council and others. In this regard, access to the region's water bodies for tourist activities will be investigated by a strategic assessment of boating facilities, including a boat harbour, servicing the Jervis Bay region, in the context of the greater coastal setting of the south coast of NSW. If, at some stage in the future, approval is given to construction of facilities adjacent to the reserve, then this plan would then need to be reviewed (see section 1.5).

4.9 Health of Trees & Remnant Native Vegetation

Many of the native trees in White Sands Park have shown signs of stress, as have some of the street plantings in Hawke Street and Bowen Street.

Hardwood borders have been installed around the drip line of many of the trees in the park and mulch placed under the trees. This was done to stop decline in the health of the trees caused by vehicles compacting the soil and damaging tree roots. This plan provides for measures such as root protection, soil decompaction, irrigation and succession planting. To protect the stability of the foreshore there will also be enhancement of the remnant native vegetation.

4.10 Weeds and Pest Animals

There are a number of environmental weeds present as mid and understorey plants along the steep bank on the eastern side of White Sands Park. These include:

Montbretia *Crocasmia x crocosmiiflora*
 Kikuyu *Pennisetum clandestinum*
 Buffalo Grass *Stenotaphrum secundatum*
 Wandering Jew *Tradescantia fluminensis*
 Blackberry *Rubus fruticosus*
 Thistle

Rabbits are also present in the reserve and their burrowing activity could affect the stability of the rock wall on the bank of Currambene Creek.

4.11 Walks, Paths and Cycleways

White Sands and Voyager Memorial Parks are crucial in the vision for pedestrian and cycle links in the Jervis Bay area. Appropriate consideration will be given to the needs of people with disabilities when developing pathways.

The parks could act as a starting point and a stopping off point and a finishing point for the proposed Round the Bay walk.

The Shoalhaven Bicycle Strategy identifies a shared cycle-pedestrian path through White Sands and Voyager Memorial Parks to the public wharf area at the bottom of Owen Street. The works proposed in this plan of management would complete that component. It has been suggested that this path could go along the foreshore to the east of White Sands Park, ie, near the base of the steep bank. That would add considerable cost to the construction of the path, because of steepness, instability and exposure to the sea. Further, the path through the middle of White Sands Park shown in the Landscape Concept Plan would still need to be built to accommodate the large amount of bicycle/pedestrian traffic travelling through the park to and from the Huskisson shopping centre. The option of building the cycleway along the foreshore to the east of White Sands Park will not be pursued.

The details of a connection between the path proposed for White Sands Park and the existing path to the south of White Sands Tourist Park, and whether it passes through, or to the east of, or to the west of the White Sands Tourist Park will need to be addressed in the plan of management that is in

preparation for reserve R76522. That detail will determine the exact location of the southern part of the path in White Sands Park.

4.12 Native Title

The introduction of the Commonwealth Native Title legislation in 1993 recognised the existence of native title and made provision for Aboriginal and Torres Strait Islanders to lodge claims over Crown land. The legislation also sets out the requirements for the Crown and appointed Crown reserve trusts in dealing with Crown land in the future unless it can be clearly established that any native title rights and interests that may have existed have been extinguished.

Native title may have been extinguished over parts or the whole of this Crown reserve by the construction of authorised public works or by lawful use of the land that is wholly inconsistent with the continuation of native title rights and interests. It is the responsibility of the Trust to ensure that, prior to any works being undertaken in accordance with the Plan of Management, the issue of native title is addressed.

Reserve 64558 is not currently the subject of a Native Title Claim.

5 Permissible & Prohibited Park Uses

Use of the parks must be consistent with the public purpose for which the land is reserved, i.e., public recreation.

Some uses of the park require specific approval from Council, either in the form of development consent under the Environmental Planning and Assessment Act and/or a lease, licence or temporary licence under the Crown Lands Act. A lease, licence or temporary licence must be consistent with the purpose of the land's reservation, i.e., public recreation.

White Sands and Voyager Memorial Parks are zoned 6 (a) (Open Space – Recreation). The types of development that could be considered for the parks under this zoning are set out in Appendix 1. This plan of management for the parks refines what types of developments Council proposes for the parks.

Temporary licences for specific, short term uses may be granted under section 108 Crown Lands Act 1989 and section 32 Crown Lands Regulation 2000. Set out below are those purposes for which Council will consider applications for the granting of a temporary licence in White Sands and Voyager Memorial Parks. Any application will be considered in terms of its impacts on the reserve and on other recreational uses of the reserve and, if approved, will require rehabilitation of the reserve at the conclusion of the activity.

Specifically, Council will include consideration of the following matters in deciding whether or not to grant approval to any of the above activities or developments:

- (a) the need for the proposed activity/development on the land;
- (b) the impact of the proposed activity/development on the land;
- (c) the need to retain the land for its existing or likely future use;
- (d) the protection of the environment and the amenity of the locality during and immediately after the carrying out of the proposed use;
- (e) whether appropriate arrangements will be made for the provision of utility services, vehicular and pedestrian access, parking and restoration of the site to the condition prevailing immediately before the carrying out of the proposed use; and
- (f) whether the period for the carrying out of the proposed use is reasonable in the circumstances or whether a lesser period would be more appropriate.

Purposes for which granting of a temporary licence may be considered:

- Advertising
- Catering
- Entertainments
- Exhibitions
- Filming
- Functions such as weddings
- Hiring of equipment
- Markets
- Meetings
- Mooring of boats to wharves or other structures
- Sales
- Shows
- Sporting and organised recreational activities

Purposes for which a temporary licence will not be granted:

- Camping using a tent, caravan or otherwise
- Equestrian events
- Grazing
- Holiday accommodation
- Stabling of horses

The following must not be carried out on the reserve without lawful authority:

- Possession or consumption of alcohol from dusk to dawn
- Driving a vehicle
- Clearing, digging up or cultivating the land
- Interfering with any substance, whether on or in, or forming part of, the parks,
- Wilfully or negligently removing, injuring, damaging or unnecessarily disturbing any plant, animal, rock, soil or structure
- Depositing or leaving on the land any rubbish, litter, refuse, dead animal or filth
- Lighting of fires
- Carrying or using firearms or other weapons
- Throwing any stone or other dangerous object

Dogs are permitted in White Sands Park north of Owen Street and in Voyager Memorial Park but they must be kept on a leash. Throughout the Shoalhaven, dogs are prohibited within 10 metres of any children's playing apparatus or food preparation/consumption areas in public places (except public thoroughfares).

For many years, dogs have been prohibited in White Sands Park south of Owen Street and the adjacent foreshore. It is proposed as part of this plan of management to lift the prohibition and allow dogs to be taken into White Sands Park, provided they are kept on a leash.

6 Development Concepts and Action Plan

This section of the plan sets out the way in which Council proposes to develop and manage the park in the future. Works have been devised to improve the parks, to repair past damage and to prevent further degradation of the parks. Design detail will take inspiration from the surrounding natural and marine environment and the rich maritime history of Huskisson.

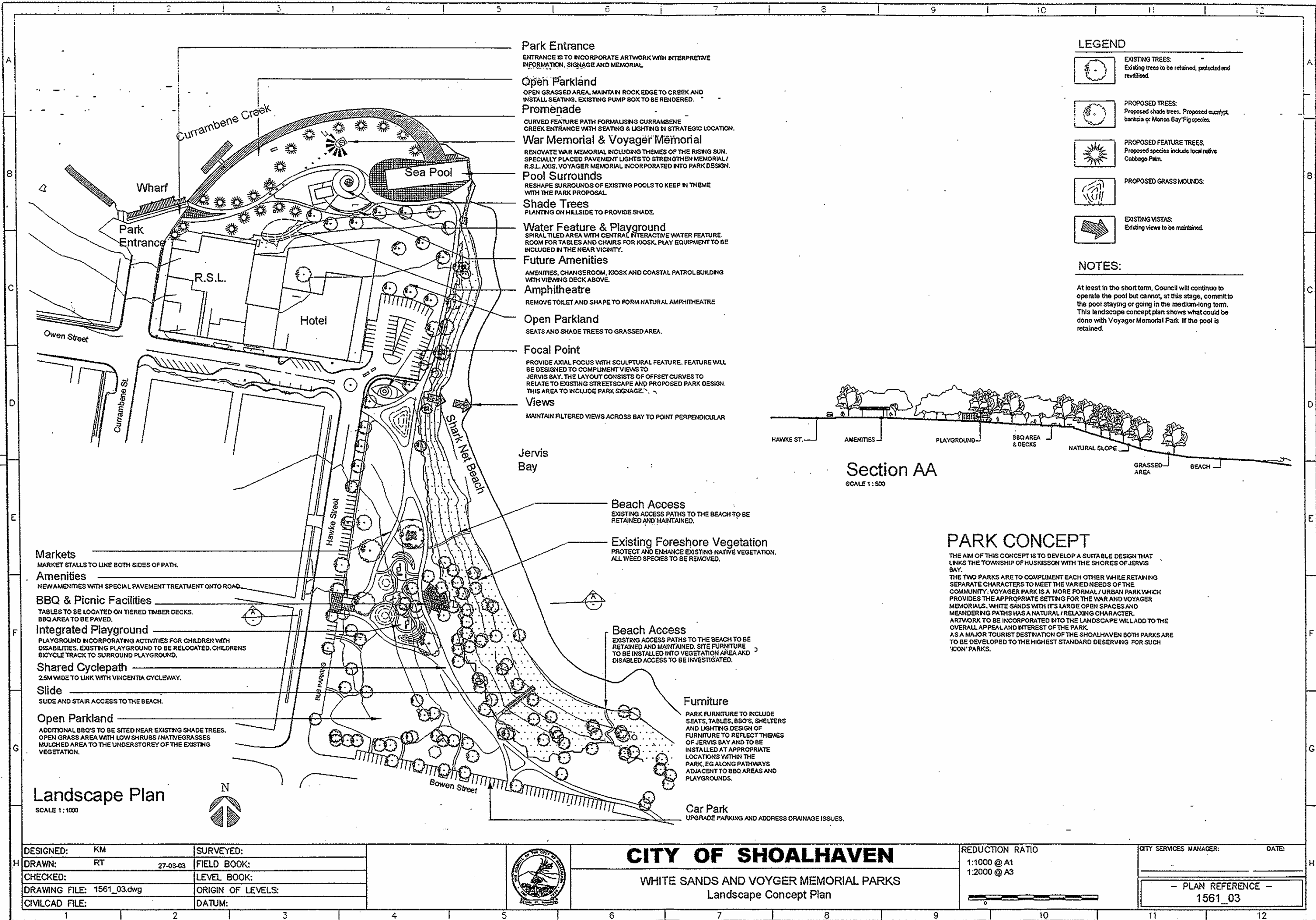
The Action Plan set out in the following tables includes detailed management objectives and associated actions by which the objectives will be achieved.

To provide a visual indication of how the parks will be developed, a Landscape Concept Plan (Figure 4) has been prepared. The Action Plan and Landscape Concept Plan and should be viewed in conjunction with one another.

The Landscape Concept Plan cannot at this stage show the final detail of how the parks will be developed, but forms the basis from which detailed planning can proceed. The precise locations of facilities such as pathways, barbecues and seats and the final appearance and design features of amenities blocks and other structures will not necessarily be exactly as shown on the concept plan.

The redevelopment of the parks will take place progressively over several years. Redevelopment of White Sands Park will be carried out as the first stage. Council has identified redevelopment of the park as a project with high priority for funding. It is expected that, following the adoption of this plan of management, detailed design and construction can commence in the first half of the 2003/2004 financial year.

More detailed prioritisation and sequencing of actions will be carried out as part of the detailed planning for redevelopment of the parks. This would recognise, for example, the need to address overall stormwater management on the site early in the process.

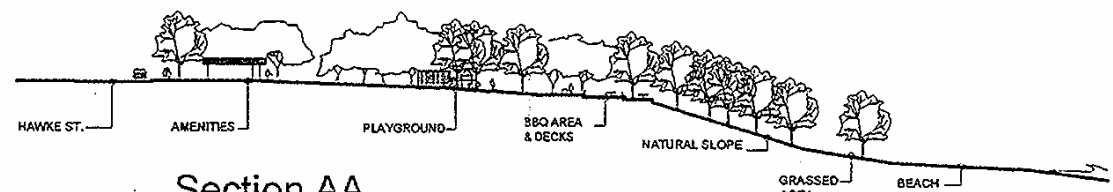


LEGEND

- EXISTING TREES:**
Existing trees to be retained, protected and revitalised.
- PROPOSED TREES:**
Proposed shade trees. Proposed eucalypt, banksia or Morton Bay Fig species.
- PROPOSED FEATURE TREES:**
Proposed species include local native Cabbage Palm.
- PROPOSED GRASS MOUNDS:**
- EXISTING VISTAS:**
Existing views to be maintained.

NOTES:

At least in the short term, Council will continue to operate the pool but cannot, at this stage, commit to the pool staying or going in the medium-long term. This landscape concept plan shows what could be done with Voyager Memorial Park. If the pool is retained.



Section AA
SCALE 1:500

PARK CONCEPT

THE AIM OF THIS CONCEPT IS TO DEVELOP A SUITABLE DESIGN THAT LINKS THE TOWNSHIP OF HUSKISSON WITH THE SHORES OF JERVIS BAY.

THE TWO PARKS ARE TO COMPLEMENT EACH OTHER WHILE RETAINING SEPARATE CHARACTERS TO MEET THE VARIED NEEDS OF THE COMMUNITY. VOYAGER PARK IS A MORE FORMAL / URBAN PARK WHICH PROVIDES THE APPROPRIATE SETTING FOR THE WAR AND VOYAGER MEMORIALS. WHITE SANDS WITH ITS LARGE OPEN SPACES AND MEANDERING PATHS HAS A NATURAL / RELAXING CHARACTER. ARTWORK TO BE INCORPORATED INTO THE LANDSCAPE WILL ADD TO THE OVERALL APPEAL AND INTEREST OF THE PARK.

AS A MAJOR TOURIST DESTINATION OF THE SHOALHAVEN BOTH PARKS ARE TO BE DEVELOPED TO THE HIGHEST STANDARD DESERVING FOR SUCH 'ICON' PARKS.

Landscape Plan

SCALE 1:1000

DESIGNED: KM	SURVEYED:
DRAWN: RT	27-03-03
CHECKED:	FIELD BOOK:
DRAWING FILE: 1561_03.dwg	LEVEL BOOK:
CIVILCAD FILE:	ORIGIN OF LEVELS:
	DATUM:



CITY OF SHOALHAVEN

WHITE SANDS AND VOYGER MEMORIAL PARKS
Landscape Concept Plan

REDUCTION RATIO
1:1000 @ A1
1:2000 @ A3

CITY SERVICES MANAGER: DATE:

- PLAN REFERENCE -
1561_03

<i>Specific Objective</i>	<i>Action</i>
To provide high quality and adequate park facilities	1. Install barbecues and picnic tables in White Sands Park
	2. Install seating at appropriate locations throughout the parks to provide resting places or to take advantage of the views
	3. Provide a viewing area overlooking Jervis Bay
	4. Install a fully accessible playground in White Sands Park, surrounded by a children's bicycle track and incorporating activities for children with disabilities
	5. Relocate existing play equipment from White Sands Park to another park in the City as required
	6. Install a small playground in Voyager Memorial Park
	7. Replace the toilet block in White Sands Park
	8. If the Huskisson sea pool is to be retained in the long term, replace the toilets and change rooms in Voyager Memorial Park with a single new amenities building
To provide cycle/pedestrian links for movement within the parks and to service movement to and from nearby centres of activity, including the shopping centre, tourist parks, residential areas and the wharf precinct	9. Construct a combine cycleway/footpath through White Sands Park from the south east corner near Bowen Street to the intersection of Hawke and Owen Streets
	10. Construct a combined cycleway/footpath through White Sands Park and Voyager Memorial Parks from the south east corner near Bowen Street to the vicinity of the wharves at Currumbene Street
	11. Construct low-key paths from the car parking areas in Hawke and Bowen Street into the grassed areas of White Sands Park
	12. Construct a curved feature path as a promenade along the foreshore of Currumbene Creek

<i>Specific Objective</i>	<i>Action</i>
To provide access to Shark Net Beach	13. Retain and improve existing three constructed accessways in White Sands Park
	14. Formalise accessway to beach adjacent to sea pool
To create and maintain areas in White Sands and Voyager Memorial Parks with high quality grass cover	15. Decompact and treat soils as required prior to planting of grass
	16. Restrict activities in the park until grass is well-established
	17. Investigate use of water from the Northern Shoalhaven Reclaimed Water Management Scheme for irrigation of parks
	18. Prohibit uses that would lead to unacceptable degradation of grass by shading, compaction, or overuse
To improve the functioning of that part of White Sands Park east of the Owen/Hawke Street roundabout	19. In the short term, add two seats at eastern end of area to face Point Perpendicular
	20. Provide shade to seating areas
	21. Install a feature in the centre of the area that will enhance the view axis between Owen Street and Point Perpendicular
	22. Ensure that any structures help to frame the view to Point Perpendicular from Owen Street
To protect and enhance important views and vistas	23. Ensure that structures in the park near the Owen/Hawke Street roundabout help frame the view to Point Perpendicular
	24. Maintain filtered views through the reserve, by, for example, planting trees that will have clear trunks and a tall canopy, and choosing low-growing species for shrub plantings
	25. Provide seating and viewing areas that take advantage of the vistas
To protect and enhance trees and remnant native vegetation in White Sands Park	26. Maintain existing fences to restrict beach access to formalised accessways
	27. Remove weeds from the steep bank on the eastern side of White Sands Park and replant with low-growing local native vegetation

<i>Specific Objective</i>	<i>Action</i>
	28. Supplement the existing native vegetation growing on the bank along Shark Net Beach to consolidate the vegetation cover and its composition
	29. Encourage a bushcare group to assist with implementing appropriate plan actions
	30. Decompact soil where necessary in root zone of park trees, using techniques that minimise damage to roots
	31. Investigate need for and feasibility of installing drip irrigation to street and park trees with water reclaimed from sewage treatment
	32. Provide for succession of existing native trees in White Sands Park by replanting with local native species
	33. Carry out regular control of rabbits to suppress population size in the parks
To manage the site in such a manner as to minimise impacts on water quality of Jervis Bay and Currambene Creek	34. Prepare a site specific irrigation management plan that investigates and regulate use of fertilisers, other chemicals and reuse of effluent in terms of public health implications and potential contamination of Jervis Bay. Included in the plan will be consideration of incorporating soil additives in the root zone and use of controlled release fertilisers
	35. Review the existing stormwater management system including the diversion banks, stormwater pipe outlets and flow paths down the beach access tracks
	36. Incorporate stormwater management measures into the park layout and detailed design.
To minimise impacts of motor vehicles on the recreational values of the parks	37. Restrict vehicle access in the reserves to <ul style="list-style-type: none"> a. those purposes essential for the maintenance and servicing of the parks and public facilities therein, and b. in other cases, for the loading and unloading of goods and

<i>Specific Objective</i>	<i>Action</i>
	equipment associated with special events held in the reserves
	38. Ensure that appropriate pathways are built to a standard that allows their occasional use as service roads
	39. Prohibit vehicles (apart from authorised maintenance vehicles) from driving on grass in the parks, except in specially constructed turf areas
	40. Treat turf 10 metres either side of main circulation paths in White Sands Park to accommodate vehicles of market stall-holders or other community based events
	41. Work with the Huskisson RSL to reduce and, if possible, eliminate the need for entry to the park by service vehicles (eg, gas provider, loading and unloading of tables and chairs)
To ensure that facilities in the parks cater for different users, including people with disabilities	42. In the detailed design stages for this plan, ensure that the design principles included in section 7 of the Shoalhaven Pedestrian Access and Mobility Plan (PAMP) and the specific recommended improvements and actions from section 8 of the plan are considered
	43. Ensure that design of park facilities takes into account the provisions of the Shoalhaven Disability Action Plan
	44. Investigate provision of an accessway to Shark Net Beach in the south east corner of White Sands Park for people with disabilities
	45. Provide parking spaces for people with disabilities, as per council's car parking code, including near to public toilet in White Sands Park
To provide at least 110 car parking space for users of the reserves	46. Retain the car park near the intersection of Hawke and Owen Street (east of the hotel) that was upgraded in 1997
	47. Upgrade car parking spaces along Hawke and Bowen Streets

<i>Specific Objective</i>	<i>Action</i>
	48. Create a single alignment for all car parking spaces along Bowen Street and hence increase the width of the south east corner of White Sands Park
	49. Include a bus/caravan parking bay in Hawke Street near the intersection with Bowen Street
To accommodate the holding of special events in the parks	50. Design pathway loop in White Sands Park to allow for market stalls to be set up beside it
	51. Work with the carnival operator to investigate feasibility of continued use
	52. Review contents of Temporary Licence Agreements to ensure they are consistent with objectives of this plan
	53. Ensure that restoration of the park is carried out promptly following special events and at the expense of the event organisers
To plan for the future of the sea pool in Voyager Memorial Park	54. To continue to operate the pools in Voyager Memorial Park for the short term
	55. Identify the constraints facing the medium-long term viability of the pools in Voyager Memorial Park
	56. Ensure that, prior to a decision being made on the medium-long term future of the pools, only essential works are done, not compromising the integrity of a landscape design for the park with or without the pool
To accommodate effective use of the boating facilities adjacent to the reserve	57. Through the revision of Development Control Plan No 54, finalise plans for development of that part of the reserve adjacent to the Rotary wharf, the public wharf and the private wharves in Currumbene Creek, in accordance with Council's adopted set of principles (developed from a draft Huskisson Public Wharf and Environs Waterway Management Plan) for future development

<i>Specific Objective</i>	<i>Action</i>
	and management of the wharf facilities at Huskisson.
To reduce antisocial behaviour in the parks and provide a safe environment	58. Retain a night time ban on alcohol possession or consumption in the parks
	59. Work with the Huskisson Police to anticipate and control antisocial behaviour at particular times such as New Years Eve
	60. Install lighting for the main cycleway/path and at other appropriate locations
To provide visitors to Voyager Memorial Park with opportunities to understand the meaning of the park's name	61. Work with the Voyager Survivors Association to incorporate information about HMAS Voyager into the park's proposed new western "entry way"
	62. Provide a pedestrian spur from the proposed new foreshore promenade across to the Voyager Memorial
	63. Provide treatment, such as paving, to the ground around the Voyager Memorial
	64. Design treatment of the area around the Voyager Memorial so that this memorial remains distinct from the War Memorial.
To improve the appearance of the War Memorial in Voyager Memorial Park	65. Work with the RSL to renovate the War Memorial
	66. Include pavement lights to strengthen War Memorial/RSL axis
To ensure that upgrading of the facilities in the parks does not adversely affect the holding of services at the War Memorial and Voyager Memorial	67. Consult with RSL and Voyager Survivors Association during detailed design stages of park development
To ensure that signs from all public authorities are integrated into the landscape design for the parks	68. Consult with Marine Parks Authority prior to installation of Marine Park signs

7 Appendices

7.1 Appendix 1 - Legislative & Policy Framework

The management of public land requires compliance with existing government legislation and policy. The main aspects of current legislation and policy affecting the management of White Sands and Voyager Memorial Parks are outlined below.

The Crown Lands Act 1989 and the Coastal Crown Lands Policy are the most significant. Both of these documents stress the conservation of natural resources and their management in an ecologically sustainable manner, while at the same time, providing appropriate opportunities for public use.

7.1.1 *Crown Land, the Reserve System and Trust Management*

The Crown Lands Act 1989 governs the planning, management and use of Crown land, including provisions to reserve or dedicate lands for a prescribed public purpose and for leasing and licensing. The collection of Crown land which has been set aside for a public purpose is called the Crown reserve system.

The Department of Lands, together with reserve trusts appointed by the Minister, is responsible for the administration and management of the Crown reserve system. The Minister appointed the Huskisson (R64558) Reserve Trust, the affairs of which are managed by Shoalhaven City Council, to manage this reserve.

How Can Crown Land Be Used?

Uses and activities on land reserved for public purposes are broadly defined by the public purpose of the reservation, in conjunction with any conditions and provisions within the specific zoning in council's local environmental plan.

In addition, case law judgements influence the policy and practice of the Department of Lands and the Trust Manager. The body of case law which helps define acceptable uses and activities on public recreation reserves provides the following guidance:

- Improvements and developments to land which is reserved or dedicated are confined to those which support, or are ancillary to, the public purpose of the reservation;
- Land reserved or dedicated for public recreation must be open to the public generally as a right. The public may only be restricted from access to parts of the reserve and buildings thereon, if it is necessary for the public's enjoyment of the reserve to be excluded, eg a workshop, equipment storage or operational facilities;
- Right of access does not mean entirely free access. Reasonable entry fees and charges may be imposed as well as other legal constraints to entry, such as those relating to health and safety;
- Use of the reserve must be consistent with the public purposes for which the land is dedicated or reserved.
- A lease or licence must be consistent with the reason or purpose of the land's reservation or dedication.

7.1.2 Crown Lands Act 1989

Section 10 Objects of Act

The objects of this Act are to ensure that Crown land is managed for the benefit of the people of New South Wales and in particular to provide for:

- (a) a proper assessment of Crown land,
- (b) the management of Crown land having regard to the principles of Crown land management contained in this Act,
- (c) the proper development and conservation of Crown land having regard to those principles,
- (d) the regulation of the conditions under which Crown land is permitted to be occupied, used, sold, leased, licensed or otherwise dealt with,
- (e) the reservation or dedication of Crown land for public purposes and the management and use of the reserved or dedicated land, and
- (f) the collection, recording and dissemination of information in relation to Crown land.

Section 11 Crown Land Management Principles

The principles are those referred to in (b) and (c) above:

- (a) that environmental protection principles be observed in relation to the management and administration of Crown land,
- (b) that the natural resources of Crown land (including water, soil, flora, fauna and scenic quality) be conserved wherever possible,
- (c) that public use and enjoyment of appropriate Crown land be encouraged,
- (d) that, where appropriate, multiple use of Crown land be encouraged,
- (e) that, where appropriate, Crown land should be used and managed in such a way that both the land and its resources are sustained in perpetuity, and
- (f) that Crown land be occupied, used, sold, leased, licensed or otherwise dealt with in the best interests of the State consistent with the above principles.

Shoalhaven City Council was appointment trust manager for the reserve under the Crown Lands Consolidation Act 1913 with notification appearing in the NSW Government Gazette on 16 January 1948.

The following notice appeared in NSW Government Gazette 27 May 1994:

“Pursuant to Clause 4(3) of Schedule 8 of the Crown Lands Act 1989, the corporate names in Column C is assigned to the reserves trust constituted for the reserve specified opposite thereto in Columns A and B.

COLUMNS

A and B Number	COLUMN C	COLUMN D
<i>Location</i>	Corporate Name	Trust Manager
64558	Huskisson (R.64558) Reserve	Shoalhaven City Council
Huskisson	Trust	
File No.: NA82 R 80		

Section 112 Preparation of draft plan of management

- (1) The Minister may cause a draft plan of management to be prepared for a reserve.
- (2) A reserve trust may with the Minister's consent, and if the Minister so directs shall, prepare a draft plan of management for the reserve.
- (3) If the Minister directs a reserve trust to prepare a draft plan of management, the reserve trust shall:
 - (a) prepare it within the time directed by the Minister, and
 - (b) forward a copy of it to the Minister.
- (4) A draft plan of management prepared by a reserve trust shall include provision for such matters as the Minister requires.

Section 113 Referral of draft plans

- (1) If a draft plan of management for a reserve is prepared, the Minister:
 - (a) shall refer a copy of it to the reserve trust for consideration (unless it was prepared by the reserve trust),
 - (b) may refer a copy of it to any other person for consideration, and
 - (c) shall place a copy of it on public display for not less than 28 days or shall direct the reserve trust to place a copy of it on public display for not less than 28 days.
- (2) Any person may make representations concerning the draft plan to the Minister within the time allowed by the Minister.
- (3) The Minister shall consider any such representations before adopting the draft plan.

Section 114 Adoption of plan

- (1) The Minister may adopt a plan of management for a reserve without alteration or with such alterations as the Minister thinks fit.
- (2) If a plan of management is adopted:
 - (a) the reserve trust shall carry out and give effect to it, and
 - (b) no operations may be undertaken on or in relation to the reserve unless they are in accordance with the plan.

7.1.3 *Crown Lands Regulation 2000*

Clause 35 Notification and public comment on draft plans of management

- (1) This clause applies to a plan of management under Division 6 of Part 5 of the Act that is required (before its adoption by the Minister) to be placed on public display.
- (2) The Minister is required to cause notice of a plan of management to be published in:
 - (a) the Gazette, and
 - (b) a newspaper circulating in the locality in which the land concerned is situated or in a newspaper circulating generally in the State.
- (3) Any such notice must:
 - (a) invite representations from the public concerning the plan, and
 - (b) specify the place and time at which the plan may be inspected by the public, and
 - (c) specify the period (being not less than 28 days) within which any representations may be made and the person to whom they are to be sent.

7.1.4 Coastal Crown Lands Policy

This policy was issued in January 1991 and applies to all coastal Crown lands within one kilometre landward and three nautical miles seaward from low water mark. The objectives of the policy are to -

- Conserve and maintain the intrinsic environmental and cultural qualities of coastal Crown land.
- Retain all coastal Crown lands of an environmentally sensitive nature and/or required for a public purpose, in public ownership.
- Optimise public access and use of coastal Crown lands.
- Provide Crown lands, as appropriate, for recreation, tourism, residential and commercial coastal development with due regard to the nature and consequences of coastal processes.
- Encourage the rehabilitation of degraded coastal Crown lands.
- Continue to acquire significant coastal lands for future public use.

7.1.5 NSW Environmental Planning & Assessment Act 1979

The EP&A Act has the following objectives:

- to encourage the proper management, development and conservation of natural resources for the purpose of promoting the social and economic welfare of the community and a better environment
- the protection of the environment, including the protection and conservation of native animals and plants, including threatened species, populations and ecological communities and their habitats.

7.1.5.1 Environmental assessment

Environment assessment must be carried out for any proposed development or activity. Those uses of the reserve that require development consent are subject to environmental assessment under Part 4 of the EP&A Act. Environmental assessment under Part 5 of the EP&A Act must also be carried for proposed activities that do not require development consent.

7.1.5.2 Development Control Plan (DCP) No 54 - Huskisson Town Centre

This DCP provides planning guidelines to co-ordinate future development of the zoned commercial area, but it also contains provisions that relate to the foreshore open space. The plan was adopted in 1994. A recent review resulted in public exhibition of amendments to the plan in November 2002. Comments received during the exhibition period are being summarised and will be reported to Council.

The following objectives of the DCP are relevant to this plan of management:

- To maintain Huskisson's role as the "Gateway to Jervis Bay" by establishing an appropriate scale of urban development that is in keeping with the surrounding natural features
- To ensure adequate safeguards exist to maintain and promote water based activities and allow for future expansion
- To identify tourist related opportunities within the business centre and incorporate safeguards which will protect views of Currambene Creek and/or Jervis Bay

The DCP contains the following specific requirements for foreshore open space which have been taken into account in preparing this plan of management:

"Many of the public recreation reserves are capable of further utilisation. To ensure continuing public enjoyment no further alienation of such reserves should occur through such uses as car parking. A management plan shall be prepared to guide future uses containing the following principles:

- Set aside areas for active and passive uses
- Reinforce tree planting along foreshores subject to erosion
- Rationalise boundaries of existing car park and provide shade planting
- Provide for cycle path
- Incorporate view lines from town centre to Jervis Bay/Currambene Creek
- To improve public access, pedestrian linkages should be provided between such reserves, retail centre and car park."

7.1.5.3 Local Environmental Plan

Any land use proposed for an area must be consistent with the zoning that is applied to the land by Council's Local Environment Plan prepared under Part 3 of the EP&A Act. White Sands and Voyager Memorial Parks are zoned 6 (a) (Open Space – Recreation). The following clauses from Council's Local Environmental Plan set out the objectives of the zone and what types of development could be considered for the parks. This plan of management for the parks refines what types of developments Council proposes for the parks.

Zone No. 6 (a) (Open Space – Recreation "A" (Existing) Zone)

<i>Objectives of zone</i>	The objectives are to identify land where existing recreation facilities for the general use of the community are provided.
<i>Without development consent</i>	Nil.
<i>Only with development consent</i>	Agriculture; buildings for the purposes of landscaping, gardening or bush fire hazard reduction; caravan parks; community facilities; drainage; drill grounds; forestry; racecourses; roads; showgrounds; sports grounds; uses or buildings associated with those purposes which are under the care, control and management of the council; utility installations (other than gas holders or generating works).

Notwithstanding the above provisions, under section 54C of the local environmental plan, development consent is not required for:

- (a) the erection or installation of bins, bus shelters, fencing, lighting (excluding of sportsgrounds), minor shelters, park and street furniture, seats or viewing platforms (not exceeding 25m² in area); or
- (b) the erection in public parks, recreation areas and reserves of barbeques, buildings or structures for the purpose of bridges, boardwalks or staircases, picnic tables or playground equipment; or
- (c) the erection or installation of goal posts, sight screens and similar ancillary sporting structures on sporting or playing facilities (excluding grandstands, dressing sheds and the like); or
- (d) the construction of pedestrian paths and cycleways; or
- (e) the erection or installation of signs (including name, directional, interpretive and regulatory warning signs in parks, foreshores and natural areas),

by or on behalf of the Council

7.1.5.4 State Environmental Planning Policy (SEPP) No. 71 - Coastal Protection

The Policy has been made under the Environmental Planning and Assessment Act 1979 to ensure that development in the NSW coastal zone is appropriate and suitably located, to ensure that there is a consistent and strategic approach to coastal planning and management and to ensure there is a clear development assessment framework for the coastal zone. Because most of White Sands and Voyager Memorial Parks are within 100 metres of Jervis Bay and Currumbene Creek, they are defined in the SEPP as a sensitive coastal location. Therefore, development applications must be sent to the Director-General of Planning who will consider whether council or the Minister for Planning is to determine the application and whether any matters additional to those set out in the SEPP must be taken into account.

7.1.6 The Local Government Act, 1993

The purposes of this Act are as follows:

- (a) to provide the legal framework for an effective, efficient, environmentally responsible and open system of local government in New South Wales,
- (b) to regulate the relationships between the people and bodies comprising the system of local government in New South Wales,
- (c) to encourage and assist the effective participation of local communities in the affairs of local government,
- (d) to give councils:
 - the ability to provide goods, services and facilities, and to carry out activities, appropriate to the current and future needs of local communities and of the wider public
 - the responsibility for administering some regulatory systems under this Act
 - a role in the management, improvement and development of the resources of their areas,
- (e) to require councils, councillors and council employees to have regard to the principles of ecologically sustainable development in carrying out their responsibilities.

The Local Government Act 1993 includes a range of requirements on the management and use of public land.

The Local Government Act 1993 also considers acts of vandalism in public places (eg. injuring plants and animals or defacing property) and gives Councils the power to establish and enforce alcohol free zones.

7.1.7 Marine Parks Act 1997

The waters of Currumbene Creek and Jervis Bay below high water mark have been declared under this act as the Jervis Bay Marine Park. The objects of the act as follows:

- (a) to conserve marine biological diversity and marine habitats by declaring and providing for the management of a comprehensive system of marine parks,
- (b) to maintain ecological processes in marine parks,
- (c) where consistent with the preceding objects:
 - (i) to provide for ecologically sustainable use of fish (including commercial and recreational fishing) and marine vegetation in marine parks, and
 - (ii) to provide opportunities for public appreciation, understanding and enjoyment of marine parks.

A zoning plan for the Jervis Bay Marine Park came into effect on 1 October 2002 which provides for multiple use of the park. The waters adjacent to Shark Net Beach below White Sands Park are zoned Sanctuary. The waters of Currumbene Creek adjacent to Voyager Memorial Park are zoned Special Purpose. The zones are shown and described, along permissible uses below.



Huskisson Wharf Special Purpose Zone

This zone has been established for the management of boating and wharf related activities. The zone encompasses the area of Currambene Creek between the creek entrance and the Currambene Creek Mudflats Sanctuary Zone. It extends from the mean high water mark on the southern bank of Currambene Creek across to the mean high water mark on the northern bank of the creek. *Fishing and collecting activities allowed in habitat protection zones are also allowed within this zone.*

Huskisson Sanctuary Zone

This zone extends from a point at the mean high water mark near the southern entrance to Currambene Creek, north east 1.1km to a point, then due east 1km to a point, then due south 1.3km to a point, then south west 1.3km to the edge of the southern extent of the submerged reef at Tapalla Point, then north west to the mean high water mark at the sand/rock interface at the northern end of Huskisson Beach, then generally north west along the shore to the point near the southern entrance to Currambene Creek. Anchoring is only permitted within 200m of Shark Net Beach.

Activities permitted in protective zoning

Summary of activities permitted in each zone

Activity	Sanctuary	Habitat Protection	General Use
Recreational Fishing *			
Line fishing	✗	✓	✓
Trapping	✗	✓	✓
Spearfishing	✗	✓(a)	✓
Netting	✗	✓(b)	✓
Boating & Watercraft			
Recreational boating	✓	✓	✓
Personal watercraft	✗(c)	✓	✓
Scuba Diving & Snorkeling			
Recreational	✓	✓	✓
Anchoring	✗(d)	✓	✓
Collecting			
Collecting (scientific/educational)	P	P	P
Collecting for aquariums (private)*	✗	P	P
Collecting for aquariums (commercial)	✗	✗	✗
Collecting (recreational: bait, shellfish etc.)*	✗	✓(e)	✓
Competitions			
Line fishing/spearfishing	✗	P	P
Surfing/sailing	P	P	P
Aquaculture *			
Intensive aquaculture	✗	✗	✓
Low-impact aquaculture	✗	P(f)	✓
Commercial Fishing *			
Prawn trawling	✗	✗	✓
Beach hauling	✗	P(g)	✓
Garfish hauling	✗	P(h)	✓
Restricted purse seine bait netting	✗	P(i)	P
Lift netting for bait	✗	P(j)	✓
Setline/dropline	✗	✗	✓
Longlining (surface & demersal)	✗	✗	✗
Estuary mesh netting	✗	✗	✗
Scallop dredging	✗	✗	✗
Scallop collecting	✗	✓	✓
Line fishing	✗	✓	✓
Hand gathering (pipis & beachworms)	✗	✓	✓
Spanner crab netting	✗	✓	✓
Crab trapping	✗	✓	✓
Lobster trapping	✗	✓	✓
Fish trapping (maximum of 10 traps)	✗	✓	✓

7.1.8 *Rural Fires Act 1997*

Section 63(1) states:

“It is the duty of a Public Authority to take the notified steps (if any) and any other practicable steps to prevent the occurrence of bush fires on, and to minimise the spread of a bush fire on or from:

- (a) any land vested in or under its control or management, or
- (b) any highway, road, street, land or thoroughfare, the maintenance of which is charged to the authority.”

One of the objects of the Rural Fire Act is to provide “for the protection of the environment by requiring certain activities to be carried out having regard to the priorities of ecologically sustainable development described in Section 6(2) of the Protect of Environment Administration Act 1991”

7.1.9 *NSW Coastal Policy 1997*

The overriding vision of the 1997 Coastal Policy is the ecological sustainability of the NSW coast. The natural environment of the coastal zone must be protected, rehabilitated, and improved whilst providing for ecologically sustainable development and use of resources, including appropriate public access and use. Council must take the Coastal Policy into account when considering development applications in the Coastal Zone (see also State Environmental Planning Policy No. 71 - Coastal Protection)

7.1.10 *Native Vegetation Conservation Act, 1997*

The Act relates to the conservation and sustainable management of native vegetation and the clearing of land.

The Act contains provisions relating to State Protected Lands, which were formerly contained in the Soil Conservation Act. These provisions serve to protect trees and shrubs on lands that have been mapped as steeply sloping (over 18°), within 20 metres of specified watercourses (including Currambene Creek), or are environmentally sensitive.

7.1.11 *Rivers and Foreshores Improvement Act, 1948*

This Act makes provisions for the protection and improvement of protected waters (ie, watercourses as defined in the Act) and the associated beds, banks, shores and land within 40 metres of these waters. Any excavation or filling works in or within 40 metres of protected waters may require a Part 3A permit under the Act. Advice should be sought from the Department of Infrastructure, Planning and Natural Resources.

7.1.12 Shoalhaven City Council Recreation Strategy (1999)

Council adopted a Recreation Strategy in late 1999 which aims to

“Improve the quality of life in the Shoalhaven by creating a diversity of recreation opportunities whilst protecting and enhancing the natural and built environment”

The Recreation Strategy identifies a range of actions to meet this goal, based on the following:

The provision of recreation facilities, programs and services is to:

- be based upon an assessment of current and future needs
- be realistic in terms of Council's (and the community's) ability to operate and maintain them
- ensure the achievement of equity of opportunity for all individuals and groups within the city, regardless of age, ability, ethnicity or economic capacity
- avoid unnecessary duplication of opportunities
- be based upon efficiency, quality and continuous improvement principles and approaches
- be based upon meaningful community consultation
- incorporate resource sustainability practices and principles
- incorporate best practice risk management processes to reduce public risk
- include the encouragement and support of community and commercial initiatives in the provision and management of recreation opportunities

7.1.13 Shoalhaven Bicycle Strategy (1997)

The Shoalhaven Bicycle Strategy currently recommends the construction of the main “spine” bicycle routes in a range of urban areas including the Jervis Bay/St Georges Basin area. Good progress has been made toward completion of the majority of the priority projects identified in the strategy. A cycleway has been built from Vincentia to the just south of the White Sands Tourist Park at Huskisson.

7.1.14 Shoalhaven Pedestrian Access and Mobility Plan Stage 1 (2001)

The Shoalhaven Pedestrian Access and Mobility Plan is designed to improve the pedestrian environment and encourage more walking. It looked at pedestrian needs in three major urban areas including Jervis Bay/St Georges Basin. The design principles included in section 7 of the plan and the specific recommended improvements and actions from section 8 of the plan have been taken into consideration in preparing this White Sands and Voyager Memorial Parks Plan of Management, and will be further considered at the detailed design stage.

7.1.15 Food and Beverage Outlets on Crown Reserves, 2001

This policy provides guidance for assessing food and beverage outlets which may be acceptable and those which may not be acceptable on Crown reserves. In determining whether a proposal is appropriate the following criteria should be applied:

- The facility should enhance the public use of the reserve and not become the main focus of the reserve;
- The integrity of the reserve in terms of its public purpose and environmental qualities should be preserved; and
- The public's right of access to the reserve should be preserved.

7.2 Appendix 2 – Sample Temporary Licences

TEMPORARY LICENCE AGREEMENT

Issued as Attachment to and Subject to Development Consent No DA99/2329

On this **15th Day of November, Two Thousand and One**, the **Shoalhaven City Council Reserve Trust** (hereinafter referred to as "Council"), being a corporation constituted under Section 92 of the Crown Lands Act 1989 (hereinafter referred to as "the Act") and being the Trustee of the whole of the land within **Crown Reserve No R64558 for Public Recreation known as White Sands Park, Huskisson (Council Reserve No BHU593)**, hereby grants, pursuant to Section 108 of the Act, a Temporary Licence to the person(s) specified in Section 1 of Schedule 1 (hereinafter referred to as the "Licensee") to exercise the rights specified in Section 2 of Schedule 1 in respect of that part of the reserve as is described in Section 2 of Schedule 1 (hereinafter referred to as the "Licensed Area"), subject to the following terms and conditions:

1. That the Licensee pay to the Trust the Licence Fees specified in Section 3 of Schedule 1, and at the times and in the manner specified herein.
2. That the Licence shall remain in force for the period specified in Section 4 of Schedule 1.
3. That the Licensee shall not interfere with any other person authorised by the Trust to use the reserve or any part thereof.
4. That the Licensee will not use the land specified in Schedule 1, Section 2 except for the purposes authorised by this Licence.
5. That the Licensee shall comply with the special conditions specified in Section 6 of Schedule 1.
6. That any notice provided for in this Licence shall be deemed to be validly served if:
 - (a) It is personally served on the Licensee (if a natural person) or, where the Licensee is a corporation or association, on an officer of the corporation or association.
 - (b) It is sent by prepaid ordinary mail addressed to the Licensee at the address shown in Section 5 of Schedule 1.
7. That the Trust does not make or give any warranty, promise or covenant to the Licensee for quiet enjoyment of the licence area.

Seal affixed and attested on behalf of the Shoalhaven City Council Trust by:	Barry Russell City Services Manager
Dated:	Friday, 9 January 2004

Signed by the Licensee - for and on behalf of Huskisson Chamber of Commerce & Tourism :	
Dated:	Friday, 9 January 2004

SCHEDULE 1**SECTION 1: LICENSEE & ADDRESS FOR SERVICE OF NOTICES****President, Huskisson Chamber of Commerce & Tourism, PO Box 140, HUSKISSON NSW 2540****SECTION 2: AREA DETERMINED BY THE LICENCE**

Crown Reserve R64558 for Public Recreation known as White Sands Park, Huskisson - Council Reserve No BHU593.

SECTION 3: LICENSEE'S RIGHTS

The Licensee shall have the use of the area shown on enclosed Diagram from Council's GIS System - attached as Schedule 2 - for the purpose of conducting one Market Day per month on the second Sunday of each month (hereinafter called "the reserve").

SECTION 4: LICENCE PERIOD

The Licence Period shall be for 1 Market Day per month as set out below, following execution of this Licence Agreement. The Trust reserves the right to determine the Licence at any time without the prior notice to the Licensee in the event of any breach by the Licensee of any of the conditions of the Licence.

Date	Event No	Date	Event No
11 November 2001	2144	10 March 2002	2152
9 December 2001	2149	14 April 2002	2153
13 January 2002	2150	12 May 2002	2154
10 February 2002	2151	9 June 2002	2155
Event: Monthly Markets	6am to 6pm, Sundays	Contact No: 4441 6419, 4441 6606, 0412 283 979	Estimated Attendance: 3,000

SECTION 5: LICENCE FEE

Hire of White Sands Park, Huskisson	Description of Charge	Subtotal	GST	Final
	2001/2002 - Markets/Food/Wine Festivals			
Dates as listed in Schedule 1,	Reserve usage - 8 days @ \$100	800-00	80-00	\$880-00
Section 4 - Licence Period	Provision of 6 bins - 8 days x 6 bins @ \$5-00	240-00	24-00	\$132-00
This is not a Tax Invoice		Total	\$104-00	\$1,012-00

SECTION 6: SPECIAL CONDITIONS

1. This permit must be at the area being used and must be produced on demand.
2. Your organisation is liable for restoration of any damage resulting from these activities and the venue/public reserve shall be left free of rubbish at the completion of activities.
3. This permit and use of the area is subject to compliance with any direction given by any authorised officer of Council, Council Ranger or a Police Officer in the course of his duty.
4. This approval does not include the exclusive use of the remainder of the Public Reserve by you/your organisation. Minimum inconvenience shall be caused to local residents and to other persons wishing to use the Public Reserve. The rights of the general public to use and have free and unrestricted access to the Public Reserve must be respected.

5. You/your organisation must accept responsibility for any claim which arises regarding damage or accidents which may occur during your occupation of the designated area.
6. Council may have underground services, eg, electricity and water mains, located within the bounds of this reserve. Stakes, star pickets, pegs, etc, are not to be driven without first consulting with Council for location of services within the reserve (Electricity - 4429 3233 // Water - 0412 125 964). **Failure to observe this requirement may be DANGEROUS** and may result in inconvenience to your event as well as the responsibility for the cost of repairs to damage.
7. This Licence is subject to the provisions of the Crown Lands Act 1989, including Sections 108 and 109 of that Act.
8. The Licensee shall not sublet, assign or otherwise deal with the demised premises without the consent of Shoalhaven City Council.
9. No relationship of landlord and tenant is or is intended to be created between the parties hereto by virtue of this Licence or in any way whatsoever.
10. Shoalhaven City Council reserves the right to remove from or refuse entry to the reserve any person regardless of any arrangements or contract with the Licensee.
11. The Licensee shall not interfere with any other person authorised by Shoalhaven City Council to use the reserve or any part thereof.
12. Council reserves the right to cancel this permit immediately should such action be considered necessary.

*The conditions below are for action by the Licensee as necessary **PRIOR** to the event:*

13. The Licensee shall indemnify and keep indemnified Council and the Minister administering the Crown Lands Act against all actions, suits, claims, debts, obligations and other liabilities during the continuation of the Licence and further. The Licensee shall take out a public risk insurance policy with a reputable insurance office, approved by Council, **in the names of the Licensee, Shoalhaven City Council and the Minister administering the Crown Lands Act**, insuring them against such of the said matters as can be insured against to the sum of not less than Ten Million Dollars (\$10,000,000) and shall produce, at any time when required by Council or the Minister for Land & Water Conservation, the last renewal receipt for payment of such premium thereon. Proof of this Insurance Policy is to be submitted to the City Services Manager for perusal prior to commencement of activities.
14. The Licensee shall effect and maintain all other insurance as may be required by the Workers' Compensation Act or any other Act or Acts of Parliament in regard to the conduct of activities of the Licensee on the demised premises. Copy of such is to be forwarded to the Trust.
15. The Licensee shall indemnify the Minister administering the Crown Lands Act and Shoalhaven City Council in respect of any claim which may arise out of the Licensee's use and/or occupation of the area covered by this Licence.
16. If you wish to **provide or sell food to the public**, you should apply for and obtain a licence for Mobile Food Stalls & Temporary Food Premises prior to carrying on such activities. Should you have any queries in relation to the Code, please contact the Environmental Services Section on 4429 3111.
17. A prior inspection is suggested and, if **additional bins** are required in a particular location, please contact Mrs Julie Goodger of Council's Parks Unit on 4429 3371 to make arrangements. A charge of \$5-50 per bin is applicable in this regard (includes GST). **All additional bins provided to you should be placed at the road kerbside immediately after the event, ready for emptying by the garbage truck.**
18. Council also has available a **promotional recycling trailer** which may be of use, **at no charge**, and arrangements can be made with Ms Bronwyn Badgery of Council's Waste Management Unit on 4429 3129.
19. Consumption of **alcoholic liquor** in the facility and the taking of alcoholic liquor onto the premises shall be prohibited except with the written permission of Council. The written consent of Nowra or Ulladulla Police (in respect of taking alcoholic liquor onto the premises) shall also be obtained and copy provided to Council. A number of Alcohol Free Zones are in force throughout the City and you are expected to abide by the directions given on any relevant signage in these locations.
20. This approval does not include the use of **Amusement Devices (jumping castles excepted)**. If the use of Amusement Devices is contemplated, separate specific approval is required. For any queries, contact the District Building Surveyor for the area on 4429 3111.
21. **Vehicular access** to the Reserve is restricted to the time required to load and unload passengers or materials. No vehicle shall remain on the reserve except for this purpose. Vehicles are to be parked in designated parking

areas only. No vehicles are allowed access to the beach. **Vehicle and crowd control remain the responsibility of your organisation.**

22. If you wish to erect a **small marquee(s)** for your event, please provide details of same to Ray Massie, Council's Parks Coordinator on 4429 3242. No structure is to be erected on the Public Reserve without the express permission of Council.
23. Any **fire restrictions** that are in force during this period are to be adhered to. No fires are to be lit except in properly constructed fireplaces/barbecues and no trees are to be cut or lopped in any circumstances.



TEMPORARY LICENCE AGREEMENT

Issued as Attachment to and Subject to Development Consent No 2236 & DA00/2796

On this **20th day of December, Two Thousand and Two**, the **Shoalhaven City Council Reserve Trust** (hereinafter referred to as "Council"), being a corporation constituted under Section 92 of the Crown Lands Act 1989 (hereinafter referred to as "the Act") and being the Trustee of the whole of the land within **Crown Reserve R64558 for Public Recreation known as White Sands Park, Huskisson (Council Reserve No BHU593)**, hereby grants, pursuant to Section 108 of the Act, a Temporary Licence to the person(s) specified in Section 1 of Schedule 1 (hereinafter referred to as "the Licensee") to exercise the rights specified in Section 2 of Schedule 1 in respect of that part of the reserve as is described in Section 2 of Schedule 1 (hereinafter referred to as the "Licensed Area"), subject to the following terms and conditions:

1. That the Licensee pay, to the Trust, the Licence Fees specified in Section 3 of Schedule 1, and at the times and in the manner specified herein.
2. That the Licence shall remain in force for the period specified in Section 4 of Schedule 1.
3. That the Licensee shall not interfere with any other person authorised by the Trust to use the reserve or any part thereof.
4. That the Licensee will not use the land specified in Schedule 1, Section 2 except for the purposes authorised by this Licence.
5. That the Licensee shall comply with the special conditions specified in Section 6 of Schedule 1.
6. That any notice provided for in this Licence shall be deemed to be validly served if:
 - (a) It is personally served on the Licensee (if a natural person) or, where the Licensee is a corporation or association, on an officer of the corporation or association.
 - (b) It is sent by prepaid ordinary mail addressed to the Licensee at the address shown in Section 5 of Schedule 1.
7. That the Trust does not make or give any warranty, promise or covenant to the Licensee for quiet enjoyment of the licence area.

Seal affixed and attested on behalf of the Shoalhaven City Council Trust by:	Barry Russell City Services Manager
Dated:	Friday, 9 January 2004

Signed by the Licensee - for and on behalf of Better Amusement Hire/Jervis Bay Lions Club :	
Name (<i>please print</i>):	
Dated:	Friday, 9 January 2004

Would you please sign both copies of the Agreement, and return one copy to Mrs Julie Goodger of Council's Parks & Recreation Section at the above address within two weeks of the above date

SCHEDULE 1

SECTION 1: LICENSEE & ADDRESS FOR SERVICE OF NOTICES

Mr George Melonas - Better Amusement Hire and on behalf of Jervis Bay Lions Club, D600 Princes Highway, FALLS CREEK NSW 2540

SECTION 2: AREA DETERMINED BY THE LICENCE

Crown Reserve R64558 for Public Recreation known as White Sands Park, Huskisson (Council Reserve No BHU593).



SECTION 3: LICENSEE'S RIGHTS

The Licensee shall have the use of the area (hereinafter called "the reserve") shown on the enclosed Diagram from Council's GIS System - attached as Schedule 2 - for the purpose of conducting the Christmas/Summer Carnival.

SECTION 4: LICENCE PERIOD

The Licence Period shall be as set out below, following execution of this Licence Agreement. The Trust reserves the right to determine the Licence at any time without the prior notice to the Licensee in the event of any breach by the Licensee of any of the conditions of the Licence.

Event: Christmas/Summer Carnival - Event No 1345
 On: **6am, Thursday, 26 December 2002 to 6pm, Sunday, 26 January 2003**
 Contact No: 4447 8415 - Estimated Attendance: 500 each day

SECTION 5: LICENCE FEE

Hire of White Sands Park, Huskisson	Description of Charge - 2001/2002	Subtotal	GST	Final
6am, Thursday, 26 December 2002 to 6pm, Sunday, 26 January 2003	Carnivals - first day @ \$200-00 + 31 days @ \$50-00	1,750-00	175-00	\$1,925-00
Refundable Bond*	In case of cleaning/damage etc	2,500-00	Nil	\$2,500-00
This is not a Tax Invoice - a Tax Invoice will be issued upon payment, upon request		Total	\$175-00	\$4,425-00

SECTION 6: SPECIAL CONDITIONS

1. This permit must be at the area being used and must be produced on demand.
2. **Your organisation is liable for restoration of any damage resulting from these activities and the venue/public reserve shall be left free of rubbish and all wood chip material at the completion of activities.**
3. This permit and use of the area is subject to compliance with any direction given by any authorised officer of Council, Council Ranger or a Police Officer in the course of his duty.
4. This approval does not include the exclusive use of the remainder of the Public Reserve by you/your organisation. Minimum inconvenience shall be caused to local residents and to other persons wishing to use the Public Reserve. The rights of the general public to use and have free and unrestricted access to the Public Reserve must be respected.
5. You/your organisation must accept responsibility for any claim which arises regarding damage or accidents which may occur during your occupation of the designated area.
6. Council may have underground services, eg, electricity and water mains, located within the bounds of this reserve. Stakes, star pickets, pegs, etc, are not to be driven without first consulting with Council for location of services within the reserve (Electricity - 4429 3233 // Water - 0412 125 964). **Failure to observe this requirement may be DANGEROUS** and may result in inconvenience to your event as well as the responsibility for the cost of repairs to damage.
7. This Licence is subject to the provisions of the Crown Lands Act 1989, including Sections 108 and 109 of that Act.
8. The Licensee shall not sublet, assign or otherwise deal with the demised premises without the consent of Shoalhaven City Council.
9. No relationship of landlord and tenant is or is intended to be created between the parties hereto by virtue of this Licence or in any way whatsoever.
10. Shoalhaven City Council reserves the right to remove from or refuse entry to the reserve any person regardless of any arrangements or contract with the Licensee.
11. The Licensee shall not interfere with any other person authorised by Shoalhaven City Council to use the reserve or any part thereof.
12. Council reserves the right to cancel this permit immediately should such action be considered necessary.

*The conditions below are for action by the Licensee as necessary **PRIOR** to the event:*

13. The Licensee shall indemnify and keep indemnified Council and the Minister administering the Crown Lands Act against all actions, suits, claims, debts, obligations and other liabilities during the continuation of the Licence and further. The Licensee shall take out a public risk insurance policy with a reputable insurance office, approved by Council, **in the names of the Licensee, Shoalhaven City Council and the Minister administering the Crown Lands Act**, insuring them against such of the said matters as can be insured against to the sum of not less than Ten Million Dollars (\$10,000,000) and shall produce, at any time when required by Council or the Minister for Land & Water Conservation, the last renewal receipt for payment of such premium thereon. Proof of this Insurance Policy is to be submitted to the City Services Manager for perusal prior to commencement of activities.

14. The Licensee shall effect and maintain all other insurance as may be required by the Workers' Compensation Act or any other Act or Acts of Parliament in regard to the conduct of activities of the Licensee on the demised premises. Copy of such is to be forwarded to the Trust.
15. The Licensee shall indemnify the Minister administering the Crown Lands Act and Shoalhaven City Council in respect of any claim which may arise out of the Licensee's use and/or occupation of the area covered by this Licence.
16. If you wish to **provide or sell food to the public**, you should apply for and obtain a licence for Mobile Food Stalls & Temporary Food Premises prior to carrying on such activities. Should you have any queries in relation to the Code, please contact the Environmental Services Section on 4429 3111.
17. A prior inspection is suggested and, if **additional bins** are required in a particular location, please contact Mrs Julie Goodger of Council's Parks Unit on 4429 3371 to make arrangements. A charge of \$5-50 per bin is applicable in this regard (includes GST). All additional bins provided to you should be placed at the roadside immediately after the event, ready for emptying by the garbage truck.
18. Council also has available a **promotional recycling trailer** which may be of use, at no charge, and arrangements can be made with Ms Bronwyn Badgery of Council's Waste Management Unit on 4429 3129.
19. Consumption of alcoholic liquor in the facility and the taking of alcoholic liquor onto the premises is permitted, provided you have obtained written permission for your event from Shoalhaven City Council (in the form of this Confirmation of Booking on Council's letterhead). It is **your responsibility** to show this Confirmation of Booking to the Nowra or Ulladulla Police. Any liquor licence or other documentation provided to you by the Police should be retained, must be at the area being used and must be produced on demand. A number of **Alcohol Free Zones** are in force throughout the City and you are expected to abide by the directions given on any relevant signage in these locations.
20. This approval does not include the use of **Amusement Devices (jumping castles excepted)**. If the use of Amusement Devices is contemplated, separate specific approval is required. For any queries, contact the District Building Surveyor for the area on 4429 3111.
21. **Vehicular access** to the Reserve is restricted to the time required to load and unload passengers or materials. No vehicle shall remain on the reserve except for this purpose. Vehicles are to be parked in designated parking areas only. No vehicles are allowed access to the beach. **Vehicle and crowd control remain the responsibility of your organisation.**
22. If you wish to erect a **small marquee(s)** for your event, please provide details of same to Ray Massie, Council's Parks Coordinator on 4429 3242. No structure is to be erected on the Public Reserve without the express permission of Council.
23. **KEYS** for this venue are to be obtained from the Basin District Works Office (4429 3400) between 9am and 4pm on the last weekday prior to your event. This is a key to a **valuable community asset** - if issued to you, it is your responsibility to ensure that it is returned promptly to the Basin District Works Office, Erina Road, Woollamia. **Fees will apply** if this key is lost or not returned for any reason.
24. Any **fire restrictions** that are in force during this period are to be adhered to. No fires are to be lit except in properly constructed fireplaces/barbecues and no trees are to be cut or lopped in any circumstances.



7.3 Appendix 3 – Community Input

7.3.1 Community Consultation

Preliminary discussions were held with key stakeholders in December 2002.

A small **Working Group** of key stakeholders was established to provide detailed input into the planning process. The membership of the working group included the following people, along with a number of Councillors and Council staff:

Name	Stakeholder Group
Grahame Byron	Jervis Bay Marine Park
Karen Fowler	Dept of Land & Water Conservation
Jennie Kerr	Resident
Leslie Lockwood	Who Is Saving Huskisson?
Bob Benhiam	Resident
Kevin Hill	Jervis Bay Coastal Patrol
Abe Mehmet	Huskisson Chamber of Commerce and Tourism Inc
Shirley Rundell	Huskisson RSL Club
Adrian Robertson	Jervis Bay Tourism Committee Inc

In December 2002 a **newsletter and survey** form (see following pages) were made available on Council's internet site and were delivered:

- by letterbox drop to houses at Huskisson and Woollamia;
- by hand to most businesses in the main street of Huskisson;
- by post to nonresident ratepayers (ie, owners of property in Huskisson and Woollamia whose postal address was somewhere other than those localities);
- by post to local community organisations;
- piles were left at White Sands Carnival, several motels in Huskisson, Huskisson RSL, the Lady Denman Museum, Huskisson Trading Post/Information Centre, White Sands and Huskisson Tourist Parks, the Bay and Basin Liesure Centre, various commercial outlets in Vincentia (hardware store, service station, real estate agents, take-away food outlet);
- to all Councillors;
- to all Divisional Managers at SCC;
- to State and Federal members of parliament;
- to State government agencies.

Results of the survey are summarised on the following pages. Two hundred and twenty responses were received in time for analysis, from the following places:

- 106 Local (Huskisson, Woollamia, Falls Creek, Vincentia)
- 30 Other Shoalhaven
- 64 Elsewhere
- 20 Not disclosed

A **community workshop** was held in February 2003 to provide some detailed community input in relation to the following specific issues in management of the parks:

Topic 1 Basis for Management	Topic 4 Specific Uses - Skate Park
Topic 2 Landscape Concepts for Voyager Memorial Park	Topic 5 Specific Uses – The Carnival
Topic 3 Landscape Concepts for White Sands Park	Topic 6 Specific Uses – The Markets

A **draft plan of management was exhibited** for public comment, according to the provisions of the Crown Lands Act 1989, from 2nd May to 3rd June 2003. The exhibition was advertised in local newspapers and the NSW Government Gazette. Key stakeholders were sent a copy of the draft and other stakeholders were notified in writing. The draft document was available for viewing at Council libraries, on Council's internet site, at the Nowra Office of the Department of Lands, and various local Huskisson organizations were requested to make it available.

Submissions were received from:

- the Department of Lands conveying comments from the Department of Infrastructure, Planning and Natural Resources (DIPNR),
- the Marine Parks Authority,
- the Coastal Council of NSW
- Council's Planning Services Division,
- two from community organizations and
- three from individual members of the public.

The submissions were reviewed in consultation with the Department of Lands. While submissions on the draft plan raised a number of issues of design detail, most supported the overall development concept. Support was expressed for many of the proposals for future park management and development that are put forward in the draft plan. Some matters raised in submissions can be dealt with at the detailed planning stage of park redevelopment, some were not considered appropriate for inclusion and some were accommodated by amendment of the draft plan.

7.3.2 *Community Values*

Adequate consideration of community values is essential when developing a Plan of Management. Community values are the attributes which make something (eg. Parks) important to the community as a whole. Values tend to change little over time and to be broad in nature.

The values used to develop the Basis for Management of White Sands and Voyager Memorial Parks came from two main sources:

- those specific to these parks identified in the community survey for the parks carried out in January 2003 (see survey questions and results on following pages)
- those more broad values for parks in the Shoalhaven that were identified in 1996, when Council undertook a Recreation Study to identify community values, needs, expectations and levels of satisfaction with respect to recreation facilities and services in the Shoalhaven.

Recreation Study

The results of the Recreation Study formed the basis of the Shoalhaven Recreation Strategy (1999). The community values for Parks reflected in the Recreation Strategy that have been used as a basis for management in this plan are set out below.

Social Values

For hundreds of years, parks have been incorporated in the design of residential and urban settlements. The planned inclusion of parks in urban design over this time demonstrates how integral parks are to the quality of life which is experienced by the community they serve.

Parks provide a sense of spatial relief in built up environments, they provide opportunities for socialisation (for all age groups) and contribute to the local identity of an area. For example, Nowra is well known for its “water feature parks”.

Recreational Values

Recreation is becoming an increasingly important value for individuals and the wider community as people are realising the benefits of recreation in achieving quality of life. One of the most important functions of parks is to provide recreation opportunities to the community.

The recreational value of parks is enhanced when a broad range of high quality opportunities are provided, which are capable of meeting the needs of the majority of the population. These opportunities include physical activity, relaxation, solitude and socialisation depending on the individual nature of the park, and the needs of the individual.

Health Values

Parks contribute to the health and well being of the community. The provision of open space and expanses of vegetation improve air and water quality and provide a visual relief from developed environments.

Particularly in areas where there is high housing density and small allotment sizes, parks provide an opportunity to enjoy the outdoors in a safe and stimulating environment. The presence of play equipment, walking trails and the like also allow for the community to participate in locally based, no-cost physical activity.

Environmental Values

Parks make up a significant proportion of the Shoalhaven's reserve network and as such, are valued highly by the community for the open space they offer and for the functions this space performs. As previously mentioned, the presence of parks and the associated vegetation allows for improvements to air and water quality. Parks also provide habitat for native wildlife and allow for the protection of biodiversity. When parks are developed within a connective open space system, they can also act as wildlife corridors which are essential to maintain the genetic biodiversity of native flora and fauna.

The preservation and enhancement of these areas is of paramount importance in maintaining the lifestyle enjoyed in the Shoalhaven.

Economic Values

The economy of the Shoalhaven is particularly dependent on tourism. Tourism NSW states that the Shoalhaven is the second most popular tourist destination in the state (after Sydney). In 1999, it was estimated that the direct expenditure of tourists in the Shoalhaven was \$250 million. Much of this visitation and expenditure is based on the natural environmental beauty of the Shoalhaven and the diverse range of recreational opportunities this environment provides.

Due to their location and the diverse range of recreational opportunities available, parks are extremely popular with visitors to the Shoalhaven. The economic value of well appointed and maintained parks is integral to the overall economy of the area.

Community Newsletter December 2002

File 27590

What Does The Future Hold For White Sands and Voyager Parks?



Shoalhaven City Council is preparing a Plan of Management for White Sands Park and Voyager Park at Huskisson and is asking for input from everyone that has an interest. The plan will aim to help realise Huskisson's claim as the "Gateway to Jervis Bay" and will describe ways that the parks can be used, conserved, developed, and managed into the future. A landscape master plan will be included to complement the quality streetscaping that has been done in Huskisson.

White Sands Park extends along the foreshore of Jervis Bay north from Bowen Street while Voyager Park is next to Currumbene Creek (see map above). The foreshore land to the south of Bowen Street, including the White Sands Tourist Park and Huskisson Beach

Resort, is a separate reserve and will not be covered by this plan. A separate Plan of Management will be prepared for that reserve.

Importance of the parks

White Sands and Voyager Parks are used by many people, both residents and visitors, with flow-on social and commercial benefits to the local community. The parks are significant for active and passive recreation and the surrounding attractions of Jervis Bay and the Huskisson shopping centre add to their importance. However, visitors to the parks will know that, in their current condition, they show signs of wear and tear. As part of the planning process, works will be devised to prevent further degradation of the parks.



What We Want To Achieve In Preparing The Plan

Development of White Sands and Voyager Parks to a standard appropriate for the gateway to Jervis Bay and to a form that can support the heavy use that the parks get will require careful planning. To achieve this, we must

- Identify the significant values of the parks, ie, what's important about the place.
- Establish broad management objectives for the parks to protect and enhance the identified values. These objectives describe where we want to end up and will provide the grounds for making further decisions.
- Identify issues or problems that need to be considered in relation to these values.
- Determine appropriate management strategies that will ensure the maintenance of conservation, recreation, aesthetic and other values.
- Develop a comprehensive action plan, including a landscape master plan to show how each strategy will be put into practice.

Crown Land Management Principles

Although they have different names, White Sands and Voyager Parks together make up a single Crown Reserve for which Council is entrusted with management responsibility. The Crown Lands Act requires that the following principles be taken into account when managing the land and so they will guide the preparation of the plan:

- (a) that environmental protection principles be observed in relation to the management and administration of Crown land,
- (b) that the natural resources of Crown land (including water, soil, flora, fauna and scenic quality) be conserved wherever possible,
- (c) that public use and enjoyment of appropriate Crown land be encouraged,
- (d) that, where appropriate, multiple use of Crown land be encouraged,
- (e) that, where appropriate, Crown land should be used and managed in such a way that both the land and its resources are sustained in perpetuity, and
- (f) that Crown land be occupied, used, sold, leased, licensed or otherwise dealt with in the best interests of the State consistent with the above principles.

Community input

Council will be seeking a lot of input from the community during the preparation of the plan, much more than is formally required by the Crown Lands Act. You can contribute now by completing and returning the attached survey by 14th of January 2003. The preliminary information collected from this survey form and from other sources will be collated and analysed, and on the 10th of February 2003 a public workshop will be well-advertised, providing everyone that is interested with an opportunity to discuss the proposed content of the plan. It is expected that a draft plan of management can then be prepared and made available for you to comment on before the middle of 2003.

Council will also be forming a small working group to further the project. If you are interested in being on the working group please call the Parks and Recreation section of Council on 4429 3380 immediately.

For more information on this project please contact –

Peter Dalmazzo

Parks and Recreation Section

Shoalhaven City Council

PO Box 42 Nowra 2541

Phone: 02 4429 3380

Fax: 02 4429 3175

Email: dalmazzo@shoalhaven.nsw.gov.au

White Sands and Voyager Parks Community Survey



Please help Council to plan for the future of White Sands and Voyager Parks by filling out this survey and returning it by January 14 2003. You can fold it and mail it without a stamp or fax it to 4429 3175.

Privacy Notification

The information requested on this form is being collected by Shoalhaven City Council and will be used by Council officials to assist in the preparation of a plan of management for White Sands and Voyager Parks. The provision of this information is voluntary and you may apply to Council for access to or amendment of the information at any time.

Optional:

Please provide your details so we can contact you to get more information if needed:

Name:

Address:

.....

Telephone:

E-mail:

1. What's important to you about White Sands and Voyager Parks?

2. How Do You Use White Sands and Voyager Parks?

Activity	Yes or No?	Favoured location?	How many times in 2002?
Walking			
Jogging			
Cycling			
Walking the dog			
Swimming in Jervis Bay			
Swimming in pool			
Fishing from the shore			
Picnicking/BBQ			
Playing games (please specify)			
Relaxing (please specify how)			
Appreciating view/natural environment			
Socialising (please specify how)			
Accessing commercial tours			
Commercial activity (please specify)			
Other (please specify)			

3. What uses do you think are appropriate for White Sands and Voyager Parks?

4. What uses do you think are not appropriate for White Sands and Voyager Parks?

5. What problems are there in White Sands and Voyager Parks that you think should be addressed in the plan of management?

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6. How would you like White Sands and Voyager Parks to look in the future?

7. What facilities do you think there should be in White Sands and Voyager Parks?

8. Do you have any information on the history of development of the parks (eg, reclamation, pool construction, or on the nature (vegetation, birds, etc) of the parks?

.....
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Delivery Address:
PO Box 42
NOWRA NSW 2541

No stamp required
if posted in Australia



White Sands/Voyager Parks Plan - File 27590
Shoalhaven City Council
Reply Paid 42
NOWRA NSW 2541

Results of Community Survey– Total responses 220

Question 1

<i>Importance of the parks (values)</i>	<i>No of people that mentioned it</i>	<i>% that mentioned it</i>
view/ through to unique pristine Jervis Bay (from park)/beautiful views/open unobstructed views/natural outlook enables enjoyment and appreciation of JB's natural beauty/ views with different orientations	43	19.5%
open space/ green space/ outdoor space/ can walk, run around	35	15.9%
naturalness/ tall trees/ close to nature/ natural beauty/ natural environment/ environmental atmosphere/ flora and fauna/ local trees/ dolphins/ birds	23	10.5%
natural interface/buffer from Jervis Bay to CBD and houses/ natural complement to main street/barrier to seaward development	6	2.7%
only two parks in town, limited foreshore recreational parkland in district (without van parks)	4	1.8%
there is no development	4	1.8%
public use/public spaces/freedom of access/cheap, free/no no-go zones	31	14.1%
limited commercial activity/ not used for profit	5	2.3%
facilities for the community/centre for community to come together/ place to meet friends	5	2.3%
enjoyment by children/enjoyment by all ages/ family area	26	11.8%
children's playground	7	3.2%
focal point of town/important tourist attraction/impress visitors at first sight/needs to present image of appreciation for locals and visitors/ gateway to picture perfect Jervis Bay 194	23	10.5%
carnival	21	9.5%
access, proximity to pristine waterways/magnificent shores of Jervis Bay/ beautiful beaches/crystal clear water	18	8.2%

<i>Importance of the parks (values)</i>	<i>No of people that mentioned it</i>	<i>% that mentioned it</i>
Question 1 continued		
unique, lovely location/ what a spot/ best location in Huskisson/ good aspect/ enjoy vistas of surroundings/ beautiful surroundings/ pleasant/ lovely/ picturesque/ beautiful park	17	7.7%
opportunity for passive recreation/leisure/relaxing/quiet reflection/peaceful	9	4.1%
sports, recreation, place to walk, exercise, swim, cycle	9	4.1%
pool	6	2.7%
safe	8	3.6%
clean, tidy	7	3.2%
sentimental/spent a lot of time there/been using it for very long time	7	3.2%
memorial park (Voyager)/RSL congregation point	6	2.7%
entertainment/activities	4	1.8%
quick access to commercial area	3	1.4%
watching boats come and go/ wharf activity	3	1.4%
part of heritage of Huskisson/ historical value	3	1.4%
markets	3	1.4%
variety of things to do in one place (eg dad fishes, kids play, boats coming and going)	2	0.9%
essential for well-being of inhabitants	1	0.5%
view through to Jervis Bay (from residence)	1	0.5%
part of holiday environment	1	0.5%
place to picnic, eat icecreams	1	0.5%
parks provide alternative to beach	1	0.5%
sheltered beach	1	0.5%
walk from tourist park to town	1	0.5%
atmosphere	1	0.5%
fishing into creek	1	0.5%
gym equipment	1	0.5%
closeness to home	1	0.5%

Question 2

<i>Activity</i>	<i>No of people that mentioned it</i>	<i>% that mentioned it</i>
Walking	188	85%
Appreciating view/natural environment	176	80%
Swimming in Jervis Bay	161	73%
Relaxing	133	60%
Swimming in pool	128	58%
Picnicking/BBQ	123	56%
Socialising	106	48%
Cycling	87	40%
Fishing from the shore	78	35%
Walking the dog	64	29%
Playing games	57	26%
Accessing commercial tours	43	20%
Commercial activity	42	19%
Other	40	18%
Jogging	32	15%

Question 3

<i>Appropriate Use</i>	<i>No of people that mentioned it</i>	<i>% that mentioned it</i>
public use enjoyment/ enjoyment by locals and visitors/ community use	36	16.4%
recreation/ leisure	20	9.1%
passive recreation	14	6.4%
active recreation (not vigorous team sports)	1	0.5%
active recreation casual soccer volleyball cricket badminton	3	1.4%
picnicking/ BBQs/ eating	76	34.5%
walking	40	18.2%
use of children's playground equipment	33	15.0%
family activities/ social gatherings	32	14.5%
enjoying scenery/ views/ sightseeing	28	12.7%
swimming	27	12.3%
resting/ relaxing/ quiet contemplation	24	10.9%
cycling	19	8.6%
fishing	11	5.0%
walking dog	8	3.6%
games/ playing	7	3.2%
jogging/ running	7	3.2%
appreciating environment	5	2.3%
socialising	5	2.3%
skating/ skatepark	4	1.8%
photography/ art	2	0.9%
occasional concert/ carols/parade/ festival/ community activities/ exhibitions/ entertainment/ fireworks New Years Eve	32	14.5%
wedding services (not reception)	1	0.5%
war memorial/ remembrance of fallen servicemen	13	5.9%
coastal patrol	1	0.5%
car parking	1	0.5%
limited commercial activity	2	0.9%
carnival/fair/amusements	59	26.8%
markets	43	19.5%
cycle hire	1	0.5%
camping cabins	1	0.5%
current uses	17	7.7%
numerous/ multipurpose/ mixed	9	4.1%

Question 4

<i>Inappropriate Use</i>	<i>No of people that mentioned it</i>	<i>% that mentioned it</i>
no uses are inappropriate	7	3.2%
new ones/ leave as existing	3	1.4%
those that close/restrict public access	11	5.0%
obstruction of views	9	4.1%
noise/ loud/ rock music	7	3.2%
destructive/ those causing excessive wear and tear/ compaction	4	1.8%
those that disturb relaxation	2	0.9%
large private functions	2	0.9%
too much concrete, brick, tar	2	0.9%
those that affect environment/ natural beauty	2	0.9%
tree removal	1	0.5%
gimmicks for minority groups	1	0.5%
overcrowding in Voyager	1	0.5%
dogs	9	4.1%
off leash dog area	2	0.9%
active recreation/ team sports/ touch football/ cricket	9	4.1%
skateboarding/ rollerskating	9	4.1%
skatepark	3	1.4%
skatepark in White Sands	1	0.5%
cycling/ bikes	4	1.8%
jetskis/ boats close to shore	3	1.4%
unattractive ineffective unenjoyable plastic play ground	1	0.5%
fishing	1	0.5%
games	1	0.5%
camping	1	0.5%
pistol shooting	1	0.5%
Drag racing	1	0.5%
BBQs in Voyager	1	0.5%
vehicle access/ cars on grass	7	3.2%
carpark/ carparking	3	1.4%
commercial	31	14.1%
development/ commercial and or residential buildings/ high rise/ permanent bldgs	42	19.1%
carnival/fair	31	14.1%
markets	27	12.3%
market in Voyager	1	0.5%

<i>Inappropriate Use</i>	<i>No of people that mentioned it</i>	<i>% that mentioned it</i>
kiosk	5	2.3%
marina	2	0.9%
commercial in Voyager	1	0.5%
Tekin II access point	2	0.9%
ticket sales for cruises	1	0.5%
drug dealing/ use/ drug injection room	3	1.4%
prostitution	1	0.5%
alcohol/ nightly gathering of louts/ drunken parties/ flow over drinking	11	5.0%
unsafe - broken glass, needles	1	0.5%

Question 6

<i>How park should look</i>	<i>No of people that mentioned it</i>	<i>% that mentioned it</i>
grassed/ grass areas/ grassy/ lawns	60	27.3%
less barren/ fewer dust patches	4	1.8%
shade trees/ keep trees/ shady	29	13.2%
shade trees in Voyager native	3	1.4%
green!/ greener	28	12.7%
natural/ environment protected/ as natural as possible/ bushland/ bush park/ not overdeveloped like Greenfields/ not too developed/ don't crowd too much in/ casual, not formal/ natural with no formal gardens (like Greenpatch)/ more trees, less open space, less flat areas	26	11.8%
soft landscaped/ shrubs/ leafy and inviting/ mass plantings of natives with paths throughout/ botanical gardens look with paved walkways	24	10.9%
open space/ parkland	20	9.1%
local native plants/ flowering plants for birds/ no palms	18	8.2%
gardens	15	6.8%
landscaped/ well landscaped	13	5.9%
flowers/ colour	4	1.8%
flowers & shrubs not too many	2	0.9%
not tizzied up with petunias	1	0.5%
less mulch around tree bases	2	0.9%
beautified/ beautiful/ very pleasant/ nice/ really nice/ inviting/ attractive/ picturesque	14	6.4%
well maintained/ better maintained/ cared for	12	5.5%
neat, tidy	7	3.2%
family friendly/ people friendly/ user friendly	6	2.7%
Park to be proud of/ showplace	5	2.3%
better/ much better	4	1.8%
functional not just a showpiece	3	1.4%
made to reflect/ complement beauty of area	2	0.9%
maintained to highest standard, manicured	1	0.5%
comfortable	1	0.5%
as is/ same but upgraded	26	11.8%
Voyager as is	3	1.4%

<i>How park should look</i>	<i>No of people that mentioned it</i>	<i>% that mentioned it</i>
views preserved/ toilets that don't block views/ no buildings to block/ detract from views/ trees to frame view	12	5.5%
clean/no syringes/ litter free	10	4.5%
safe/ secure	3	1.4%
themes- village heritage look, Koori, timbercutters, boatbuilders, cargo traders, fishing, Navy, dolphins/whales/penguins	5	2.3%
blue and white ocean theme/ seaside theme/ complement seascape	3	1.4%
toilets/ buildings/ structures to blend with natural environment	3	1.4%
art and creativity in landscaping	2	0.9%
carry boardwalk theme from main street into parks	1	0.5%
left as park not spoilt like town	1	0.5%
like Harry Sawkins Park	1	0.5%
like bit near roundabout	1	0.5%
like Burrill Lake Lions Park	1	0.5%
fountain feature with lights	1	0.5%
stone entry arch to both parks with names	1	0.5%
whale jaw bone arches	1	0.5%
dry stone walls	1	0.5%
lots of variety	1	0.5%
levelled	1	0.5%
White Sands family & tourist orientated	1	0.5%
Voyager children oriented park, White Sands more for BBQs	1	0.5%
gardens Voyager terraced, rockeries, bushes etc around pool	1	0.5%
Voyager - a pristine, clean, colourful park that showcases the entrance to Jervis Bay	1	0.5%
Voyager left more natural not overdeveloped	1	0.5%
Voyager as memorial park	1	0.5%
like a tourist destination - boat hire, sport activities	1	0.5%

Question 7

<i>Facilities</i>	<i>No of people that mentioned it</i>	<i>% that mentioned it</i>
toilets/better/modern/more/clean	110	50.0%
better toilets White Sands	3	1.4%
toilets with wheelchair access	2	0.9%
better toilets Voyager	1	0.5%
picnic tables/facilities/sheltered	56	25.5%
BBQs	53	24.1%
BBQs at White Sands	3	1.4%
BBQs near Sharknet Beach	3	1.4%
BBQs coin operated	2	0.9%
BBQs Voyager	2	0.9%
taps/bubblers/drinking water	12	5.5%
hot water sinks	1	0.5%
seating more/better	56	25.5%
seating facing bay/overlooking water/for viewing/along shoreline	13	5.9%
seating in shade	4	1.8%
seating near play equipment/kids pool	2	0.9%
seating in groups around table	1	0.5%
rest areas	1	0.5%
pathways/formalise existing walkways/ concrete walkways/ stamped cement/ brick/ attractive	46	20.9%
cycleway/ bicycle track	11	5.0%
footpath on shoreline	2	0.9%
cycleway/ walkway below cliff	2	0.9%
paving	2	0.9%
access for disabled	2	0.9%
road for market/carnival vehicles	1	0.5%
foot bridge over Currumbene Creek	1	0.5%
promenade	1	0.5%
shade sails/ pergola/ gazebo/ shelter shed/ pavillion	31	14.1%
shade areas	15	6.8%
wind protection	4	1.8%
shade trees	3	1.4%
shade trees in Voyager	2	0.9%

<i>Facilities</i>	<i>No of people that mentioned it</i>	<i>% that mentioned it</i>
shade areas Voyager	1	0.5%
shade trees in landscaped section White Sands end Owen St	1	0.5%
children's play equipment	38	17.3%
children's play equipment Voyager	5	2.3%
children's play equipment both parks	4	1.8%
children's play equipment fenced	1	0.5%
children's play equipment White Sands, shaded	1	0.5%
pool - 50m lap/upgrade/retain	19	8.6%
easy access to beach	6	2.7%
reinstate shark net (or use flow-through boulders)	5	2.3%
pool - shallow kids	2	0.9%
water slide at pool	1	0.5%
lighting more/better	15	6.8%
lighting more White Sands	1	0.5%
lighting flood Sharknet Beach	1	0.5%
lighting on foreshore	1	0.5%
telephone	1	0.5%
rubbish bins	8	3.6%
rubbish bins with lids emptied regularly	2	0.9%
recycling bins	2	0.9%
rubbish bins where you don't have to touch lids	1	0.5%
bin for dog poo	1	0.5%
better change rooms/showers	10	4.5%
showers after beach	3	1.4%
viewing platforms	7	3.2%
viewing area with binoculars/ telescope	3	1.4%
view platforms White Sands	1	0.5%

<i>Facilities</i>	<i>No of people that mentioned it</i>	<i>% that mentioned it</i>
historical info/ photos (Aboriginal, boat bldg, etc)	6	2.7%
noticeboard about attractions in area/ map /story board to explain Voyager	5	2.3%
ticket office, tourist info, kiosk near wharf/ café	2	0.9%
kiosk/souvenir shop	2	0.9%
wildlife and marine park info	2	0.9%
tourist information centre	1	0.5%
no more facilities/adequate now/none/basic/minimal	10	4.5%
platform for entertainment (bands, children's entertainment)/ bandstand/ amphitheatre	7	3.2%
skate park	4	1.8%
compass pointing to landmarks in landscaped section White Sands end Owen St	1	0.5%
large chess board and pieces	1	0.5%
iceskating rink	1	0.5%
enclosed pet exercise area	1	0.5%
aquarium	1	0.5%
fountains	1	0.5%
feature/ fountain in centre of Voyager	1	0.5%
beakfast facilities	1	0.5%
netball/basketball hoops (casual use)	1	0.5%
volleyball/ badminton court	1	0.5%
jetty near Sharknet Beach	3	1.4%
marina	2	0.9%
bigger wharves	1	0.5%
better/paved parking Bowen St	2	0.9%
better/paved parking Hawke St	1	0.5%
disabled parking close to paths	1	0.5%