Tabourie Lake FRMSP

Floodplain Risk Management Plan

NA49913170

Prepared for
Shoalhaven City Council

May 2016

Shoalhaven City Council

Cardno
Shaping the Future

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Document Information

Prepared for	Shoalhaven City Council
Project Name	Floodplain Risk Management Plan
File Reference	NA49913170 V002 Rev1 Tabourie Lake FRM Plan.docx
Job Reference	NA49913170
Date	May 2016
Version Number	V003_Rev1
Effective Date	20 April 2016
Date Approved:	20 April 2016

Document History

Version	Effective Date	Description of Revision	Prepared by:	Reviewed by:
V001	18 August 2015	Rev1	Luke Evans	Kieran Geraghty
V002	25 November2015	Exhibition Draft	Luke Evans	Kieran Geraghty
V003	20 April 2016	Final	Luke Evans	Kieran Geraghty

Executive Summary

Shoalhaven City Council have commissioned Cardno to undertake a Floodplain Risk Management Study and Plan for the Lake Tabourie Township and its surrounds.

The Tabourie Lake Broadwater is fed primarily by Lucy Kings Creek and Munno Creek. These tributaries are the primary source for the Tabourie Creek. The major tributary of Branderee Creek merges with Tabourie Creek and almost doubles the contributing catchment area from 21 to 40 km^2. Lemon Tree Creek (or Saltwater Creek) completes the major creek contributions entering upstream of the Tabourie Creek outlet to the Tasman Sea.

The Lake Tabourie Township is the only significant community in the study area. The majority of residences within the township straddle Lemon Tree Creek. The only access to this portion of the township is via Centre Road. On the northern side of Tabourie Creek at the outlet to the Tasman Sea is the Lake Tabourie Tourist Park. The only access into the Lake Tabourie Tourist Park is via Caravan Park Entrance Road. These roads are critical access routes for the village.

An assessment was undertaken on the number of properties to be affected by flooding under different frequency storm events, as well as an estimate of the appropriate economic damage for each event. The following table summarises these results.

Table i Flood Affected Properties and Damages under Existing Conditions

Flood Event	Properties with Over floor flooding *	Properties with Over ground flooding *	Flood Damage ($)
50% AEP	0	0	0
20% AEP	2	21	560,653
5% AEP	12	60	1,951,980
2% AEP	41	120	4,946,099
1% AEP	42	121	5,535,211
PMF	176	194	27,468,424
Average Annual Damage			**593,441**

* Not including caravans

The Floodplain Risk Management Study investigated what could be done to reduce or manage the effects of flooding in the catchment, and recommended a mix of strategies to manage the risks of flooding.

Under the merits-based approach advocated in the NSW State Government's Floodplain Development Manual (NSW Government, 2005), and in consultation with the community, Council and state agency stakeholders, a number of potential options for the management of flooding were identified.

These options included:

- Flood modification measures
- Property modification measures
- Emergency response measures

An extensive list of options was assessed against a range of criteria (technical, economic, environmental and social). The assessment found, of the options investigated (including flood, property and emergency measures), the top three identified by the multi-criteria analysis were:

1. P 2 Building and Development Control Plans
2. P 1 LEP Update
3. P 8 Flood Proofing Guidelines

Of the structural options assessed, the top options identified by the multi-criteria analysis were:

1. FM 2.5a Local levee and road raising combination with 1% AEP protection
2. FM 1.1 Princes Highway Levee
3. FM 2.4 Bridge & Centre Street road raising with levee construction

Property modification measures considered and recommended for the floodplain include:

- P1 Planning controls – LEP update
- P2 Building and development control plan
- P8 Flood proofing

Emergency response modifications for the floodplain include:

- EM 1 Information transfer to SES
- EM 2 Preparation of Local Flood Plans and update of DISPLAN
- EM 3 Flood Warning System
- EM 4 Public awareness and education
- EM 5 Flood warning signs at critical locations
- EM 6 Local Evacuation Centres
- EM 7a Relocate Childcare Centre
- EM 7b Emergency Response Plan of Childcare Centre

Other strategies proposed for the floodplain include:

- DC 1 Data collection following a flood event
- EMP Review Entrance Management Policy

The above listed flood, emergency and property modification measures ranked highly using a multi-criteria matrix assessment and have been selected for inclusion in the Draft Floodplain Risk Management Plan.

Those options selected for inclusion in the Draft Plan are based upon both their likely benefit and the funding available from Council and the State Government.

Based on the multi-criteria assessment of the options, the cost of implementing all the options identified in the Plan for the existing catchment would be an estimated capital cost of approximately $5,581,600 and an annual recurrent cost of approximately $17,700.

The costs to implement the recommended options are summarised in the following table for various implementation scenarios.

Table ii Capital and Ongoing Costs to Implement Recommended Options

Scenario	Capital Costs	Ongoing Costs
Implementation of all options	$5,581,600	$23,200
Implementation of high and medium options only	$703,000	$11,200
Implementation of high options only	$153,000	$11,200
Implementation of structural options only	$4,228,600	$11,000
Implementation on non-structural options only	$1,353,000	$12,200

Implementing the plan in full would provide substantial benefits to the communities within the Tabourie Lake catchment. The options recommended in the Plan would result in:

- A heightened awareness and preparedness within the community that will improve responses to flood and reduce residual flood risks.
- Development and planning controls that ensure that buildings are constructed as appropriate to their flood exposure and risk, which will ensure that buildings are able to effectively withstand flood events with minimal damage.
- The development of flood response plans for vulnerable or high risk areas so that appropriate, early responses are made to flood events.

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Glossary

Annual Exceedence Probability (AEP)	Refers to the probability or risk of a flood of a given size occurring or being exceeded in any given year. A 90% AEP flood has a high probability of occurring or being exceeded each year; it would occur quite often and would be relatively small. A 1%AEP flood has a low probability of occurrence or being exceeded each year; it would be fairly rare but it would be relatively large.
Australian Height Datum (AHD)	A common national surface level datum approximately corresponding to mean sea level.
Average Recurrence Interval (ARI)	The average or expected value of the periods between exceedances of a given rainfall total accumulated over a given duration. It is implicit in this definition that periods between exceedances are generally random
Cadastre, cadastral base	Information in map or digital form showing the extent and usage of land, including streets, lot boundaries, water courses etc.
Catchment	The area draining to a site. It always relates to a particular location and may include the catchments of tributary streams as well as the main stream.
Creek Rehabilitation	Rehabilitating the natural 'biophysical' (i.e. geomorphic and ecological) functions of the creek.
Design flood	A significant event to be considered in the design process; various works within the floodplain may have different design events. E.g. some roads may be designed to be overtopped in the 1 in 1 year or 100%AEP flood event.
Development	The erection of a building or the carrying out of work; or the use of land or of a building or work; or the subdivision of land.
Discharge	The rate of flow of water measured in terms of volume over time. It is to be distinguished from the speed or velocity of flow, which is a measure of how fast the water is moving rather than how much is moving.
Flash flooding	Flooding which is sudden and often unexpected because it is caused by sudden local heavy rainfall or rainfall in another area. Often defined as flooding which occurs within 6 hours of the rain which causes it.
Flood	Relatively high stream flow which overtops the natural or artificial banks in any part of a stream, river, estuary, lake or dam, and/or overland runoff before entering a watercourse and/or coastal inundation resulting from super elevated sea levels and/or waves overtopping coastline defences.
Flood fringe	The remaining area of flood-prone land after floodway and flood storage areas have been defined.
Flood hazard	Potential risk to life and limb caused by flooding.
Flood-prone land	Land susceptible to inundation by the probable maximum flood (PMF) event, i.e. the maximum extent of flood liable land. Floodplain Risk Management Plans encompass all flood-prone land, rather than being restricted to land subject to designated flood events.
Floodplain	Area of land which is subject to inundation by floods up to the probable maximum flood event, i.e. flood prone land.
Floodplain management measures	The full range of techniques available to floodplain managers.
Floodplain management options	The measures which might be feasible for the management of a particular area.
Flood planning area	The area of land below the flood planning level and thus subject to flood related development controls.
Flood planning levels	Flood levels selected for planning purposes, as determined in floodplain management studies and incorporated in floodplain management plans. Selection should be based on an understanding of the full range of flood behaviour and the associated flood risk. It should also take into account the social, economic and ecological consequences associated with floods of different severities. Different FPLs may be appropriate for different categories of land use and for different flood plains. The concept of FPLs supersedes the “Standard flood event” of the first edition of the Manual. As

	FPLs do not necessarily extend to the limits of flood prone land (as defined by the probable maximum flood), floodplain management plans may apply to flood prone land beyond the defined FPLs.
Flood storages	Those parts of the floodplain that are important for the temporary storage of floodwaters during the passage of a flood.
Floodway areas	Those areas of the floodplain where a significant discharge of water occurs during floods. They are often, but not always, aligned with naturally defined channels. Floodways are areas which, even if only partially blocked, would cause a significant redistribution of flood flow, or significant increase in flood levels. Floodways are often, but not necessarily, areas of deeper flow or areas where higher velocities occur. As for flood storage areas, the extent and behaviour of floodways may change with flood severity. Areas that are benign for small floods may cater for much greater and more hazardous flows during larger floods. Hence, it is necessary to investigate a range of flood sizes before adopting a design flood event to define floodway areas.
Geographical Information Systems (GIS)	A system of software and procedures designed to support the management, manipulation, analysis and display of spatially referenced data.
High hazard	Flood conditions that pose a possible danger to personal safety; evacuation by trucks difficult; able-bodied adults would have difficulty wading to safety; potential for significant structural damage to buildings.
Hydraulics	The term given to the study of water flow in a river, channel or pipe, in particular, the evaluation of flow parameters such as stage and velocity.
Hydrograph	A graph that shows how the discharge changes with time at any particular location.
Hydrology	The term given to the study of the rainfall and runoff process as it relates to the derivation of hydrographs for given floods.
Low hazard	Flood conditions such that should it be necessary, people and their possessions could be evacuated by trucks; able-bodied adults would have little difficulty wading to safety.
Mainstream flooding	Inundation of normally dry land occurring when water overflows the natural or artificial banks of the principal watercourses in a catchment. Mainstream flooding generally excludes watercourses constructed with pipes or artificial channels considered as stormwater channels.
Management plan	A document including, as appropriate, both written and diagrammatic information describing how a particular area of land is to be used and managed to achieve defined objectives. It may also include description and discussion of various issues, special features and values of the area, the specific management measures which are to apply and the means and timing by which the plan will be implemented.
Mathematical/computer models	The mathematical representation of the physical processes involved in runoff and stream flow. These models are often run on computers due to the complexity of the mathematical relationships. In this report, the models referred to are mainly involved with rainfall, runoff, pipe and overland stream flow.
Overland Flow	The term overland flow is used interchangeably in this report with “flooding”.
Peak discharge	The maximum discharge occurring during a flood event.
Probable maximum flood	The flood calculated to be the maximum that is likely to occur.
Probability	A statistical measure of the expected frequency or occurrence of flooding. For a fuller explanation see Annual Exceedance Probability.
Risk	Chance of something happening that will have an impact. It is measured in terms of consequences and likelihood. For this study, it is the likelihood of consequences arising from the interaction of floods, communities and the environment.
Runoff	The amount of rainfall that actually ends up as stream or pipe flow, also known as rainfall excess.
Stage	Equivalent to 'water level'. Both are measured with reference to a specified datum.

Stage hydrograph	A graph that shows how the water level changes with time. It must be referenced to a particular location and datum.
Stormwater flooding	Inundation by local runoff. Stormwater flooding can be caused by local runoff exceeding the capacity of an urban stormwater drainage system or by the backwater effects of mainstream flooding causing the urban stormwater drainage system to overflow.
Topography	A surface which defines the ground level of a chosen area.

* Terminology in this Glossary have been derived or adapted from the NSW Government Floodplain Development Manual, 2005, where available.

Abbreviations

AAD	Average Annual Damage
AEP	Annual Exceedance Probability
ARI	Average Recurrence Intervals
BoM	Bureau of Meteorology
DCP	Development Control Plan
FPL	Flood Planning Levels
FRMP	Floodplain Risk Management Plan
FRMS	Floodplain Risk Management Study
GIS	Geographic Information System
ha	Hectare
IFD	Intensity Frequency Duration
km	Kilometres
km^2	Square kilometres
LEP	Local Environment Plan
LGA	Local Government Area
m	Metre
m^2	Square metre
m^3	Cubic Metre
mAHD	Metres to Australian Height Datum
mm	Millimetre
m/s	Metres per second
NSW	New South Wales
OEH	Office of Environment & Heritage
PMF	Probable Maximum Flood
PMP	Probable Maximum Precipitation
SES	State Emergency Service

1 Introduction

Cardno were commissioned by Shoalhaven City Council to undertake the Floodplain Risk Management Study and Plan for the Tabourie Lake catchment.

The study has been undertaken to define the existing flooding behaviour and associated hazards of the study area, and to investigate possible mitigation options to reduce flood damage and risk. The tasks were undertaken alongside community consultation to ensure that community concerns were addressed.

This report details the flood damages assessment, and the investigations undertaken into potential flood mitigation options. The findings of this report will be incorporated into the subsequent Floodplain Risk Management Study and Plan.

1.1 Study Context

The NSW Floodplain Management process progresses through 6 steps in an iterative process:

1. Formation of a Floodplain Management Committee
2. Data Collection
3. Flood Study
4. Floodplain Risk Management Study
5. Floodplain Risk Management Plan
6. Implementation of the Overland Flow / Floodplain Risk Management Plan

This document addresses Stage 5 of the process.

1.2 Study Objectives

The overall objective of this study is to develop a Floodplain Risk Management Plan to present the proposals resulting from the Floodplain Risk Management Study. The plan describes how the land in the study area is to be used and managed to meet the defined objectives of the Floodplain Risk Management Study.

2 Existing Flood Behaviour

The following provides an overview of the existing flooding behaviour within the Tabourie Lake region. A more detailed assessment can be found in the Floodplain Risk Management Study (Cardno, 2015).

2.1 Background

Tabourie Lake is fed primarily by Lucy Kings Creek and Munno Creek. These tributaries are the primary source for Tabourie Creek. The major tributary of Branderee Creek merges with Tabourie Creek and almost doubles the contributing catchment area from 21 to 40 km2. Lemon Tree Creek (also known as Saltwater Creek) completes the major creek contributions entering upstream of the Tabourie Creek outlet to the Tasman Sea. For the purposes of this study, Tabourie Lake is considered to start upstream of the Princes Highway Bridge. Downstream of the bridge, the water course is referred to as Tabourie Creek.

The Lake Tabourie Township is the only significant community in the study area. The majority of residences within the township straddle Lemon Tree Creek. The only access to this portion of the township is via Centre Road. On the northern side of Tabourie Creek at the outlet to the Tasman Sea is the Lake Tabourie Tourist Park. The only access into the Lake Tabourie Tourist Park is via Caravan Park Entrance Road. These roads are critical access routes for the township.

Land uses within the catchment are predominately forested with some pastureland on the alluvial flats. The Lake Tabourie Township is the only large developed area in the catchment. The majority of the Township is zoned ‘Village’ with smaller areas zoned as ‘Low Density Residential’ and ‘Rural Landscape’.

Tabourie Lake study area has experienced major flooding in the past due to a number of contributing factors. At the downstream end of the catchment the entrance has the capacity to close which can lead to water levels rising through the floodplain. Also, high antecedent lake conditions coupled with large rainfall events have cause major flooding in the past. Historical flood events have occurred in 1971, 1975 and 1988. In addition, an ocean driven event, where flooding occurred due to elevated ocean levels rather than catchment flooding, occurred in 1974.

Lake Tabourie Village is low lying at approximately 2m AHD and as a result low level persistent flooding is common.

During peak holiday periods the population can swell from 600 people by a factor of five, to 3,000. The nature of the transient population can lead to a poor understanding of the risk of flooding in the township, particularly during these peak tourist periods.

2.2 Flood Behaviour

Peak flood depths modelled in the study area are shown in **Figure 2-1** and **Figure 2-2** for the 5% AEP event and the 1% AEP event respectively. A full presentation and discussion on the existing flood behaviour is provided in the Floodplain Risk Management Study Report (Cardno, 2015).

2.3 Damage Analysis

A flood damage assessment for the existing catchment conditions and several flood management options has been completed and is detailed in the Floodplain Risk Management Study.

The results from the damage analysis are shown in **Table 2.1**. Based on the analysis described above, the average annual damage for the Tabourie Lake floodplain under existing conditions is $593,441.

The results show that there is minimal property inundation in the 50% AEP event. Over floor flooding commences in the 5% AEP event, with a corresponding increase in damages compared to the 50% AEP. Damages are very similar in the 2% AEP and 1% AEP events as a consequence of the relatively small difference in peak levels between the events. The PMF results in substantially higher damages than the 1% AEP as a result of the peak flood level being 1.2m higher in the PMF compared to the 1% AEP event.

Table 2-1 Tabourie Lake Existing Damage Analysis Results

	Properties with over floor flooding	Average Over floor Flooding Depth (m)	Maximum Over floor Flooding Depth (m)	Properties with over ground flooding	Total Damages ($June 2014)
PMF					
Residential	175	1.40	2.95	193	$ 16,589,500
Commercial	1	1.53	1.53	1	$ 635,400
Caravan Park	26	1.07	2.03	165	$ 10,243,500
PMF Total	202			359	$ 27,468,400
1% AEP					
Residential	42	0.70	0.85	120	$ 3,352,200
Commercial	0	-	-	1	$ -
Caravan Park	35	0.21	0.89	89	$ 2,183,000
1% AEP Total	77			210	$ 5,535,200
2% AEP					
Residential	41	0.26	0.85	119	$ 3,349,100
Commercial	0	-	-	1	$ -
Caravan Park	31	0.19	0.85	89	$ 1,597,000
2% AEP Total	72			209	$ 4,946,100
5% AEP					
Residential	12	0.19	0.44	60	$ 1,191,000
Commercial	0	-	-	0	$ -
Caravan Park	15	0.16	0.79	7	$ 761,000
5% AEP Total	27			67	$ 1,952,000
20% AEP					
Residential	2	0.02	0.03	21	$ 214,700
Commercial	0	-	-	0	$ -
Caravan Park	6	0.1	0.68	77	$ 346,000
20% AEP	8			98	$ 560,700

3 Floodplain Risk Management Options

Flood risk can be categorised as existing, future or residual risk:

- **Existing Flood Risk** – existing buildings and developments on flood prone land. Such buildings and developments by virtue of their presence and location are exposed to an 'existing' risk of flooding
- **Future Flood Risk** – buildings and developments that may be built on flood prone land, or on land that may become flood affected in the future. Such buildings and developments would be exposed to a flood risk when they are built
- **Residual Flood Risk** – buildings and development that would be at risk if a flood were to exceed management measures already in place. Unless a floodplain management measure is designed to withstand the PMF, it will be exceeded by a sufficiently large event at some time in the future.

The alternate approaches to managing risk are outlined in **Table 3-1**.

Table 3-1 Flood Risk Management Alternatives (SCARM, 2000)

Alternative	Examples
Preventing / Avoiding risk	Appropriate development within the flood extent, setting suitable planning levels
Reducing likelihood of risk	Structural measures to reduce flooding risk such as drainage augmentation, levees, and detention
Reducing consequences of risk	Development controls to ensure structures are built to withstand flooding
Transferring risk	Via insurance – may be applicable in some areas depending on insurer
Financing risk	Natural disaster funding
Accepting risk	Accepting the risk of flooding as a consequence of having the structure where it is

A range of options were considered as part of the floodplain risk management plan. These are discussed in detail in the Floodplain Risk Management Study, and are summarised below.

3.1 Flood Modification Measures

Flood modification measures are structural options aimed at preventing, avoiding or reducing the likelihood of flood risks. The options are discussed in detail in the Floodplain Risk Management Study, and are summarised in **Table 3-2**. Additional options were also assessed, but they were found not to be suitable for the study area.

3.2 Property Modification Options

A number of property modification options were identified for consideration in the floodplain, and these are summarised in **Table 3-3**. Additional options were also assessed, but they were found to not provide benefits to the study area.

3.3 Emergency Response Modification Options

A number of emergency response modification options are suitable for consideration within the floodplain. These are summarised below in **Table 3-4**.

3.4 Other Strategies

In addition to the options discussed above, a data collection strategy is also proposed. This would involve the collection of relevant data such as survey of flood marks and records of property flooding, following a flood event. This data could then be analysed to develop further information about flooding behaviour in the catchment.

A review of the Entrance Management Policy is also proposed in light of potential changes to entrance behaviour and flood levels arising from climate change and the construction of flood mitigation works.

Table 3-2 Structural Mitigation Options

Option ID	Option	Option Outline
FM 1.1	Princes Highway Creek Side Levee	Construction of levee at 5% AEP level behind properties on Princes Highway, near the Princes Highway bridge. Requires a levee height of ~1.2m above the existing bank level.
FM 1.2	Portland Way Levee	Levee along creek side of Portland Way to the 1% AEP level. Requires a levee height of ~0.5m above the existing bank height.
FM 2.2	River and Lyra Road Raising	Raising of River Road and construction of a levee behind Lyra Road, both to the 5% AEP level. Requires a levee height of ~0.8m.
FM 2.3	Beach and Bridge Street Raising	Raising of sections of Beach and Bridge Streets and construction of a levee behind Beach and Dermal Streets, both to the 5% AEP level. Requires raising of ~0.6m.
FM 2.4	Bridge and Centre Street Raising with flood levee construction	Raising of sections of Bridge St and Centre St, and construction of a levee or flood wall behind properties on Oak Avenue and Centre Road, both to the 5% AEP level. Requires road raising of ~0.6m and a levee height of ~1.5m.
FM 2.5	Local Road Raising Combination	Combination of 2.1 + 2.2 + 2.3 + 2.4
FM 2.5a	Local Road Raising Combination to the 1% AEP level	As per option FM 2.5, but with levees constructed to the 1% AEP flood level in order to provide additional protection

Table 3-3 Property Modification Options

Option ID	Option	Option Outline
P1	LEP Update	Only minor changes required, and can be incorporated into Councils LEP revision
P2	Building and Development Controls	A number of updates are recommended to Councils building and development controls
P8	Flood Proofing	Incorporating structural and other procedures in order to reduce or eliminate the risk to life and property. This can also include temporary flood protection measures such as flood barriers.

Table 3-4 Emergency Response Modification Options

Option ID	Option	Option Outline
EM1	Information transfer to SES	Transfer of findings from the floodplain risk management study and plan to the SES
EM2	Preparation of Local Flood Plans and update of DISPLAN	Preparation of a local flood plan for Tabourie Lake and its surrounding areas, and update the Shoalhaven DISPLAN document with specific information for Tabourie Lake and its surrounding areas.
EM3	Flood warning system	Installation of a flood warning system, tied to local rainfall and water level gauges, to provide residents with advance warning of potential flood events.
EM4	Public awareness and education	Improvement of flood awareness in the community to reduce the overall flood risk
EM5	Flood warning signs at critical locations	Flood warning signs placed at public locations where high hazard flooding is experienced.
EM6	Local Evacuation Centres	Dedication of an additional Local Evacuation Centre for Tabourie Lake so that all residents are able to access an Evacuation Centre during a flood event.
EM7a	Relocation of Childcare Centre	Relocation of the Childcare Centre to a new site that is located, if possible, above the PMF flood level, and has flood free access to the property during flood events.
EM7b	Emergency Response Plan for Childcare Centre	Prepare a flood emergency response plan for the Childcare Centre as an interim measure whilst relocation is investigated.

4 Findings of the Floodplain Risk Management Study

The options identified in the Floodplain Risk Management Study were assessed using a multi-criteria matrix, which incorporated a benefit / cost analysis for the structural options which can be quantitatively assessed. The matrix is attached in **Appendix A**. The multi-criteria matrix utilises a triple bottom line approach to assess the options on their economic, environmental and social suitability.

The Plan consists of a mixture of:

- Flood modification options
- Property modification options
- Emergency modification options

Triple bottom line and economic benefit / cost ratio analysis provide direction in the selection of various options. However, the final selection of options needs to consider other factors relevant to the wider community. For the purposes of selecting a list of options for the Plan, the following criteria have been adopted:

- Overall ranking in the multi-criteria matrix
- Benefits to the wider community, as opposed to localised benefits

The flood management options recommended in the plan, and their implementation is discussed in the following chapter.

A key finding of the Floodplain Risk Management Study was that, even if all structural and property management options are implemented, a significant residual flood risk will still be present. Furthermore, this risk will increase in the future as a result of peak flood levels increasing due to sea level rise.

Peak PMF flood levels are, on average, 1.4m higher than the 1% AEP event, with a maximum difference of 2m. Consequently, properties constructed at the FPL will still experience overfloor flooding in the PMF of 1 to 1.5m.

Climate change is also expected to increase flood levels over existing properties by 0.25m and 0.3m by 2050 and 2100 respectively.

The loss of access, both within the township, and along the Princes Highway both north and south, also results in a residual flood risk for the study area, as it is unlikely that emergency responders will be able to access the community during a flood event.

Consequently, while the structural and property modification options may assist in reducing flood risk in the study area, a substantial residual risk will remain. The emergency response options are directed at assisting the community to understand this risk, and to develop community awareness and resilience in responding to flood events.

5 Implementation Program

The implementation program essentially forms the action list for this Plan.

The benefit of following this sequence is that gradual improvement of the floodplain occurs, as the funds become available for implementation of these options.

Further steps in the floodplain management process from this point forwards are:

1. Floodplain Management Committee to consider and adopt recommendations of this Plan
2. Council to consider the Floodplain Management Committee's recommendations
3. Council to adopt the Plan and submit an application for funding assistance to OEH and other agencies as appropriate
4. As funds become available from OEH, other state government agencies and / or Council's own resources, implement the measures in accordance with the established priorities.

This plan should be regarded as a dynamic instrument requiring review and modification over time. The catalysts for change could include new flood events and experiences, legislative change, alterations in the availability of funding and reviews of Council planning policies. In any event, a review every five years is warranted to ensure the ongoing relevance of the Plan.

The action list for the existing catchment is shown in **Table 5-1**.

The options selected for the plan are based on the ranking of the multi-criteria analysis.

5.1 Implementation Planning Horizons

Climate is predicted to result in increased peak flood levels for the Tabourie Lake catchment area. In particular, increased ocean levels are expected to adversely affect the township. As discussed in the Floodplain Risk Management Study, due to the expected future conditions, a planning horizon of 20 years was adopted for assessing mitigation strategies. This was done to determine if any options offered sufficient benefits to be constructed in the short term. Those options included in the Plan were found to offer benefits over this 20 year timeframe.

Any structural options implemented however will have a design life in excess of 20 years. As such, it is recommended that further investigations be undertaken as part of the option development process to determine how the option responds to future sea level rise.

5.2 Key Stakeholders

As a part of the implementation of the Plan and the detailed design phase of some of the options, liaison should be undertaken with key stakeholders. These stakeholders should include, but are not limited to:

- Private residents – in particular, those affected by proposed works
- Community groups
- Shoalhaven Water – with regard to any impacts on their assets within the catchment
- RMS – with regard to any impacts on any RMS roads in the study area
- SES – particularly with regards to the emergency management options. Generally, the SES should also be kept informed of changes to the flood behaviour resulting from any of the implemented option
- OEH – as it is likely that funding would be sourced from OEH for a number of the options, they should be consulted as a part of the design process

Table 5-1 Floodplain Risk Management Measures Recommended for Inclusion in the Tabourie Lake Risk Management Plan

ID	Description	Estimated Capital Cost	Estimated Recurring Cost	Funding Sources / Responsibility	Priority for Implementation
EM1	Information transfer to the SES	$3,000	$250	Council / SES	High
P3	Building and Development Controls	$15,000	$500	Council	High
EM6	Local Evacuation Centres	$5,000	$500	Council	High
EM5	Flood warning signs	$5,000	$200	Council	High
EM7b	Flood Emergency Response Plan for Childcare Centre	$5,000	$250	Childcare Centre	High
DC1	Data collection following a flood event	$5,000	$3,000	Council / SES	High
EM3	Flood warning system	$50,000	$1,500	Council / OEH	High
P7	Flood Proofing Guidelines	$15,000	$1,000	Council	High
EM2	Preparation of Local Flood Plans and update of DISPLAN	$30,000	$2,000	SES	High
EM4	Public awareness and education	$20,000	$2,000	Council / SES	High
EM7a	Relocation of Childcare Centre	$500,000	$0	Childcare Centre	Medium
EMP	Review Entrance Management Policy	$50,000	$0	Council / SES	Medium
FM 2.6	Princes Highway Raising	$410,300	$1,000	Council / OEH / RMS	Low
FM 2.1	Caravan Park Road Raising	$406,900	$1,000	Council / Caravan Park	Low
P6	Council Redevelopment (Childcare Centre)	$650,000	$1,000	Council	Low
FM 2.5a	Local Road Raising Combination - 1% AEP protection	$1,903,600	$5,000	Council / OEH	Low
FM 1.1	Princes Highway Creek Side Levee	$580,300	$2,000	Council / OEH	Low
FM 2.4	Bridge and Centre Street Raising and flood levee construction	$927,500	$2,000	Council / OEH	Low
Total Cost of Implementing the Plan (All options)		**$5,581,600**	**$23,200**		
Total Cost of Implementing the Plan (High options only)		**$153,000**	**$11,200**		
Total Cost of Implementing the Plan (Structural options only)		**$4,228,600**	**$11,000**		
Total Cost of Implementing the Plan (Non-structural options only)		**$1,353,000**	**$12,200**		

6 Recommendations and Conclusion

This report presents the findings of the Floodplain Risk Management Plan for Tabourie Lake. The investigations and consultations undertaken as part of the Floodplain Risk Management Study identified a number of issues for the floodplain. Based on these issues, a series of floodplain management measures were developed, and have been recommended in this Floodplain Risk Management Plan.

The assessment of management options provided in the Floodplain Risk Management Study facilitates the identification of the most beneficial options (in terms of hydraulics, economics, environmental and social issues).

This plan should be regarded as a dynamic instrument requiring review and modification over time. The catalysts for change could include new flood events and experiences, legislative change, alterations in the availability of funding and reviews of Council planning policies. In any event, a review every five years is warranted to ensure the ongoing relevance of the Plan.

7 Qualifications

This report has been prepared by Cardno for Shoalhaven City Council and as such should not be used by a third party without proper reference.

The investigation and modelling procedures adopted for this study follow industry standards and considerable care has been applied to the preparation of the results. However, model set-up and calibration depends on the quality of data available. The flow regime and the flow control structures are complicated and can only be represented by schematised model layouts.

Hence there will be a level of uncertainty in the results and this should be borne in mind in their application.

The report relies on the accuracy of the survey data and pit and pipe date provided.

Study results should not be used for purposes other than those for which they were prepared.

8 References

Cardno. (2015). *Tabourie Lake Floodplain Risk Management Study*. St Leonards: Cardno

NSW Government. (2005). *Floodplain Development Manual.* Sydney: NSW Government.

NSW Government. (2005). *Floodplain management Guideline No4, Residential Flood Damage Calculation.* Sydney: DIPNR.

Floodplain Risk Management Plan

FIGURES

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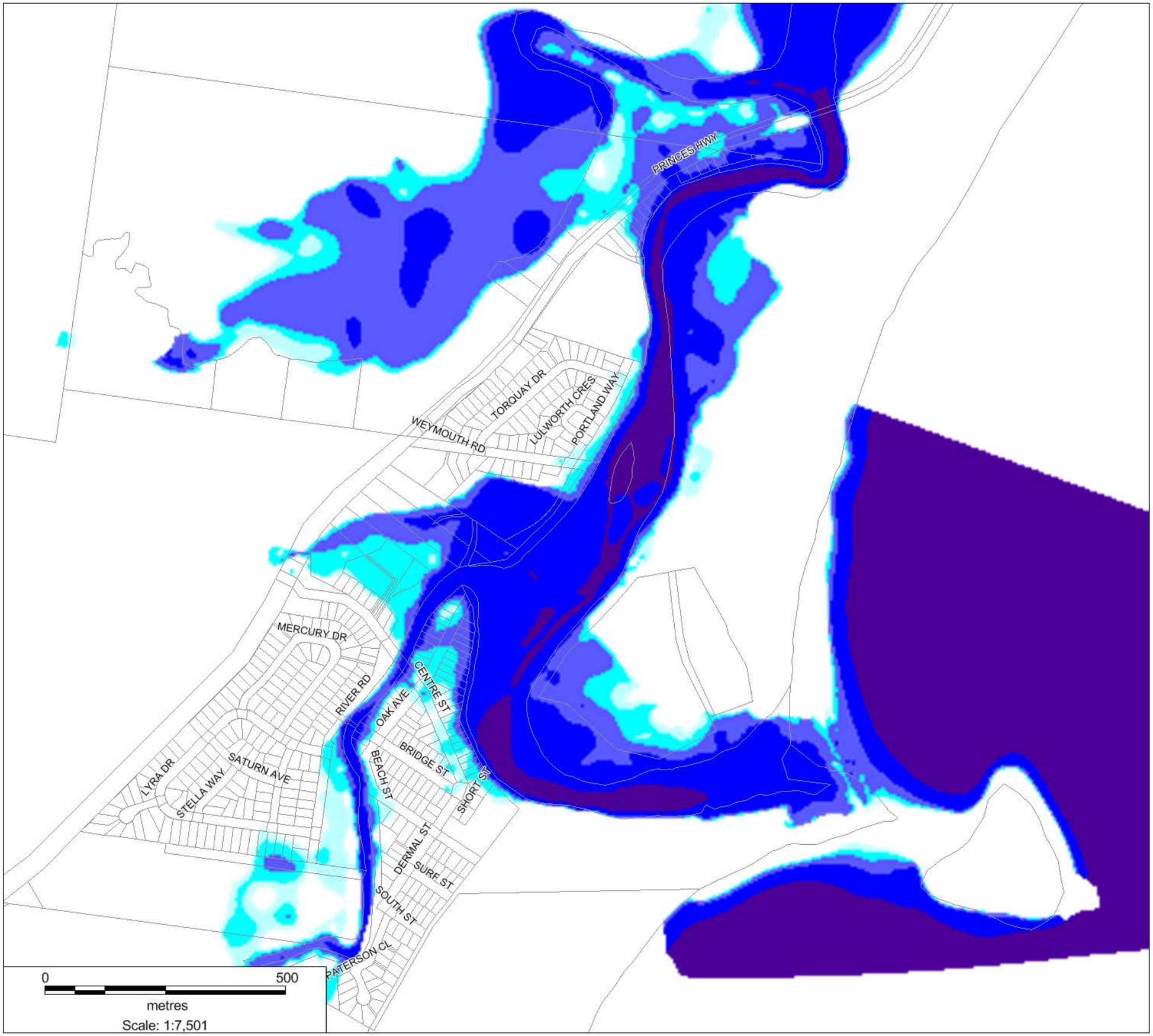

Figure 2-1

5% AEP Flood Depth

TABOURIE LAKE FRMSP

Cadastre

Depth (metres)

- 0.15 - 0.30
- 0.30 - 0.50
- 0.5 - 1.0
- 1.0 - 2.0
- 2.0 - 3.0
- > 3.0

N

Cardno

Map Produced by Cardno NSW/ACT Pty Ltd
Date: December 2013
Coordinate System: MGA Zone 56

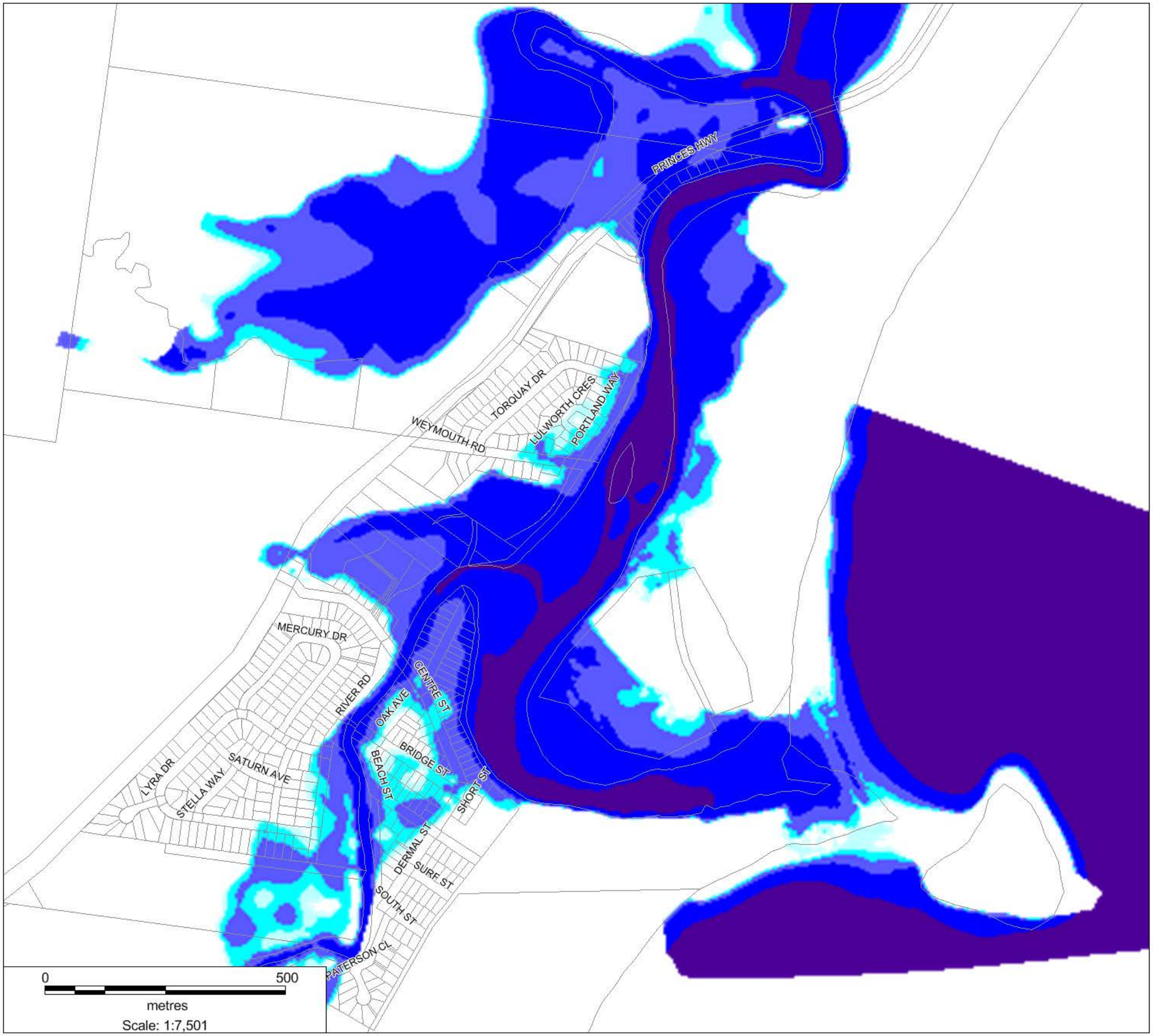

Figure 2-2

1% AEP Flood Depth

TABOURIE LAKE FRMSP

Cadastre

Depth (metres)

- 0.15 - 0.30
- 0.30 - 0.50
- 0.5 - 1.0
- 1.0 - 2.0
- 2.0 - 3.0
- > 3.0

N

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Floodplain Risk Management Plan

APPENDIX A

MULTI-CRITERIA ASSESSMENT

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No.	ID	Category of Measure	Description	Estimate of Capital Cost	Estimate of Recurrent Cost	Net Present Value (7%, 50 years)	Reduction in AAD	% reduction in c.f. to base case	NPV of Reduction in AAD	Benefit - Cost Ratio	Score on Benefit Cost Ratio	Capital and Operating Costs	Reduction in Risk to Property	Economic Score	Reduction in Risk to Life	Reduction in Social Disruption	Community Criteria	Aesthetic & Lake / Creek Access Impacts	Council Support	Compatible with Policies and Plans	Social Score	Surface Water Quality	Groundwater	Flora / Fauna Impact	Acid Sulfate Soils	Heritage	Environmental Score	TOTAL SCORE	RANK on TOTAL SCORE
1	FM 1.1 *	Flood Modification	Princes Highway Creek Side Levee	$580,300	$2,000	$607,901	$62,333	18.2%	$860,242	1.42	1	-1	2	**0.8**	1	0	-2	-2	0	0	**-0.5**	0	0	0	-2	0	**-0.4**	**0.6**	**17**
2	FM 1.2 *	Flood Modification	Portland Way Levee	$174,400	$2,500	$208,902	$5,393	1.6%	$74,427	0.36	-1	0	1	**-0.3**	0	0	-2	-1	0	0	**-0.5**	0	0	0	-2	-1	**-0.6**	**-1.6**	**19**
6	FM 2.1	Flood Modification	Caravan Park Road Raising	$406,900	$1,000	$420,701	NC	N/A	N/A	N/A	1	0	1	**0.8**	2	1	-1	0	0	0	**0.3**	0	0	0	-1	0	**-0.2**	**1.6**	**14**
7	FM 2.2 *	Flood Modification	River and Lyra Road Raising	$515,100	$1,500	$535,801	$2,387	0.7%	$32,942	0.06	-2	-1	1	**-1.0**	1	0	2	0	0	0	**0.5**	0	0	0	-1	-2	**-0.6**	**-2.1**	**21**
8	FM 2.3 *	Flood Modification	Beach and Bridge Street Raising	$524,600	$2,000	$552,201	$989	0.3%	$13,649	0.02	-2	-1	1	**-1.0**	1	0	-2	-1	0	0	**-0.3**	0	0	0	-1	-1	**-0.4**	**-2.7**	**22**
9	FM 2.4 *	Flood Modification	Bridge and Centre Street Raising and Flood Levee Construction	$927,500	$2,000	$955,101	$77,472	22.6%	$1,069,171	1.12	1	-1	2	**0.8**	1	1	-2	-2	0	0	**-0.3**	0	0	0	-1	-1	**-0.4**	**0.8**	**16**
10	FM 2.5 *	Flood Modification	Local Road Raising Combination	$1,631,900	$5,000	$1,700,904	$78,461	22.9%	$1,082,820	0.64	-1	-1	1	**-0.5**	2	0	-2	-2	0	0	**-0.3**	0	0	0	-1	-2	**-0.6**	**-1.9**	**20**
11	FM 2.5a *	Flood Modification	Local Road Raising Combination - 1% AEP protection	$1,903,600	$5,000	$1,972,604	$204,920	59.9%	$2,828,049	1.43	1	-1	2	**0.8**	2	0	-2	-2	0	0	**-0.3**	0	0	0	-1	-2	**-0.6**	**0.6**	**18**
12	FM 2.6	Flood Modification	Princes Highway Raising	$410,300	$1,000	$424,101	NC	N/A	N/A	N/A	2	0	1	**1.3**	0	0	-2	0	0	0	**-0.3**	0	0	0	-2	0	**-0.4**	**1.8**	**13**
13	FM 3.1	Flood Modification	Lake Dredging	Not viable, refer report																									
14	FM 3.2	Flood Modification	Entrance Dredging	Not viable, refer report																									
15	FM 3.3	Flood Modification	Saltwater Creek Dredging	Not viable, refer report																									
16	FM 4.1	Flood Modification	Saltwater Creek Vegetation Management	Not viable, refer report																									
17	P1	Property Modification	House Raising	Not viable, refer report																									
18	P2	Property Modification	Voluntary Purchase	Not viable, refer report																									
19	P3	Property Modification	Building and Development Controls	$15,000	$500	$21,900	NC	N/A	N/A	N/A	1	2	2	**1.5**	2	0	2	0	1	0	**0.8**	0	0	0	0	0	**0.0**	**3.8**	**2**
20	P4	Property Modification	House Rebuilding	Not viable, refer report																									
21	P5	Property Modification	Land Swap	Not viable, refer report																									
22	P6	Property Modification	Council Redevelopment	$650,000	$1,000	$663,801	NC	N/A	N/A	N/A	1	-1	1	**0.5**	1	0	0	0	1	0	**0.3**	0	0	0	0	0	**0.0**	**1.3**	**15**
23	P7	Property Modification	Flood Proofing Guidelines	$15,000	$1,000	$28,801	NC	N/A	N/A	N/A	1	2	1	**1.3**	1	0	2	0	1	0	**0.7**	0	0	0	0	0	**0.0**	**3.2**	**8**
24	EM1	Emergency Response Modification	Information transfer to the SES	$3,000	$250	$6,450	NC	N/A	N/A	N/A	2	2	0	**1.5**	2	0	2	0	2	0	**1.0**	0	0	0	0	0	**0.0**	**4.0**	**1**
25	EM2	Emergency Response Modification	Preparation of Local Flood Plans and update of DISPLAN	$30,000	$2,000	$57,601	NC	N/A	N/A	N/A	1	1	0	**0.8**	2	0	1	0	2	1	**1.0**	0	0	0	0	0	**0.0**	**2.5**	**9**
26	EM3	Emergency Response Modification	Flood warning system	$50,000	$500	$56,900	NC	N/A	N/A	N/A	1	1	1	**1.0**	2	2	2	0	2	0	**1.3**	0	0	0	0	0	**0.0**	**3.3**	**7**
27	EM4	Emergency Response Modification	Public awareness and education	$20,000	$2,000	$47,601	NC	N/A	N/A	N/A	0	2	1	**0.8**	2	1	2	0	1	0	**1.0**	0	0	0	0	0	**0.0**	**2.5**	**9**
28	EM5	Emergency Response Modification	Flood warning signs	$5,000	$200	$7,760	NC	N/A	N/A	N/A	2	2	0	**1.5**	1	0	1	0	1	0	**0.5**	0	0	0	0	0	**0.0**	**3.5**	**4**
29	EM6	Emergency Response Modification	Local Evacuation Centres	$5,000	$500	$11,900	NC	N/A	N/A	N/A	2	2	0	**1.5**	2	0	1	0	1	0	**0.7**	0	0	0	0	0	**0.0**	**3.7**	**3**
30	EM7a	Emergency Response Modification	Relocation of the Childcare Facility	$500,000	$0	$500,000	NC	N/A	N/A	N/A	2	-1	0	**0.8**	2	1	1	0	1	0	**0.8**	0	0	0	0	0	**0.0**	**2.3**	**11**
31	EM7b	Emergency Response Modification	Flood Emergency Response Plan for Childcare Centre	$5,000	$250	$8,450	NC	N/A	N/A	N/A	2	2	0	**1.5**	1	0	1	0	1	0	**0.5**	0	0	0	0	0	**0.0**	**3.5**	**4**
32	DC1	Data Collection Strategy	Data collection following a flood event	$5,000	$3,000	$46,402	NC	N/A	N/A	N/A	2	2	0	**1.5**	0	0	1	0	1	0	**0.3**	0	0	0	0	0	**0.0**	**3.3**	**6**
33	EMP	Entrance Management	Review Entrance Management Policy	$50,000	$0	$50,000	NC	N/A	N/A	N/A	1	2	0	**1.0**	0	0	2	0	0	0	**0.3**	0	0	0	0	0	**0.0**	**2.3**	**11**

** Indicates hydraulic model and detailed economic assessment used*

NC - Not Costed